

FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS REGULAR MEETING COURTHOUSE ANNEX COMMISSION MEETING ROOM

DECEMBER 03, 2019

9:00 AM

AGENDA

The Board of County Commissioners asks that all cell phones are turned off or placed on silent (vibrate) mode. Any handouts (information) for distribution to the Commission must be submitted to the Board Secretary (Clerk's Office) or to the County Coordinator on or before the Thursday prior to that Tuesday's meeting. Failure to do so will result in your removal from the agenda or a delay of any action relating to your request until a future meeting.

Call to Order

Prayer and Pledge

Approval of Minutes

- 1. Minutes-October 15, 2019 (Healthcare Workshop)
- 2. Minutes-October 29, 2019 (Healthcare Workshop)
- 3. Minutes-November 5, 2019

Payment of County Bills

4. Bill List for Payment

Public Comments

This is an opportunity for the public to comment on agenda or non-agenda items. When you are recognized to be heard by the Chairman, please sign the speaker's log and adhere to the time limit. An individual will be allowed to speak for three minutes whereas a designated representative of a group or faction will be allowed to speak for five minutes.

Department Directors Report

Superintendent of Public Works - Howard Nabors

5. Report - Information Items

Solid Waste Director - Fonda Davis

Emergency Management Director - Pam Brownell

6. I would like to discuss the options regarding cost of Repairs vs Cost of Mitigation and Repair. County is responsible for 12.5% of total cost. 12.5% of Repair (\$419,653.50) cost \$52,456.69 vs 12.5% of Mitigation (\$1,381,067.00) cost \$172,633.37.

Board direction on C30 West Repair vs Mitigation FEMA project.



7. Report - Information Items

Extension Office Director - Erik Lovestrand

8. Report - Information Items

Public Hearing(s)(10:00 a.m.)

<u>9.</u> The Franklin County Board of County Commissioners will hold a public hearing, to consider adopting an updated 5-Year Capital Improvements Schedule as part of the Franklin County Comprehensive Plan.

SunTrail Program -- Debra Preble & John Curtis -- Request (15 minutes)

<u>10.</u> Mrs. Preble and Mr. Curtis will discuss the expansion of the SunTrail project into Franklin County. They will ask the Board to accept operations and maintenance of the trail once the project is completed.

Board action to agree to accept operation and maintenance responsibilities of the trail once the project is completed and authorize the Chairman to sign a letter/resolution of support.

Weems Memorial Hospital

CEO - David Walker - Report

11. CEO Report - Information Items

Plant Operations - Nikol Tschape - Report

<u>12.</u> Plant Operations Report - Information Items

SynergyNDS -- Keith Bassett -- Report

13. Weems Roof Replacement Project Update

EMS Director -- Richard Lewis -- Report

14. EMS Update

<u>Community Action Agency -- Angela Webster -- Report (15 minutes)</u>

CDBG Administrator - Deborah Belcher -- Report (15 minutes)

<u>15.</u> Current activities

Continuing to take and process applications for CDBG housing assistance; taking calls from individuals who are not eligible for assistance; working on site-specific environmental reviews to submit to DEO for clearance; assisting Shelby and Colby Nowling with their new modular home at 275 Smith Street which is now ordered; assisting individuals who do not currently have title to property but might become eligible for CDBG assistance; ongoing administrative and fair housing tasks; and confirming bids for mobile homes.

We received bids from 3 dealers for mobile home replacement, deadline 11/14/2019. The bid package contains the project for Annie R. and William Banks, 638 Ridge Road, which involves replacing a donated mobile home (going to Jason Millender) with a new CDBG mobile home. This project has been approved by the Board and has DEO environmental clearance. The bid package also contains 4 other mobile home replacements which have not yet been approved by the Board or environmentally cleared by DEO. These bids will not be awarded until/unless the Board and DEO approve but are being obtained to expedite progress when approved. In addition, the bidders are asked for generic proposals for 2-bedroom and 3-bedroom models with standard set-up situations, and for micing for additional items, which can be used for

upcoming projects.

Action Items

A. Bid approval: The 3 dealers who submitted bids for new mobile homes came in fairly close together in pricing. The first contract to be awarded is for Annie Rebecca and William Banks, 638 Ridge Road. Bids ranged from a low of \$73,514.64 to \$91,419.09 for an upscale alternate model. I reviewed the specifications and floorplans to compare the proposals to the bid specifications. The lowest priced model appeared to have poor cabinets and the interior doors are not wide enough for a disabled person (Mr. Banks), which I pointed to the owner. There were 4 proposals in the \$76,028 - \$76,849 range, 1 from Ironwood Homes of Perry, and 3 from Clayton Homes of Panama City. The price differences were so negligible, I presented each proposal to the Banks, with a table showing the various features of each model. Their selection was the Ironwood Homes of Perry proposal, at \$76,335.56, which is the same model that 2 homeowners recently received (Boatwright & Gilbert).

Requested Action: Approve CDBG funding for Annie and William Banks in the amount of \$76,335.56, to purchase a new home from Ironwood Homes of Perry. Funding approval shall also include up to \$500 if neccessary for changes (to be approved by the County Coordinator or Planner), and funds for the CDBG mortgage recording and tax.

B. Homeowner application approvals: Two more homeowner applications are ready for Board approval. The environmental reviews have been submitted to DEO, and their properties were included in the recent bid package for potential awards. When DEO issues environmental clearances, I will present requests to the Board for approval of CDBG funding for their mobile home purchases.

i. Kathy Hill, 773 Buck Street, has applied for CDBG home replacement. She is living in her fire-damaged mobile home. She recently received the quit-claim deed from her husband, following their divorce. She is apparently eligible for CDBG mobile home replacement.

Requested Action: Approve the application for a new mobile home for Kathy Hill, 773 Buck Street, subject to final verifications and DEO environmental clearance.

ii. Mary Louise Thomas, 633/645 Ridge Road, has applied for CDBG home replacement. She is living in a camper with her husband and baby grandson. She is eligible for CDBG mobile home replacement, although her ex-husband (Kelley A. Shiver) still owns the land with her. I recommend a modified CDBG mortgage between Thomas and the County, which Shiver would not be party to, and the mobile home provided for Thomas only. If the County wants more enforceable security, the new mobile home could be titled to the County until the CDBG mortgage expires or is paid off, which is normal for financed mobile home purchases.

Requested Action: 1. Approve the application for a new mobile home for Mary Louise Thomas, 663/645 Ridge Road, subject to final verifications and DEO environmental clearance. 2. Provide direction on type of security arrangement to obtain.

<u>Clerk of Courts - Marcia M. Johnson - Report</u>

<u>RESTORE Coordinator – Alan Pierce – Report</u>

16. Action Item

A. At the last meeting I made a long report regarding a study to be done on Alligator Point. The study would focus on alternatives to erosion and flood protection besides the standard beach renourishment approach. The Board voted to allow the ARPC to do the study. In the final hours of putting together the documents, FDEP announced that their share of the funds could not go directly to the ARPC but would have to come to the county. The total project is \$59K, and FDEP is paying \$36,323.

All parties still want to see the project move forward, and ARPC still wants to do the study, so I now recommend the Board make an application to FDEP consistent with the scope of work ARPC has already submitted for \$36,323, and that upon award of the grant the Board allow the ARPC to do the work. The county would receive the FDEP funds, and then reimburse ARPC when the work is done. As the Board may recall, the FDEP work has to be done by April of next year so this is a short-term project.

The rest of the study will be funded directly to the ARPC by the Cooperative of Alabama and Mississippi Sea Grant programs.

Board action to submit a grant application to FDEP for \$36,363 to fund the study the ARPC has agreed to do.

Information Items

B. Provide the Board with an amendment I sent to FDEM regarding the loss of revenue at Weems Hospital because of Hurricane Michael. At the last Board meeting, I provided the Board with a loss of revenue statement from Mr. David Walker which I sent on to the state. On Monday, November 25, Mr. Walker provided me with an evaluation of additional revenue losses at Weems and that same day I sent the revised loss figures to FDEM. The total revised loss for Weems is some \$1.1M.

FDEM staff informed me when I sent up the additional revenue loss that it might be too late for consideration, but they said they would try. The FDEM allocation of funds is \$25M and by my calculation there is more than \$25M loss of revenue in the counties impacted by Hurricane Michael. I asked FDEM staff how the funds were going to allocated and she said that decision has not been made yet.

C. Alligator Drive Update-

i) Rep. Shoaf had tried to schedule a meeting for Dec. 2 with FDOT, the Federal Highway Safety Administration staff, and FEMA representatives to discuss Alligator Point but some of the people requested by Rep. Shoaf could not make that date, so Rep. Shoaf is re-scheduling it.

ii) I have been in consultation with Clay Kennedy, Dewberry Engineers, and Joe Morrow, MRD Associates, regarding the timeline for rebuilding Alligator Drive. The Governor has extended the Emergency Final Order for work associated with Hurricane Michael, so the county is going to inform FDEP that we expect reconstruction to start on Alligator Drive by March 1, 2020. We are still holding the contractor to a 150-day construction time.

D. HMGP fund update- Hazard Mitigation Grant Program funds have been announced by the state. Pam Brownell migh<u>t have alre</u>ady provided the Board with the number, but

Franklin County is eligible to receive some \$5.9M in HMGP funds for qualified projects. Pam will be working on some possible projects, but the Board needs to be aware that there is a 25% match for any HMGP project, so there is a local cost to any project the county submits. The School Board and the cities are entitled to ask for some of this money, and if they do, they will have to provide the local match. Because of the high priority of Alligator Point, FCMC has already submitted a grant to purchase some 21 parcels on Alligator Point, and for that first project the state will provide the match so the first phase of acquisition on Alligator Point will not have a cost the county has to cover. At this time offers have not be made to any property owner on the Point so we still do not know whether anyone will accept the valuations FEMA is using. While FCMC has written the grant request to purchase the property. FCMC will not be managing the acquisition phase. At this time Pam and I, and her consultant, have discussed her consultant handling the acquisition phase. We had a conference call last week with FCMC, and FCMC is providing Pam's consultant with all the files on the 21 parcels. The HMGP program includes an administrative fee that Pam's consultant would be able to charge for the effort of handling the acquisitions. Pam and her consultant will provide more information on that if it looks like any property owner will actually take the FEMA valuation.

County Coordinator - Michael Morón - Report

<u>17.</u> Action Items

A. Workforce Agreement: Attached to the agenda packet is CareerSource Modification To Worksite Agreement. The original agreement, that allows the placement of CareerSource funded workers within different County departments to assist with Hurricane Michael recovery, has expired. The modification will extend the end date of the agreement to September 30, 2020 or until funds are no longer available.

Request: Board action to authorize the Chairman's signature on the CareerSource Modification To Worksite Agreement.

B. Ward Park Security Cameras: At a recent meeting the Board authorized the installation of a security access system control system at the Olan "Buddy" Ward Seafood Landing Park and requested that I get additional quotes for security and camera CCTV systems for any of our parks, boat ramps, or other locations that have been burglarized or are open to vandalism and burglary. This action was based on an attempt to enter and burglarize the museum building at the Seafood Landing Park. I have received two CCTV security system proposals for the park that I am currently reviewing, and if the Board is willing, I would ask for approval to spend up to \$5700 to purchase the equipment and have the CCTV security system installed at the park. I should complete my review by week's end and would like to have the vendor order the equipment prior to the Board's next meeting. The project cost will be paid from the Parks and Recreation budget. **Request:** Board action to authorize up to \$5700 for the purchase and installation of a CCTV security system at the Olan "Buddy" Ward Seafood Landing Park.

C. Animal Control Meeting: The City of Carrabelle has requested a meeting to discuss the Board's request to have each City contribute \$3500 this budget year and \$7000 next budget year along with redirecting all animal control calls to their local police department. Once their police officer responds to the call he will determine if the County's Animal Control officer is needed. This request is based on the County's Animal Control Officer spending so much time in both cities, that the Board was forced to add a part-time officer to it's department. In addition, the Animal Control Officers are

responding to calls that are actually human conflict issues that result in threats to the Animal Control Officer. Are there any specific items the Board would like me to discuss at this meeting? The meeting is scheduled for Friday, December 6 at 10am here in my office and the City of Apalachicola is invited to attend. **Request:** Board discussion and direction.

D. Census Committee Meeting: The first Census Complete Count Committee meeting was held on Friday, November 10th at 1:30 pm. Representatives from the City of Apalachicola, Franklin County Schools, and different committee members were part Ms. Evelyn Ramirez of the U.S. Census Bureau training presentation. There was a lot of valuable information along with an eye-opening question and answer segment that showed how important the census count is to county and school district funding. What is needed on the committee is members from different unincorporated areas of the county that could assist with focusing on areas where residents did not complete the online census survey. You were probably contacted by the Committee Chair, Mrs. Pat O'Connell, about suggesting a member from your district to serve. If you have someone to suggest today let me know at the end of today's meeting or you may contact Mrs. O'Connell late this week.

Request: Board recommendations for the Census Complete Count Committee.

Information Items

E. Duke Energy Light Fixtures Changes: Inform the Board that I received an email from Ms. Kathleen Gardner of Duke Energy that provided an update on lighting changes for several types of light fixtures and one type of light pole. Ms. Gardner email states "The Florida Public Service Commission recently approved an adjustment to the current LS-1 lighting tariff. The adjustment has restricted use of Metal Halide (MH), High Pressure Sodium (HPS) and Sodium Vapor (SV) for existing installations only. Moving forward, only LED fixtures will be installed for new light fixture installations. This transition away from MH/HPS/SV lighting is due to industry changes and customer demand towards more efficient and reliable LED lighting technologies." Her email goes on to explain under what conditions the HPS/MH/SV light fixtures will be replaced instead of repaired and when fiberglass poles will be replaced by aluminum or concrete poles. There will be changes to customer billing once the equipment has been changed. A copy of the email is included in the agenda packet.

F. Library Part-time Position Advertisement: The Franklin County Library is advertising for a permanent part-time position. A copy of the ad is included in the agenda packet.

County Attorney - Michael Shuler - Report

Commissioners' Comments

<u>Adjournment</u>

Non-Agenda Information Item(s)

<u>18.</u> Mediacom Rate Increase Letter



FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS PUBLIC WORKSHOP COURTHOUSE ANNEX – COMMISSION MEETING ROOM OCTOBER 15, 2019 1:30 PM MINUTES

Commissioners Present: Noah Lockley – Chairman, William Massey-Vice-Chairman, Joseph Parrish, Ricky Jones, Bert B. Boldt, II

Others Present: Marcia M. Johnson-Clerk of Court, Erin Griffith-Assistant Finance Director, Michael Moron-County Coordinator, Michael Shuler – County Attorney, Lori P. Hines-Deputy Clerk to the Board.

Call to Order

Chairman Lockley called the meeting to Order.

Mr. Moron said the Board will hear a presentation from Mr. Jim Coleman, CEO of Alliant, about healthcare in Franklin County. He explained Alliant also represents Tallahassee Memorial Hospital (TMH) in the discussions. Mr. Moron reported Mr. Mark O'Bryant, TMH, has assured him Mr. Coleman speaks for TMH. He stated Mr. Coleman will explain that they have been partnering with other hospitals and would like to take a regional approach. Mr. Moron said they will start the workshop off with public comments and then Mr. Coleman will do his presentation. He went on to say after the presentation the Weems Board of Directors will ask their questions and make their comments and then the Board of County Commissioners will do the same. Mr. Moron explained after the questions and comments Mr. Coleman will have time for a wrap up session.

Chairman Lockley welcomed new City of Apalachicola Mayor Kevin Begos to the meeting.

Public Comments

Mr. Alan Feifer, Concerned Citizens of Franklin County, thanked Mr. Coleman for being here today and the Board for conducting this workshop. He stated they did not have the proposal before the meeting so it is difficult to ask questions. Mr. Feifer said it is a short proposal and he encouraged the Board to ask for pass through costs and third party costs not on the proposal.

Ms. Gathana Parmenas, a resident of Carrabelle, said she read the proposal and there is a lack of specifics. She reported the proposal needs to be expanded on before the Board can rely on this proposal.



Commissioner Boldt said public comment is valuable to them so they want everyone to be comfortable providing their comments.

Mrs. Donna Butterfield, a resident of St. George Island, stated she does not know if TMH has reviewed the FLEX report from the Office of Rural Health. Mr. Coleman responded no. Mrs. Butterfield suggested the report be carefully monitored for the Alliant proposal. She stated they want to make sure the Office of Rural Health's great recommendations are incorporated into any contract the county enters into because it is a fantastic resource. Mrs. Butterfield said they have probably not addressed these items since they have not seen the FLEX report.

Mayor Begos stated the hospital is of crucial interest to the City. He said if the Board and their staff have any reading suggestions for him, the new commissioners or new city attorney they would appreciate it. He offered to meet with Mr. David Walker, CEO at Weems Memorial Hospital, or anyone to get an update. Mr. Doug Creamer, Weems Memorial Hospital Board Chairman, invited Mayor Begos and the Mayor of the City of Carrabelle, to attend the Hospital Board meetings so they will have up to date information. Mayor Begos accepted the invitation and said he will provide his email information.

Ms. Barbara McInturff, a resident of Apalachicola, thanked Commissioner Boldt for reaching out to her with a follow-up. She explained her issue is there has not been a feasibility study in some time. She stated a hospital is expensive so they should do a feasibility study to look at the population numbers.

Mr. Jim Coleman Jr. - CEO Alliant - Presentation

Mr. Coleman stated a term sheet was provided which is basically an outline of the services offered and then there would be a larger contract with specifics. He explained he was here 2 ½ years ago working with the hospital and in June, 2017 they left a report of recommendations for Weems Memorial Hospital. Mr. Coleman reported he changed companies and that was one of the reasons for the delay. He said he is glad to be here today to explain what he thinks they can do together with TMH and some of the things that are developing in the region that will offer other opportunities to share and reduce overhead costs. Mr. Coleman stated he works out of Chattanooga, Tennessee and his home office is in Louisville, Kentucky. He provided his background in the healthcare field and how he met Mr. O'Bryant. He explained several years ago Mr. O'Bryant contacted him about his vision for working with hospitals around TMH. Mr. Coleman said TMH is a tertiary care center and they need healthy facilities that surround them in the region so they can discharge the patients back to their communities for rehabilitation and swing-bed admissions which will allow TMH to have more open space at their facility. He reported the hospital is an asset and usually provides some of the highest paying jobs in the community. He stated it is one of the largest economic drivers and a big factor in recruiting industry. Mr. Coleman provided a power point presentation. He said Alliant deals solely in rural healthcare with either critical access hospitals or prospective payment system (PPS) hospitals which are not critical access. He reported 80% of their facilities are critical access so



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they have experience with critical access hospitals. Mr. Coleman stated they have owned, managed or leased facilities since 1978. He listed the states where they have facilities and the state where they have worked with facilities. Mr. Coleman provided a list of the leadership within their organization and the hospitals they supervise. He named the key personnel that would be involved with the hospital if they move forward. He explained under each regional CEO they have two regional CFO's and they give financial oversight for each facility. Mr. Coleman said their parent company is Blue & Company. He explained Blue & Company is a top 60 Certified Public Accountant (CPA) firm and they have a book of business for healthcare consulting. Mr. Coleman reported his ability to access resources at Blue & Company enables him to present a management fee that is about half of the original proposal he presented 2 years ago while still providing the same or better services. He stated they also have some sister companies such as Alliant Purchasing which is a group purchasing organization which allows for reduced pricing for supplies and Alliant Risk Services is their own insurance captive. He explained they go into each hospital they work with and look at their insurance rates and do an analysis to determine if there are insurance savings. Mr. Coleman reported Heartland Health System is also a group and they have ownership in several facilities and look into acquisition. Mr. Duffie Harrison, Weems Memorial Hospital Board, inquired if access to these consultants will be covered under the management fee and not a separate charge. Mr. Coleman agreed but reported if they got in a situation where it would take a lot of resources then they would come back to the Board with a recommendation and a focused effort. He explained they would provide normal operational support and they would work this out when they draft the contract. He provided the list of facilities they have worked with and the hours spent in the facilities. Mr. Coleman stated he met Mr. Walker and they need local management day to day but his company is there to add the bench strength, oversight and support. Mr. Creamer asked how many facilities they have under contract. Mr. Coleman agreed to provide this information a little later. He explained they have a strong partnership as TMH offers any service and has a large amount of resources. Mr. Coleman stated they need to identify what is needed here and then work with Mr. O'Bryant to identify an action plan with TMH. He said TMH has physician locations in every county except Franklin County and 90% of Franklin County's inpatient admissions go to Leon County. He reported the impatient market share (swing beds) is so low in Franklin County it did not register on the Florida Hospital Association Market Share Report. He pointed out they have nowhere to go but up with this item. He explained Mr. O'Bryant and TMH want to be able to release their patients back to a sustainable facility that provides good quality care in their local community. Mr. Coleman reported Mr. O'Bryant always wanted Weems Memorial Hospital to partner with a professional management company before TMH made an investment. He stated this is the reason they make a good partner for Alliant plus their affiliation with the Florida State University (FSU) Medical School. He explained TMH has great access to new doctors coming out of medical school and that is what they need in Franklin County. He reported one of the reason they do not have much inpatient volume is they do not have doctors to admit patients. Mr. Coleman explained the key is to determine where they need to be located and what kind they need. He reported their focus is to bridge the gap in resources for rural hospitals. Mr. Coleman said the term sheet is a starting point and can be customized. He reported the CEO's salary is included in the monthly fee on the term sheet but

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it would change if the Board wants to do it differently. He presented their typical client profile. Mr. Coleman presented a map showing the hospitals they have and their purchasing partners. He explained the purchasing partners are part of their group purchasing organization that allow them to offer discounted prices and negotiate better deals for all their hospital supplies including capital equipment. He reported their expertise is strategy, benchmarking, supply chain management, C suite management, support, clinical operations, financial new services and governance. He stated they have a governance retreat each year and provide education. Mr. Coleman said all of the rural markers are different but they have services lines that may work to bring in additional revenues. He reported they have to look at the market to determine what service lines to try. Mr. Coleman stated he has developed a list of partners that they can go to for different services and they already have an agreement for a certain rate. He explained if they find one of these services that will work then they will present it to the Board. Mr. Coleman said someone mentioned a feasibility study and they are on track because they need to know what a facility would look like here so it would be sustainable on its own operations and have the county support in the background. Mr. Coleman discussed a new facility he visited in Alabama and said it is bigger than what is needed here but his company is also going to be building a replacement facility in Calhoun/Liberty. He explained the goal is to get to a place where they can rely on operations and not rely on the county assessment. Ms. Kristen Anderson, Weems Memorial Hospital Board, said they have to take into consideration that there are a lot of visitors that they need to be able to take care of. Mr. Coleman stated that is a great opportunity and that is where a new facility and marketing a new facility would go well. He explained in talking to Mr. O'Bryant they have not committed yet but if they go forward they have talked about a seasonal clinic on St. George Island. He reported TMH would probably put the clinic in with their money. He stated Mr. O'Bryant is talking to a doctor that almost came here earlier this year and could be used for this market. Mr. Coleman explained TMH can provide things which are valuable because if they build a facility and do not have physicians other than the Emergency Room (ER) doctors then they are back to the same situation. He reported right now they have essentially a free-standing emergency room and with the current volumes that is not sustainable. Mr. Coleman pointed out the hospitals they have on a map. He stated they have purchased the facility in Graceville and are currently in talks with the Apalachee Center to convert it to a behavior health center. He reported it will not be repurposed as an acute care hospital because it is too close to 3 other hospitals. He stated they own North Florida Community Hospital which is a critical access hospital. Mr. Coleman reported they are currently in negotiations with Doctor's Hospital in Bonifay which is also a critical access hospital. He said they are working with Jackson Hospital in Marianna on some cardiology programs for their hospital in Chipley and some orthopedic support. Mr. Coleman discussed the Calhoun/Liberty Hospital they own in Blountstown and said it is also critical access. He explained they still do not have settlements to figure out how much they are going to have to build another hospital. He said FEMA has not settled and the insurance company is close to settling. Mr. Coleman reported the state has given them some funds from the hurricane fund for the hospital. He said they have a very busy Emergency Department and the Agency for Health Care Administration (AHCA) finally approved opening a 10 bed unit which they rebuilt and currently they have a consensus of 8-9 patients. He explained the replacement

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facility will depend on how much money they receive and the gap for the replacement costs. He stated they have been engaged at Doctor's Memorial Hospital in Perry since May of this year. He said this is a PPS hospital but meets the criteria to be a critical access hospital. Mr. Harrison asked him to explain what a critical access hospital is versus a PPS hospital. Mr. Coleman explained there is criteria to be a critical access hospital and if they are not currently designated there are strict requirements to become one. He said the reason most hospitals fail is the mileage requirement. He reported you must be 35 miles from the closest hospital but if some of the roads are secondary then you can meet the requirement which is the situation with Doctor's Memorial Hospital. Mr. Coleman reported there are only 12 critical access hospitals in the whole state and Weems Memorial Hospital is one of them. He addressed the number of rural health care facilities that have closed since 2010. Mr. Coleman said the critical access designation came about because of hospital closures. He stated now hospitals are closing again because of reimbursements and demographics. He reported care delivery shifts affect critical access and small rural hospitals. He said everything used to be about inpatient care but now the focus is on outpatient services because of technology. He reported most hospitals were not prepared for the shift from inpatient to outpatient and this also affected Weems Memorial Hospital. Mr. Coleman explained behavior health has impacted rural hospitals and used a lot of services and is not reimbursed very well or at all. He addressed economic demographic shifts and said it is hard to recruit physicians to rural communities. Mr. Coleman said it is also hard to recruit someone with experience to run a hospital. He addressed managed care plans and Medicare reimbursement rates. Mr. Coleman stated the county is geographically isolated but has a large influx of tourist population on St. George Island that they need to target and focus on. He said aging infrastructure is one of the things they have at Weems Memorial Hospital and most people are struggling with replacing the facilities because it is costing them more to keep them open than to replace them. He stated they have to determine how to replace the facility and what the facility should look like. He highlighted the financial struggles but said the county should be commended for having the one cent sales tax as a strong support for the hospital. Mr. Coleman reported on the critical access designation and said it stemmed hospital closures until 2010. He said there has also been some bad management companies in the past years that have caused hospitals to close. Mr. Coleman said the critical access designation was passed to reduce the financial vulnerability and improve access to health care for rural markets. He explained to accomplish this they offered cost based reimbursement for Medicare services. Mr. Coleman reported the basic requirements for a critical access hospital is they must have 25 or fewer acute care inpatient beds, be located more than 35 miles from another hospital with the exception for secondary roads, have an average length of stay of 96 hours or less for acute care patients and have an emergency room that is open 24 hours a day, 7 days a week. He stated most facilities that qualified were grandfathered in back then but now the rules are stringent. He explained the hospital in Port St. Joe cannot qualify for the critical access designation because it is too close to Weems Memorial Hospital but if Weems Memorial Hospital closed then they could probably meet the requirements and become a critical access hospital. He stated there is a value to that designation and if they had the hospital up and running he could provide that amount. Mr. Coleman stated the FLEX Program is a resource from Health Resources and Services Administration (HRSA) that can help with payment



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reimbursement information and provides funding opportunities and grants. He said the grants for 2020 will be for Emergency Medical Services (EMS). Mr. Coleman pointed out if you run an EMS out of your critical access hospital you are also eligible for cost based reimbursement but he is not sure if that is happening on the cost report for Weems Memorial Hospital. He explained the reimbursement is cost plus 1% so they cover all the costs but only for the Medicare participation rate. He reported the more Medicare patients and swing beds the better it is. Mr. Coleman addressed staff requirements for licensure and said because rural facilities have trouble recruiting positions they would allow waivers to a lower level of supervision but it must be in agreement with state license requirements. He stated as they look at building a new facility all the associated costs including construction costs and depreciation costs will be considered in setting the reimbursement rate for the next year. He reported once the hospital opens and the new rate is set for Weems it will be high and that will last for about 10 years until it depreciates out. Mr. Coleman said they talked about feasibility studies and proforma goes along with that. He reported these items are used as a guide when they determine costs and what they will build. He stated with their financial expertise they can help build that proforma to do the analysis. Mr. Coleman reported out of the 10 facilities they work with 8 are financially viable and 2 are close to being financially viable. He said they would focus on operations, engage the entire management team and have bi-weekly calls with Mr. Walker on items they would expect him to stay on top of and they would be expecting to see progress on those items. He stated they would have a team call for an action plan for the whole facility monthly. Mr. Coleman explained they would address where they are on projects and they would have a new set of initiatives each year per their business plan. He stated the key is finding the additional revenue streams. Mr. Coleman said recruiting is huge for this market. He reported they will be engaging the Hospital Board and the Board of County Commissioners with establishing strategic direction. He presented their successful results with the hospitals they acquired or manage. Mr. Coleman said with one of the hospitals they only focused on labor management and revenue cycle and obtained additional revenue.

Weems Board of Directors - Questions & Comments

Ms. Kristen Anderson, Weems Memorial Hospital Board, asked Mr. Coleman to explain labor management. Mr. Coleman explained labor management is managing the amount of labor you need to provide care to the volumes they have at the hospital. Ms. Anderson asked if this includes getting rid of staff or adding staff. Mr. Coleman responded potentially yes and they see it at every hospital they go to. He explained it can be managed with reductions in staff by growing volumes or not replacing staff as staff leaves. He stated they run all these rural hospitals so they know how many people are needed for every area of the hospital and they have a metric. He said it can be addressed several ways and they also look at productivity in each specific department. Ms. Anderson pointed out in this county the hospital is one of the most important sources of jobs. Mr. Coleman said it is in almost every community. Mr. Creamer reported their purpose with engaging them would be to expand their services which would increase the revenue and probably increase staff. Mr. Coleman stated they could increase it on the inpatient side because they must have core staff even with one patient but



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the same staff can probably take care of more patients. He explained they must increase revenue so they can bring in more services. Mr. Coleman reported number one in the proposal is the decision to build a hospital. He stated if they decide to build the hospital then engage with Alliant and TMH. He stated once they get the contract then they focus on operations of the hospital. He reported when they started at another hospital for several months they reviewed the operations of the hospital, conducted the productivity study and looked at new revenue streams. He said they got the 340B program up and running and this program was not in place before. Mr. Coleman reported critical access automatically qualifies for this program. He discussed the use of 340B with the clinics, hospital and prescriptions. He said the same strategy applies in Franklin County as they have to determine where to have clinics and they must also be sustainable. Mr. Coleman stated concurrently they will take the Florida Hospital Association (FHA) data and complete an analysis and apply trends. He explained they conduct a board retreat to present the data so they understand the trends and what is going on with the facility and the market. He reported at that retreat they also discuss where they need to take the facility and what it needs to look like. Mr. Coleman said after they review the operations then they look at the financials. He stated he does not have any confidence in the financials that were submitted to them to prepare for their proposal. He explained the contractual percentages should change but not the changes that showed in the financials so there is some work that needs to be done on this issue. Mr. Coleman reported after they have all this information then they determine a sustainable model. He discussed distinct part units and how they would be additional revenue streams. He said they will identify what they think the best model is, put the plan together and execute the plan. Mr. Harrison questioned the time line involved with a reasonable model and strategic plan for Franklin County. Mr. Coleman said he thinks they can get things going with operations in 6 months if they have no major problems and concurrently pull all the data and complete an analysis. He reported the person who completes this analysis will come on site and interview elected officials and key stakeholders. Mr. Coleman explained she will randomly select discharged patients and community members and have two focus groups and she will ask how they feel about Weems Memorial Hospital and gathers that information for the presentation. He stated after this information is compiled they pick a date for the board retreat. He said they should have a strategic direction at that point and the worst case scenario for time would be 9 months. He explained they will not have a drawing for a building and what it will look like within 9 months but they should be close to talking about what it is. Mr. Coleman reported he has not looked at the current design in some time but that design may just need to be adjusted. He stated if they can adjust this plan it would be good so they do not spend additional money. Mr. Creamer said their fee includes the CEO's salary. Mr. Coleman stated he has been told to include it or not include it but it is included in his fee. He referenced the model of all their facilities on the presentation and said they need a CFO in Blountstown. He stated a good CFO could manage two facilities and that would work for Calhoun/Liberty and Weems and could save 50% on the salary for the CFO. He reported there are other opportunities as they grow such as IT oversight which could be shared between 3 facilities. Mr. Coleman stated when they get enough facilities in a geographic region not only can they work with TMH for volumes to come back to them but they can also save money by reducing the overhead, sharing among facilities and getting good services. Mr.



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Coleman said there are some places where a CEO is over more than one hospital but he feels like the CEO needs to be in the community but the CFO is different. Mr. Creamer expressed concern over who the CEO would be loyal to. Mr. Coleman stated they would be loyal to both just like he would be. He reported two of their hospitals share a CFO and it works well. Mr. Walker stated Mr. Mikel Clark, Hospital Board Member, is not here but sent a statement and he read the statement. Mr. Walker discussed the interlocal agreements and said they need to be out as they make their presentations. Mr. Coleman stated the community is to be commended for voting for this additional sales tax. Mr. Harrison asked about third party and pass through costs. Mr. Coleman said they would only have this if a lot of resources were required on site but it would be presented to the Board. Mr. Walker said he sees a great need in the community and people that they partnered with have to fight for the hospital and what is best for Franklin County. He stated revenue cycle is big and they have been a reactionary facility but they need to look at how they can grow and bring in additional services to streamline their revenue sources. He reported the sales tax proceeds may not always be there so they need to think beyond what they get from the county and try to increase their services. He explained he was impressed by what they mentioned about how they can diversify funding locally and asked him to speak more about that. Mr. Coleman reported they have 8 partners with different service lines and every service line does not fit every community but they come in and do an analysis and see what works. He explains they are good partners and if something does not work they just walk away. Mr. Coleman reported their partners provide ancillary services that work well in rural hospitals. He stated the insurance captive is a huge money saver for facilities. He explained they will look at new revenue streams but operations also need to be working as good as possible. Commissioner Massey asked if they get the job how long would it be before they wanted to build a hospital. Mr. Coleman responded hopefully within a year. He explained then they would know what should happen and what it should look like. Mr. Coleman reported hopefully they can modify the current plans or keep them the same. Mr. Creamer asked where Mr. Coleman sees Weems Memorial a year from now if they get the contract. Mr. Coleman said hopefully they have a good clear strategic direction and maybe some service lines. He stated they can work on growing inpatient volumes from TMH and getting swing bed patients back to the hospital. He explained the new services lines will cost a little to add and there is funding available so they would need to approach the Board about the services. Mr. Coleman reported if the financials for the clinics are correct then they need to work on making the Carrabelle clinic work better and focus on what they can do. He said TMH can support the Carrabelle Clinic with rotating specialists and/or telemedicine support. Mr. Coleman explained if the financials are correct the clinic near the hospital is not functioning as well and they need to decide if they will keep it going or look at another location. He reported they may take the resources from this clinic and work with Mr. O'Bryant and place a seasonal clinic on St. George Island. Mr. Coleman said he has a lot of ideas for the county since he has been working with them for some time and knows the market and what will work. Mr. Creamer questioned what role TMH will play. Mr. Coleman reported mostly from the clinical side with support, bringing doctors in and providing help with marketing. He reported Mr. O'Bryant would be glad to provide these items with his staff. He stated swing beds are a big item and they are working on this same item with the hospital in Perry. Ms. Anderson said she is not clear about what was





said about the local clinic near the hospital. Mr. Coleman replied it does not appear to be as financially strong as the clinic in Carrabelle. Ms. Anderson asked if he thinks they can make it financially strong. Mr. Coleman stated he does not know and as part of strategy that look at it and see if it makes sense or does it need to be different. He commented they will do the same thing with the Carrabelle Clinic and the hospital. He explained every 2 years they do the Board planning process and that is part of their fee also. He reported this is part of their standard process to keep the Hospital Board and the County Commission engaged so everyone agrees they are going in the right direction. Mr. Coleman stated the county probably pays someone to do the cost report preparation but that is also part of their fee in addition to doing at least one interim report during the year. He explained as a critical access hospital if they do not correctly calculate the costs and see the status they could end up with a surprise at the end of the year. He stated their cost report specialist will come in and spend time at the facility to make sure everything is allocated correctly. Mr. Harrison asked if any of the other facilities have EMS services. Mr. Coleman answered yes and said it is not his expertise but he has managed hospitals with EMS services. He reported EMS services are critically important to the community and critical important to the success of the hospital. He stated if the county has a new facility then EMS will really get behind supporting the facility even more than they do today. Mr. Coleman said Liberty/Calhoun and Perry have the same challenge as Franklin County as they are big counties with only a few vehicles to cover the area and limited resources. He stated the demand for personnel is also big. Mr. Moron reported if the Hospital Board is finished then they will allow the County Commission to address Mr. Coleman.

County Commissioners - Questions & Comments

Commissioner Boldt stated they need to be thinking about a goal of getting people to tomorrow and about a tool kit that allows them to do this at an efficient cost. He reported he hears hospital but at the same time they must preserve the critical access license. Commissioner Boldt referenced a drawing on the Board he made and said it is not just the managing of the facility but the whole medical environment. He said it is also about how they expand their outpatient area and EMS. He stated they need to determine the tool kit they need to develop to address these issues and still preserve the critical access license and make them favorably to people they refer patients to and entities that refer patients to them. He asked about his feeling of the global picture in relation to his management. Mr. Coleman agreed it is the same as he outlined and where they need to go. He explained some people have suggested an urgent care but EMS services cannot take patients to urgent care so they would need to go to an emergency department in Tallahassee or Panama City. He stated they must get a mix of services, recruit personnel and doctors, and work on the inpatient side as they figure out what the new facility should look like. Commissioner Boldt asked if they can build a top notch emergency department and still maintain the critical access license. Mr. Coleman responded probably not because they will not be a hospital. Commissioner Boldt inquired about a micro hospital. Mr. Coleman stated he has a plan for a micro hospital but it is basically a hospital smaller than 25 beds. He reported the requirement for critical access is 25 beds or less. Mr. Walker stated the current plan is a 10 bed inpatient private room facility with new emergency



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room department with diagnostic services and the existing facility would have ancillary services. Mr. Coleman explained the only caveat is they have the 10 inpatient acute beds but if the market is good for a 10 bed geo psych unit they could add those 10 beds and run it within the same facility and those beds do not count against the 25 beds as they are a distinct part unit. Mr. Creamer stated they looked at this before as a Medicare supported program and it looked to be viable but never materialized. Mr. Coleman explained one of his partners is the group that signed the agreement with the hospital for this unit but it never happened. Chairman Lockley asked if the county would have to pay for these partners. Mr. Coleman said some they would and some they would not have to pay for but they will be bringing revenue into the facility. He explained if they do infusion service they will do an analysis and their business plan has a onetime startup fee and then for every patient they bring in they do revenue cycle management of that service. He said they get a flat fee for each patient so they have incentive to bring in volume. He explained they will market this service to other areas in the region. Mr. Coleman reported this still would be a process of determining the service and the Board would have to agree with it. He stated they would also have a proforma to see what it will do and in 6-9 months they will come back to the Board and report on the status and if it is not doing what they thought it would they will either fix it or drop the service. Chairman Lockley stated his mission and goal is to try to get an agreement with the two cities because in Carrabelle they agreed to build a clinic and that was done but in Apalachicola they said they would build a hospital and they have not done it. He said the Board did not say they were going to build a clinic in Apalachicola but they opened one thinking it would help. He explained people have got comfortable now but if they are losing money then they need to take another look. Mr. Coleman agreed and said that is why they go through the strategic process. He stated they will look at the clinics, the hospital, locations, and positions that need to be recruited. He reported they will do ratios for certain types of doctors based on the current population. He stated they will calculate the need for doctors in Franklin County and he thinks it will be primary care, internal medicine and maybe a general surgeon. Mr. Coleman stated everyone wants specialists to come in but they must remember specialists get their referrals from primary care doctors so they must build up the primary care basis to make it attractive so a specialist from another location comes over and does a clinic one day a week. He said in another location they are starting telemedicine for cardiology. Mr. Coleman reported they need to determine the best model for health care in Franklin County. Chairman Lockley said it will be hard for a clinic to make money here as people were used to going to the emergency room before the clinic and they are still doing it. Mr. Coleman stated this happens in rural communities and the way to try and address it is to put the clinic close to the emergency room and sometimes it works and sometimes it doesn't. He explained in some areas they placed a clinic in a new building adjacent to the hospital. Mr. Coleman reported there will be a certain amount of utilization just because of the new facility. He explained if the financials are correct there is a loss at the clinic in Apalachicola and there is a surplus at the Carrabelle Clinic which is good and they have to determine how to make it stronger. Mr. Coleman said they have to determine what they are going to do with the clinic in Apalachicola or if they look at other sites that may be more sustainable. Commissioner Massey said the only doctor's office they have is the Carrabelle Clinic. Mr. Creamer explained they tried to redirect traffic from the emergency room to the

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Apalachicola clinic. He stated they also need to remember that they subsidize the Carrabelle clinic but do not subsidize the clinic in Apalachicola. Commissioner Parrish reported they have two clinics and they can look back and question if that was the thing to do but it is hard to get people to come in and complete against government clinics that are subsidized. He stated at the time Carrabelle did not have a clinic and the people needed services. Commissioner Parrish explained the issue is revenues have to at least match expenditures and right now that is not happening. He said the clinics are going to make revenue but they need to at least break even. He stated the only way to make revenue to enhance EMS and get better salaries and benefits for employees is to have a revenue stream and the only way to have a revenue stream is to build a facility. Commissioner Parrish said they need inpatient stays and need to provide good service. He reported the last time he looked at the financials neither clinic was breaking even. Commissioner Parrish said the employees have been promised things but they will not happen with the revenue. He explained the county does not want any money out of the hospital but if they boost the revenues then they can reinvest in the facility. Mr. Coleman agreed but said the rural health clinics can help the hospital be successful by referring patients there for outpatient services and testing. Commissioner Parrish said they must have a facility and the facility they have now is not conducive to attracting people. Mr. Coleman agreed the first impression of an old building is not good and a lot of areas are facing this problem. He reported they will have an increase in volumes if they rebuild and they can potentially market with a clinic on St. George Island. Commissioner Parrish reported he has talked with Board members on the Calhoun/Liberty Board and they are also in favor of sharing a CFO saving both small rural hospitals money. Mr. Coleman pointed out if the timelines for building were similar they are also some advantages there. Commissioner Parrish stated Calhoun/Liberty is facing a lot of the same challenges Franklin County is facing. Mr. Coleman reported Mr. Ken Arnold who is the Board Chairman in Perry also said he would be glad to talk with any of them about his experience with Alliant so far. Chairman Lockley stated he wants to see bricks and mortar. Commissioner Massey said they need to make a decision because they have been working on it for 8 years and have not got any closer. Commissioner Boldt asked if there is any model where TMH financially puts money in to build the facility. Mr. Coleman stated he will not speak for Mr. O'Bryant but there are models and he has discussed them with Mr. O'Bryant. He explained there are models that would work and it would boost the allowable costs on the cost report. Mr. Coleman stated they do an analysis and then get the blessing from CMS and move forward. Commissioner Parrish inquired if the money they are reimbursed for on the cost report stays with the hospital. Mr. Coleman answered yes. Commissioner Parrish clarified Mr. Coleman's company is paid their fee and all other revenues stay with the hospital. Mr. Coleman responded yes. Commissioner Parrish reported the salary of the CEO is also included in his fee. Mr. Coleman answered yes but they are going to get reimbursed that amount even if it is a pass-through. He explained he can go back and give the Board a term sheet with just the management fee for 5 years. He reported they still have an early out of 90 days which will show when they develop the contract. Commissioner Jones clarified what the voters voted on was building a hospital, building a clinic and maintaining and increasing the EMS. He said there are some things that still need to be done and that is why they are here today. Commissioner Jones said he agrees that building a new facility is just one piece of the puzzle and there are a

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lot of things that need to happen with health care in Franklin County. He reported he is encouraged by any thought about a clinic being centrally located in the county. Commissioner Jones said he agrees the clinic in Apalachicola may be too close to the hospital but they can decide that at a later date. He stated talking about building a new facility is an important first step in the right direction because if they cannot get doctors to fill the facility then it will be a dead issue. He reported it has not been discussed very much but they also need pediatric services. Commissioner Jones said if they only have services once you are an adult then they have trained their children to go out of the county for service. He questioned if there is anything important or how will they be affected in health care in the county by what the legislature has recently done in the state on the certificate of need being done away with. Mr. Coleman said he just read an article about this and there has been no increase in new filings for construction or projects related to health care in Florida. He stated he does not see anyone wanting to come into this market as it is today. Mr. Coleman reported once they are on the radar then it may be different. He stated in large cities micro hospitals are used in the suburban areas and then people are directed to the large hospitals for tertiary treatment. Commissioner Jones asked if the current proposal has any allowances for assumption of liability by the management company instead of the county. Mr. Coleman said they have a model standard contract and it is covered in that contract. He explained there are certain legal issues they must have signed for both parties. Commissioner Jones stated it is not an end all but if they do need to know. Mr. Coleman agreed they need to know and said they do not want to assume liabilities for what they do not know is going on so it protects both ways. Chairman Lockley said Apalachicola is the best place for the hospital but in time with the number of people moving to the state there will be two hospitals in the county. Mr. Coleman reported there are many articles in magazines about Franklin County and it will grow. Chairman Lockley agreed the TDC is putting the information out there. Chairman Lockley thanked Mr. Coleman for his presentation. Mr. Coleman stated he does not go into the vision and mission for Alliant as he was trying to keep his presentation short but their passion is working with rural hospitals and facilities. He reported they goal is congruent with the Board and they want it to be successful and have the access points they need and he thinks those are the goals of TMH. He said it is a great partnership and you do not always have a partnership with a tertiary facility that is willing to work with the county the way they are and that adds to the options and capabilities. Mr. Coleman stated whatever decision he wishes them the best and hopes they are part of it. Chairman Lockley thanked Mr. Coleman and said he will be hearing from the Hospital Board and Mr. Moron.

Adjourn

There being no further business to come before the Board, the meeting was adjourned at 3:54 p.m.

Noah Lockley - Chairman

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Attest:

Marcia M. Johnson - Clerk of Courts



FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS PUBLIC WORKSHOP COURTHOUSE ANNEX – COMMISSION MEETING ROOM OCTOBER 29, 2019 9:00 AM AGENDA

Commissioners Present: Noah Lockley – Chairman, William Massey-Vice-Chairman, Joseph Parrish, Ricky Jones, Bert B. Boldt, II

Others Present: Erin Griffith-Assistant Finance Director, Michael Moron-County Coordinator, Michael Shuler – County Attorney, Lori P. Hines-Deputy Clerk to the Board.

Call to Order

Chairman Lockley called the meeting to Order.

Prayer and Pledge of Allegiance.

Commissioner Jones said a prayer that was followed by the Pledge of Allegiance.

Mr. Moron thanked everyone for being here and discussed the format of the meeting.

Public Comments

Ms. Barbara McInturff, a resident of Apalachicola, asked when the Board does questions. Chairman Lockley answered now. Ms. McInturff said she assumes the Board is never going to answer questions in any of these hearings. Ms. McInturff stated she asked last time and is asking again if an impact study is going to be done about the hospital. She explained the cost for the first year of managing and oversight is over \$337,000 and it does not include the salaries of the other employees and additional items she listed. She questioned where the new staff will live. Chairman Lockley reported what they are going through now is the procedure to see whether they are going to build a hospital or an emergency room. He stated they have not reached the point for some of the questions. Ms. McInturff asked if the impact study would determine whether or not they can do this. She explained she is not saying they cannot build but she is just asking as an impact study was done a while ago but she has been receiving the newspaper for 11 years and there has always been an issue with Weems Memorial Hospital. She stated this needs to be resolved and she is glad it is being addressed but she knows most people are on a budget. Ms. McInturff said she thinks an impact study would help answer some of these questions. Chairman Lockley stated all of this will be worked out once they make





a decision on what they are going to do. Ms. McInturff thanked Chairman Lockley for addressing her questions.

Mr. Alan Feifer, Concerned Citizens of Franklin County, questioned what the process will be and if there is a defined time to make a decision. Mr. Moron said he will be recommending at the end of the meeting that the Weems Memorial Hospital Board of Directors call a special meeting and then make a recommendation to the Board of County Commissioners. He stated this Board will then discuss the recommendation and make a decision. Mr. Feifer inquired if there will be any chance for a public dialogue because they have not heard the presentation and it is on the Agenda then they would address their comments or questions during public comment at that meeting.

Mr. Roger Hall – President Sacred Heart Hospital (Emerald Coast) – Presentation

Mr. Hall thanked the Board for allowing Ascension/Sacred Heart to provide this presentation. He introduced Dr. Rachel Bixler, Family Practice Physician in Gulf County, Dr. Ryan Pharr, Family Practice Physician in Apalachicola, Ms. Robin Goodwin, Vice President of Nursing at their facility in Port St. Joe, and Ms. Patty Greenberg, a consultant with National Health Care Associates. Mr. Hall stated Sacred Heart/Ascension is the largest not for profit health care system in the United States. He said Ascension Florida is the second largest health provider from Jacksonville to Pensacola. Mr. Hall reported Ascension is the largest faith based hospital system in the United States but they like to think of it more like a ministry than a hospital or health care system. He read their mission statement. Mr. Hall provided a history of Ascension Florida. Mr. Hall said they were invited to build a hospital in Destin and it costs \$48 million and \$20 million was raised from the community. He explained the hospital started with 148 employees and now has over 800 employees. He reported the hospital was 48 beds and now has 82 beds. He reported the day they opened the hospital the real estate values in the area increased by 20%. Mr. Hall stated they then asked to come to Gulf County to build a hospital and that hospital costs \$32 million and the community raised \$10 million for the hospital. Mr. Hall said the Port St. Joe hospital is 1 of 5 hospitals that have a 5 star rating. He stated their Emerald Coast Hospital also has this rating. He explained this is a rating Medicare looks at for quality and patient satisfaction. Mr. Hall said they have made a difference in the community from a patient satisfaction and a quality standpoint. He reported their Port St. Joe facility just received recognition from the Florida Hospital Association for approaching zero percent for the infection rate. He said they have done a tremendous job on changing health care and finding new ways of delivering health care in their community. Mr. Hall stated Weems Memorial Hospital is a 25 bed hospital and has an average day consensus of 1 and 9% market share which means 91% of the patients that could be admitted are leaving the county. He reported uncompensated care based on the last cost report was \$683,000. He said Weems West is open 5 days a week and staffed with a nurse practitioner and Weems East is open 5 ½ days a week with a nurse practitioner. He explained quality care is measured by access. Mr. Hall showed what Sacred Heart does today in Franklin County with Dr. Pharr's practice, rehabilitation services and on the



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percentage of market share. He said the market share shows Ascension Bay has 40% of the market from Apalachicola, 30% of the market from Eastpoint and 8% of the market from Carrabelle. He reported their medical group provides \$1.3 million worth of uncompensated medical care for Franklin County and their hospital provides \$2.4 in uncompensated care for Franklin County. He discussed My Gulf Care and said they had a million dollar grant to bring primary care to Gulf County. Mr. Hall said they used the grant to recruit some physicians and mid-level providers and over 2 years they added 7 providers. He explained they also added a service called My Gulf Care which is individual nurses that go to patients' homes to help educate them on medication, diet, and exercise to help change their health status. Mr. Hall stated they identified them through the emergency department because they came in on a consistent basis and were non-compliant with medical orders. He said they serve 200 patients in Gulf County and Franklin County. He said these 200 patients they take care of has decreased the admissions by 150% based on the expected admissions back to the hospital. Mr. Hall stated 40 patients in Franklin County are served by this program. He explained they are proud of this because it is a new way of looking at health care and they are changing health care by educating their patients. He stated health care is not delivered in a hospital because hospital care today is for episodic medicine. He explained if they want to change the mortality statistics for Franklin County they must take care of the poor and vulnerable. Ms. Greenberg discussed the hallmarks of rural healthcare and said with the changes in Medicare 55% of hospitals are in danger of closing. She reported Medicare reimbursement rates are going down and inpatient hospitalization is going down throughout the country and those things have implications on the future of any hospital but rural hospitals are in a worse position. She explained in rural areas the labor skill to adopt new technology or the capital investment is not available to have the latest equipment so people leave the area for care. Ms. Greenberg said recruiting and maintaining skilled personnel in a rural area is challenging. She explained Mr. Hall was successful in recruiting Dr. Pharr and his patient panel after 4-5 years is 5,600 patients. Ms. Greenberg said his office is a resource Ascension put here because they identified a need. She reported they need to focus on what quality services they can have and what makes sense for the community. She explained in relation to hospital trends they are continuing to transition from inpatient to outpatient. Ms. Greenberg stated in rural markets many times there are not the volumes. She reported the usefulness of a 24/7 facility with hospital beds is declining. She highlighted the number of rural hospital closures. She addressed community trends that also apply to this area. Ms. Greenberg stated Mr. Hall mentioned it but 91% of people that receive medical services and surgery in a hospital are receiving it outside of the county. She explained they have all the information on what services these individuals received, what doctor they went to and what zip code they live in. She said they are going to larger facilities that have specialists available or a retail clinic to get different diagnostic and tests. She commented telemedicine is also filling in. Ms. Greenberg stated in relation to health care delivery solutions a stand-alone hospital going forward will have difficulty standing alone and surviving. She explained a solution is to identify a regional healthcare partner with a deep bench. She said they must identify the key services they want to implement locally. Ms. Greenberg reported no rotating specialists come to the community and they need a partner who can bring that expertise so their community has access to the specialists. She explained they also must discuss

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how they address emergency situations. Ms. Greenberg stated these are health care solutions they believe make sense for Franklin County. She reported this is not the first county Ascension has attempted to partner with and Ascension's ideal model in addressing outlying rural markets is to create an ambulatory platform that includes a free standing emergency room and a line with the full service hospital that has comprehensive services. She explained the first facility was at Panama City Beach and was available when Hurricane Michael decimated Bay Medical Center. She reported Ascension Florida has 6 other free standing emergency departments in various stages of implementation across the panhandle. Ms. Greenberg said when the Legislature agreed free standing emergency rooms would be allowed in the state they restricted it so it must be a department of a hospital so only a hospital can open an emergency room. She explained the free standing emergency room is required to provide all the same services as the host hospital provides. She reported under Medicare rules the department of the hospital must be within 35 miles of the host hospital so they can be transported quickly if they need to go to the hospital for an inpatient bed. She stated patients are admitted directly to the host hospital at the emergency room. Ms. Greenberg said the Ascension time line to build a free-standing emergency room once the design documents and land is identified are 10-11 months to get that facility licensed. She reported Ascension hired her firm to study this market and identify the needs. She discussed the study performed by her firm. Ms. Greenberg stated what they are proposing is a reconfiguration of the health care system. She explained they want to establish new state of the art access points which would improve access locally, improve health care services locally and provide a range of health care services locally incorporating telemedicine and aligning with the main tertiary provider. She said Ascension Bay is a trauma hospital and they have a high quality cardiology program. She stated they want to implement a health care system that is economically sustainable and not on the backs of the taxpayers. Ms. Greenberg reported they also want to expand the Ascension/Sacred Heart ministry in Franklin County and align Franklin County and Ascension/Sacred Heart to a partnership where they have a mutual goal going forward. Mr. Hall said the services they bring is they have a children's hospital in Pensacola, navigate for cancer patients and are an affiliate for MD Anderson in Pensacola. He stated they have MD Anderson physicians in Destin. He explained when they started Emerald Coast and the Gulf Hospital they wanted to be the gateway to world class care. He said they link their hospitals through CEO's and regional quality ventures. Ms. Greenberg reported they are proposing an ambulatory health care pavilion and the first piece is to develop, license and operate a free standing emergency department. She stated it would be a new facility licensed under the Ascension Gulf Hospital. She explained Ascension Gulf Hospital is the only one that can partner for this item because the department of the hospital must be within 35 miles. Mr. Creamer asked why Weems would need Sacred Heart to do this if Weems could do it. Ms. Greenberg reported because of everything else Sacred Heart brings like physicians, specialists, gualified staff, capital and the expertise and access to the whole system. She stated they are also bringing the ministry. She said Weems Memorial could do it but she references the risks involved. She pointed out Ascension is not coming in asking to be paid a management fee. Ms. Greenberg reported the new free standing emergency room would replace the Weems Memorial Hospital emergency room. She said the new facility would include 6 new emergency/procedure rooms and 2 holding rooms for



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overnight stays. She estimated it would be 11,400 square feet and would include a new cat scan, x-ray, ultrasound and a lab. Ms. Greenberg stated it would be available 24/7 and staffed by their emergency room physicians. She stated the staffing would also include 2 nurses round the clock as well as a CT/ultrasound tech around the clock and other support employees. She explained the second part of the scope would be to establish a second primary care practice contiguous to the free-standing emergency room. Ms. Greenberg reported Dr. Pharr will stay where he is. She said the second primary care doctor and two nurse practitioners will be in private office space adjacent to the emergency room and they would share the diagnostic and lab services with the emergency room. She reported this second primary care doctor will replace the Weems Medical Practice building they currently have. Ms. Greenberg said the third item is they would staff the Weems Medical Center office 5 1/2 days a week with two nurse practitioners. She explained this would bring a new physician, 2 nurse practitioners and 9 support staff in addition to Dr. Pharr's office. She reported they will also establish a specialty care primary practice and bring cardiology in 1 day a week, orthopedics 1 day a week, general surgery 1 day a week and they would all share the same office. She said there are also other specialty services to be determined. Ms. Greenberg stated they will also relocate their rehabilitative services and staff on Market Street to the new building which would be contiguous to the emergency room. She said they would need 43 full time equivalent positions so it would have a significant effect on employment. Ms. Anderson pointed out Weems Memorial Hospital employs approximately 100 people so that would be a net loss of employees. Mr. Hall agreed it could be a decrease of some employees. He said they also have Dr. Pharr's staff, and 20 physicians at Port St. Joe. He reported there will be a decrease in employees but what they will create is a model that can grow and be a financially sustainable healthcare market. He stated they will be responsible for recruiting and will have consistent service so the county will not have the issue of a physician being out. Mr. Hall said there will be fewer jobs. Ms. Anderson asked if they will be looking at the present employees for employment. Mr. Hall answered yes, because health care employees are valuable and they would be looking at every one to employ. He explained they do not want anyone not to have a job and they have other hospitals in other locations where they may be employed and they would be given a preference. Ms. Greenberg presented a conceptual rendering of a free standing emergency room they have under construction. She explained it is a one story building that would have the emergency room and contiguous to it would be the primary care, specialty care, and rehabilitative practices. She reported the building is approximately 20,000 square feet of new construction and the hard construction costs for the project is \$7.6 million without land. She said they do not know the site or the site work costs at this time. She stated the equipment is another \$2.7 million. Mr. Hall explained their proposal is for the county to build the facility from the 1 cent sales tax and it would be the county's facility. He stated they would bring in all the furniture, fixtures and equipment so they would be responsible for the \$2.7 million on the capital side. Ms. Greenberg presented the budgets for the operational side based on anticipated volumes. She said they expect the loss the first year to be \$1.3 million and the loss the second year to be \$1 million. Ms. Anderson asked about the Apalachicola Clinic. Mr. Hall explained that is being replaced by the new physician and 2 nurse practitioners. Mr. Creamer said they will not have a doctor in Carrabelle. Mr. Hall stated no they will have

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mid-level. Mr. Creamer said that is nurse practitioners or physician assistants. Mr. Hall agreed and said that could change when demand requires it. Mr. Creamer explained for the first 2 years they are not showing a doctor in Carrabelle. Mr. Hall said that is correct they will have a mid-level employee and are still losing about \$102,000. Ms. Greenberg explained they are asking the county to provide the capital for the construction out of the 1 cent sales tax and that is the \$7.6 million plus the land. She said they would enter into a long term lease for the building and they would provide the \$2.7 million in capital for the state of the art equipment including telemedicine. She stated they would develop, license and operate the newly constructed facility which is the emergency room, primary care, specialty care and rehabilitative services and they would discontinue the services at Weems upon the licensure of the free-standing emergency room. She reported Ascension will operate and staff the Carrabelle Clinic and if it loses money they will pay for it. She stated Ascension will be financially responsible for the operation. Ms. Greenberg explained their proposal is the county continues to collect the 1 cent sales tax which generates approximately \$2 million per year. She said Ascension will also maintain the buildings on an on-going basis and all they ask for is that the county contribute \$500,000 a year for charity care. She reported Ascension would be at risk for the operations, at risk for the loss on an on-going basis, at risk for cash flow and all operating expenses going forward and the county would not be at risk. She said all they are asking for is the \$500,000 to subsidize charity care. Ms. Greenberg explained they recommend establishing a Health Care Council to oversee how the other \$1.5 million of sales tax funds would be spent because Ascension would not be seeking those funds. She reported the downside risk and liability of the operation would shift to Ascension Florida. Ms. Greenberg pointed out the remainder of the health care sales tax would remain with the county to spend on health related projects. She said Ascension will offer to help staff the Health Care Council. Mr. Hall clarified their proposal is for the county to build the free-standing emergency department and the clinic for \$7.2 million and they will provide all the furniture, fixtures and diagnostic equipment. He stated they will make that investment of \$2.2 million and take the risk of the operations. He reported if they take the \$4 million they have now from the 1 cent sales tax and put it on the facility for 3 years and pay off the facility and during the first 3 years they still free up \$500,000 of the funds for the county to do what they need to do for health care. Mr. Hall said after 3 years they then have \$1.5 million left for the county with no risk and increased access and an improved facility. He stated it is a great proposal for their thought and consideration. He said if they solve their health care issues and it is not on the back of the taxpayers and they had \$1.5 million that would give them an economic incentive to bring in people and grow Franklin County.

Weems Board of Directors – Questions & Comments

Ms. Anderson said the list of equipment did not include mammogram and people have to go out of the county for a mammogram. Mr. Hall agreed it is not in the proposal but they will consider it. Mr. Creamer said when he started this proposal he indicated when they went into Destin and built the hospital property values went up 20%. Mr. Hall agreed that is what the real estate people told him. Mr. Creamer stated if they close the hospital here then they could

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expect the real estate values to go down 20%. Mr. Hall answered no because the services would be enhanced and they would have better health care, more access, more doctors and more services. He stated it wasn't the hospital that increased the values but that Sacred Heart brought in the services to the community to make the difference. Mr. Hall explained they will bring in services that the community will embrace and after 3 years 90% of people will not be leaving the county for health care. Mr. Walker clarified no property taxes go to the hospital so it is not on the backs of the taxpayer, it is a retail tax. He said one of their Hospital Board members is not here today and he wanted him to reiterate that part. Mr. Walker stated it is a sales tax but ad valorem tax goes to EMS. Mr. Walker reported there is a study in California about the closing of hospitals and in those communities the mortality rates so up. Mr. Hall agreed he has seen the study. Mr. Walker brought into discussion the critical access designation and said if the hospital closes then Sacred Heart could apply for it in Port St. Joe. Mr. Hall said absolutely. Mr. Walker asked how much they are losing a year at Sacred Heart Hospital in Port St. Joe. Mr. Hall stated they are breaking even now. Mr. Walker reported before it was losing money. Mr. Hall agreed and said they stayed for 8 years. He stated in 2008 they started construction and the economic bomb hit and they did not discontinue because they had a commitment to Port St. Joe and they operated a number of years taking losses. He reported today it is breaking even and is a blessing to the community so they stand behind what they say they will do. Mr. Walker said he is not sure if they are familiar with the interlocal agreements with the City of Carrabelle and the City of Apalachicola. He read the ballot language and said he is a citizen who voted for the surtax in 2007 and was promised these things would be done. Mr. Walker quoted from the interlocal agreements and questioned if this model they presented would fit the interlocal agreements. Mr. Hall reported it does from a standpoint as it is a stand-alone emergency department but it is a department of a hospital. Mr. Walker said technically \$5 million would be turned over to a Health Care Council and they would have control and not the County Commission. He stated the Health Care Council must be replacing the Hospital Board and they would have control over the money. Mr. Hall reported that is what they are recommending. Mr. Walker explained he wanted that clarified because they need to make sure they are clear. Mr. Hall agreed Franklin County needs to look at this because health care has to change because it is unaffordable today. He explained the reason it is more critical in local hospitals is because the model was built on inpatient census and that is evaporating. Mr. Hall reported no hospital makes money on the inpatient census but on the outpatient services. He said changing the quality of health care gets back to access. Ms. Anderson stated he said they are a faith based ministry and a mission and how much influence if any do the positions of the Roman Catholic Church have on the availability of comprehensive health care for women. Mr. Hall responded they operate under religious ethical directives on how they take care of patients and follow these directives. Ms. Anderson asked if a women wants a prescription for contraceptive would Sacred Heart provide it. Dr. Pharr replied he prescribes birth control pills. Ms. Anderson asked if the women is single. Dr. Pharr said that would not have any effect on it. Ms. Anderson inquired if a women wants to terminate a pregnancy can it be done at Sacred Heart. Mr. Hall answered no. Ms. Anderson stated that is inadequate. She reported many residents also bike or walk to the hospital and they cannot drive to another town to visit their relatives. Mr. Hall agreed but said they would

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have holding beds. Ms. Anderson reported the population that needs health care services in the community is not just 10,000-12,000 residents but also the thousands of visitors and said that must be taken into account because the better the facility is the better they can serve everyone. Ms. Anderson said if they build the new hospital then they will be able to do all of the things they want to do. Ms. Greenberg explained they did look at the population dynamics and 15-20% of hospital admissions are tourists. She stated they believe the proposed facility would be favorable to the tourists due to the services they provide. Mr. Walker asked if they can build a 10 bed facility and have wrap around services and use the critical access designation since the county is paying for the facility. Mr. Hall stated it is just economics and the critical access designation is not enough to make up for it. He reported the construction costs, staffing costs and support is higher and drives up the cost. He explained even though they are paying for the facility the 1 cent sales tax will not build and operate a 10 bed hospital. Mr. Creamer stated they are willing to build the emergency room and bear the financial burden with a \$500,000 contribution from the sales tax trust fund but they are not willing to build a 10 bed hospital and incur the financial responsibility with the \$2 million generated from the sales tax trust fund. Mr. Hall said that is correct. Mr. Creamer clarified what the county gets from Sacred Heart is an emergency room with physicians and specialists for \$500,000 and another \$1.5 million would go to the Health Care Council. Mr. Hall stated that is their recommendation. Mr. Creamer questioned who picks the Health Care Council. Mr. Hall responded it will be up to the County Commission. Mr. Hall stated the county is building the emergency room but what Sacred Heart is bringing is a total health care system. Mr. Creamer questioned if they bought a 10 bed hospital Sacred Heart would not operate it because it is a hospital. Mr. Hall answered yes and because it is not economically sustainable. He explained they want to have something that is economically sustainable because they can build on that. He said they want to work with Franklin County to improve health care but they want to do what they can do to live up to their mission and be economically sustainable. Mr. Creamer clarified their proposal is to close Weems, build an emergency room, bring in specialists and employ 43 people. Mr. Hall stated plus Dr. Pharr's office and additional people. Mr. Creamer pointed out the people at Dr. Pharr's office are already employed. Mr. Creamer said that will leave 60 people unemployed and possibly a 20% decrease in property values. Mr. Hall stated they will not have the 20% decrease because of the improved services and access. Ms. Greenberg reported they have studied other markets and historically when you have an organization like Ascension Sacred Heart that is known for quality and some of the best hospitals in the state coming into the market the property values go up. Mr. Creamer explained he is concerned if they enter into an agreement with just an emergency room the cities will decide to leave the interlocal agreements and then the funding source falls apart and then the \$500,000 being required will fall on the backs of the property taxpayers. He went on to say the sales tax trust fund is based on the vote of the people to build a hospital and the interlocal agreements that the 2 cities entered into with the county support that. He stated he has heard they might want to build an emergency room closer to the center of the county and then the City of Apalachicola is not going to want to be involved. Mr. Hall said it is the county's decision where to build the facility but they will operate it. Mr. Creamer reported they will take the critical access to Port St. Joe. Mr. Hall stated they will apply when the beds are de-certified. Mr. Creamer reported he likes



Sacred Heart but he does not like the proposal because the people in Franklin County should not be deprived of a hospital. He stated some people disagree but they disagreed when they voted to build a hospital and they have not changed their position. Mr. Hall agreed they both care about health care.

The meeting recessed at 10:24 a.m.

The meeting reconvened at 10:36 a.m.

Mr. Moron asked if there are any more questions from the Weems Board of Directors. There were no more questions.

County Commissioners – Questions & Comments

Chairman Lockley said they are in a situation where they have got to build something and come to a final agreement with the Hospital Board after they will come back with a recommendation. He reported he disagrees with hiring 43 or 60 people. Mr. Hall agreed to start off with and explained that is what they are committed to because they are going in at risk. He reported in every service they have offered they have to get the services down to where they are economically sustainable. Mr. Hall promised they would do everything to give opportunities to people that are displaced. He said they have other facilities and Bay Medical has 150 open positions today. He reported when they hire these people they will put them in a training program so where their job possibilities are greater they can have career enhancement and promotion. He stated they pay for their education and put them in an environment where they are with a large system and have upper mobility. Chairman Lockley asked if most of the 60 jobs will be low paying. Mr. Hall replied just the opposite because the average salary of the jobs is much higher. Mr. Hall stated they will hire everyone Weems has but they have to fit the job description and have the skill mix. He explained they want to find a position for all the people at the hospital. Chairman Lockley said most of their hospitals are in the same county but Franklin County citizens will be going to the hospital in Gulf County and asked if they will be the first to cross county. Ms. Greenberg listed the areas where the hospital and free standing emergency rooms at in separate counties. She reminded the Board the free standing emergency room is the front door of the hospital and they can be admitted right at that facility. Ms. Greenberg reported 85% of the emergency room visits are fixed and sent home and not admitted. She stated at Weems they have 5,000 emergency room visits and only 130 admissions. Chairman Lockley explained Franklin County is a wide county to cross and for the people on the eastern end of the county it is a long way to the emergency room here and then additional miles to the hospital. Mr. Hall stated they will look at all the social issues when they take care of patients. He explained in relation to the Carrabelle people they have every intention of working with Tallahassee Memorial Hospital (TMH) on how to take care of them better. He stated those are developmental opportunities beyond their initial proposal. Chairman Lockley said he does not understand why they cannot have a hospital. Mr. Hall reported they have experience and have consulted experts and they can build but they need to

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look at the economics of it. He suggested the county get an outside expert to do a proforma on what a 10 bed hospital will look like in Franklin County. He said they have already done that and it would take a considerable amount of funds to be able to operate. Mr. Hall stated they are giving a proposal for what they can do that is economically viable on what the availability of funds are. Chairman Lockley reported it is economic for them and a disaster for the county. Mr. Hall said if they are not able to provide high quality compassionate care and grow those practices it is not a great economic boom for them. He stated they think they can do this and have a positive impact. Mr. Hall questioned who has come before the Board and put money in Franklin County and willing to go at risk to help solve a problem that is statewide. Chairman Lockley said no one. He stated he appreciates what they have done and Sacred Heart is a good system but they are still coming in as an emergency room. Mr. Hall reported they bring in a health care system and a reconfiguration of health care. Mr. Creamer stated they have not mentioned EMS and asked if Sacred Heart will be assuming the EMS. Mr. Hall replied no, they will work with the county but have not studied the EMS. Mr. Creamer reported the EMS would have to be run by the county. Mr. Hall said it is now. Mr. Creamer responded no, it is run by Weems. Mr. Hall reported they will have to evaluate it but it is not part of their proposal. Chairman Lockley stated they have not used ad valorem taxes since they got the sales tax for Weems but they promised the people and he was on the Board when they went out for the sales tax. He said they are under commitment to do what they said they will do and he does not know if they can legally do what is in their proposal. Chairman Lockley stated they may have to go back to the people and see if they can do that. Mr. Hall reported that might be a good suggestion. He said health care has changed and when they look at a county it is supported by education, county infrastructure and health care. He said they are here to provide their expertise on what they can do and they stand behind what they can do. Commissioner Parrish reported in the proposal they are talking about a lease but how long is their commitment. Mr. Hall said they will sign a lease on the time the county is comfortable with. Commissioner Parrish asked what kind of lease they are looking for. Mr. Hall replied 20 years. Commissioner Parrish stated he had another question but they already answered it about the EMS and the county would have to establish something for EMS. Commissioner Parrish reported his remarks are conflicting about the Health Care Council taking over the Health Care Trust Fund because that is not possible since the County Commission will always be in charge of the fund and what those funds are spent for. He stated having the Health Care Council make recommendations would be appropriate but they will never be entitled to take that money to spend like they want without coming to the County Commission. He explained the County Commission answers to the people about the tax. Commissioner Parrish said the Health Care Council would have to have the blessing of the County Commission and asked if this is how Mr. Hall sees this working. Mr. Hall said it is how the Board sees it working but their recommendation was on how they have seen it work successfully in other communities. He agreed the Board has control over the sales tax. Commissioner Parrish reported no one on the Board has health care experience but they are charged with providing good health care and they will need some help if they are going to take the next step of being part of a network of some kind. Commissioner Boldt stated he does have health care experience in the paramedical field in physical therapy. He referenced a drawing he made and said his position is health care

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in Franklin County should be comprehensive in every area. He reported the county is large and the district he represents is a desert of medicine. Commissioner Boldt said he sees a partnership as being non-polarized geographically and from a medical standpoint. He explained the drawing shows a stable facility, bilateral feed from the ambulance, outpatient and medical professional standpoint. Commissioner Boldt asked how they see addressing comprehensively the need geographically. Mr. Hall responded you have to have continued growth of primary care and access. He reported if they move the county ahead in health care they have to start looking at a wellness program instead of just a sick care program and how they incorporate telemedicine. Mr. Hall stated they have not talked about it but the number one health issue in Franklin County is behavior health. He said when they start to address behavior health then the access points and telemedicine become very critical. Mr. Hall reported the expansion of My Gulf Care is critical because it puts nurses in the home and provides good education on medicine, exercise and therapy. He explained this is a minimum baseline of health care but they have a tremendous task ahead of trying to develop a new model that is responsive to the county. Commissioner Boldt stated he wants to see more medical people stationed in the eastern side of the county and questioned how that will look. He asked Mr. Hall to make a commitment in building their facility as an outreach as well and make a commitment on the east end of the county. Mr. Hall stated they make a commitment to continue to address the needs and the commitment to the east part of the county and what that looks like and additional dollars he can't commit to. Mr. Hall reported they will commit to work to bring that because they have done that in all their marketplaces. Commissioner Boldt stated they continue to talk about building the hospital in Apalachicola but the demographics are moving more east and seems to be more concentrated at the intersection of Eastpoint and Island Drive. He stated respecting all the interlocal agreements and legal issues he is interested in seeing a facility moving further east. Commissioner Boldt asked if they will build the facility anywhere they say. Mr. Hall answered yes. Commissioner Boldt said after the patients go to big trauma centers then they need to go back to a facility in their hometown and asked about a micro hospital instead of an emergency department. Mr. Hall reported what they are seeing is rehabilitative facilities and the legislation is changing the feasibility. Mr. Creamer asked if he was talking about swing beds. Mr. Hall answered rehabilitative is in swing beds. Commissioner Boldt agreed they want to get residents back here so families do not have to travel. Mr. Hall said they recognize transportation is a big issue. Commissioner Boldt stated the hospital has a huge accounts payable and he asked if they are proposing they give them the accounts receivable and accounts payable when they begin to operate. Mr. Hall stated they are not committing to that but they will provide some expert support. Commissioner Boldt asked if the Health Care Board is an exchange for their Board of Directions. Mr. Hall said they made this recommendation because it works in other communities. He reported in all their facilities they have an advisory council and it is a group of citizens that they work with in those counties. He explained they develop advisory councils for the systems they have to look at their accountability back to the community. He went on to say that is part of the organizational structure they bring to any facility they manage. Commissioner Jones thanked Mr. Hall and his team for their presentation. He said what they are seeing today is the people on the advisory board and the Commission want good solid answers and make sure they are making good solid

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decisions. Commissioner Jones said the biggest insurance provider in the county is Capital Health Plan (CHP) and asked if that is incongruent with what Ascension Sacred Heart does or does the county need to address it if they go forward with this proposal. Mr. Hall replied all their practices in Franklin County have Capital Health Plan but it is an issue when they take people to Port St. Joe. He said the CHP issue is not a resolved issue. He reported Ascension Sacred Heart is one of the top 2 providers from Jacksonville to Pensacola so they have considerable influence on insurance companies and feel they could make a workable agreement with CHP but there are also other insurance companies. He said they will not diminish the access to good high quality insurance to the residents of Franklin County. Commissioner Jones asked if this is a geographical issue. Mr. Hall explained CHP is a Health Maintenance Organization (HMO) and the license for the HMO includes Franklin County. Mr. Hall reported they have extended it because they are the insurance company in the prison system in Gulf County. Commissioner Jones stated there is coverage for CHP in Gulf County just not for Franklin County. Mr. Hall said the people of Franklin County will be covered but they may not be covered to go to the hospital in Port St. Joe but they are covered in Tallahassee and would be honored wherever the insurance company is for the patients. He explained they will not put them in a financial disadvantage because they redirected them. Commissioner Jones said unless the county wants to go with another insurance provider for their employees they will not be a satellite of Sacred Heart in Port St. Joe because they cannot take people there. Mr. Hall stated that is correct. Commissioner Jones brought into discussion the critical access designation and said some residents do not know what it looks like without that designation and it is not just the designation and the dollars it provides but the other part of the system with the FLEX program and other items. Mr. Hall reported critical access is not an economic salvation for all rural hospitals and a number of hospitals that are closing are critical access hospitals. Mr. Hall reported they bring in something that is economically sustainable because with the critical access Weems is not economically sustainable. He explained without it they have a health care system that is economically sustainable. He stated they need to address what they are trying to accomplish because their objective is to improve the quality of life and health care. Commissioner Jones said the interlocal agreements were mentioned and they were made 12 years ago. He reported the reason they are having this workshop is in the spirit of the agreements and he hope everyone understands that. Commissioner Jones reported he has heard them mention the east end services and they need to consider that but this is a proposal to start a difference in health care in the county. Commissioner Jones stated he heard a phrase today he has not heard at any other point and that is someone else talking about being at risk and not the county being at risk. He explained that is not an end all but that is something this Commission needs to do. Commissioner Jones reported they do not need to be at risk for the hospital and not that they do not care for their citizens but it is not the best way for it to be. Mr. Hall agreed. Commissioner Massey stated he heard the proposal and does not have any questions. Mr. Creamer asked if they will be able to get the Franklin County facility CHP approved. He reported the county employees and state employees are CHP and when the county took that action is saved the taxpayers over \$300,000. Mrs. Griffith said it saved \$380,000. Mr. Creamer questioned if Sacred Heart will be able to accommodate CHP in Apalachicola. Mr. Hall answered yes they are not going to interrupt care over insurance. Mr.



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Creamer inquired if that meant even if those individuals would be transported to Tallahassee rather than Bay County. Mr. Hall stated they handle different insurance where they are. Mr. Creamer asked if it would affect employees' coverage or require them to change insurance carriers. Mr. Hall responded no, they will work with the insurance carriers. Chairman Lockley clarified everyone with CHP from the emergency room will be transported to Tallahassee. Mr. Hall answered yes. Commissioner Boldt said this is critical and CHP is a defining insurance company in this county. He stated they need to be sure CHP is on board with what is happening here. Commissioner Boldt asked if they would consider a compromise for a microhospital. Mr. Hall explained they have looked at it and when they did the analysis it is just marginally different in what it would look like. He reported the cost does not change the dynamics. Commissioner Boldt questioned if a micro-hospital is the same cost as an emergency department. Mr. Hall answered yes for this size facility. Commissioner Boldt stated he would like to hear the micro hospital concept from them. Chairman Lockley reported the school system is also covered by CHP. Mr. Hall agreed all the county people are covered under CHP. He stated they would be accepting them and do not re-direct people and have to send them where the insurance coverage is. Chairman Lockley asked if that would be a big loss to them. Mr. Hall said they would not go into it with the intention of keeping it that way for 5 years. Chairman Lockley inquired if they would stay if they could not get that straight. Mr. Hall answered yes. Chairman Lockley thanked them for being here today. Mr. Moron stated they have heard from the two health care systems that are interested in partnering with the county and now at the next Weems Board of Directors public meeting they will discuss this matter because they need to make a recommendation to the Board of County Commissioners. He explained as soon as the CEO indicates they have discussed this at an open public meeting and are ready to make a recommendation then he will inform the Board and place the Hospital Board Chairman and Hospital CEO on the Agenda. Mr. Moron said at that point they will come to the meeting and discuss it with the Board and the Board can make a decision at that meeting or at the following meeting if they need more information. Mr. Moron clarified public workshops are not designed for the public to comment. He explained that is a meeting for Boards to receive information on whatever matter is before them. He stated public hearings and/or public comment at subsequent meetings is when the public gets a chance to voice their opinion. He said when Weems places this item on their Agenda people need to go to the meeting, comment there and listen to what they are saying and then when it is on the County Commission's Agenda they can go to that meeting and at the beginning of the meeting state their comments. Mr. Moron reported it is up to this Board to direct the Weems Board of Directors in a different direction if they would like to. Mr. Moron thanked Mr. Hall and all his team for their presentation. Ms. Greenberg stated they have copies of their presentations available. Mr. Moron commented he will place both presentations on the county's website. Commissioner Massey asked Mr. Walker to explain this information to the Hospital Board members that were not present today. Mr. Walker agreed he will. He said this was an informative meeting and they want to make the best decision for the citizens of Franklin County. Mr. Moron said the decision before the Board is where do they want to take health care in Franklin County and they need to look less at the organizations and more at the options being offered. Mr. Creamer thanked Mr. Hall and his group for the presentation. Chairman



Lockley said both groups will be contacted when a decision is made. Mr. Moron stated he will email if there are additional questions.

There being no further business to come before the Board, the meeting was adjourned at 11:12 a.m.

Noah Lockley - Chairman

Attest:

Marcia M. Johnson - Clerk of Courts



FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS REGULAR MEETING COURTHOUSE ANNEX – COMMISSION MEETING ROOM NOVEMBER 5, 2019 9:00 AM MINUTES

Commissioners Present: Noah Lockley – Chairman, William Massey-Vice-Chairman, Joseph Parrish, Ricky Jones, Bert B. Boldt, II

Others Present: Erin Griffith-Assistant Finance Director, Michael Moron-County Coordinator, Michael Shuler – County Attorney, Alan Pierce-RESTORE Coordinator, Lori P. Hines-Deputy Clerk to the Board.

Call to Order

Chairman Lockley called the meeting to Order.

Prayer and Pledge

There was a prayer followed by the Pledge of Allegiance.

Approval of Minutes

On motion by Commissioner Massey, seconded by Commissioner Boldt, and by unanimous vote of the Board present, it was agreed to approve the minutes from the meetings held on October 1, 2019 and October 15, 2019.

Payment of County Bills

On motion by Commissioner Massey, seconded by Commissioner Parrish, and by unanimous vote of the Board present, it was agreed to approve payment of the County's bills.

Public Comments

Mr. Gordon Hunter, Friends of the Apalachicola Regional Airport, stated they had a pancake breakfast fly-in last Saturday that was sponsored by the fixed base operator. He said 15 aircraft flew in and most of them had to refuel so it brought income to the county. Mr. Hunter stated 50 people attended the breakfast and they raised over \$300 for the Sheriff's Children's Christmas Gift Fund. He reported they hope to have these events quarterly or bi-monthly to



bring in tourists. Mr. Hunter stated they are going to form a chapter of the Experimental Aircraft Association and the benefit is a program called the Young Eagles that gives free flights to youth. He explained this program was in operation a couple of years ago and they gave 63 youth airplane rides when they had the airshow. He reported they give these airplane rides to increase motivation as there is a shortage of pilots throughout the country. Chairman Lockley asked what age the youth must be to start this program. Mr. Hunter stated he believes the age is 12 to 18. Chairman Lockley asked him to contact Mr. Moron when they get started so they can place it in the newspaper.

Mr. Gary Darpol, a resident of Alligator Point, thanked everyone for the work they have done on the road. He offered any help they can give as residents to further communication with the Legislature, senators or representatives. He stated their work is not going unnoticed. Chairman Lockley suggested they get a list of every state representative and send a request telling them to take over the road. Mr. Darpol stated they have done this before and will continue to do it. Mr. Pierce concurred with Chairman Lockley and said the more they hear from the residents that something has to be done the more chance something will get done. Chairman Lockley said they are steadily working on this item. Commissioner Boldt reported he, Representative Jason Shoaf and his staff will meet with DOT in regard to them taking back the road. He said one thought was to exchange one of their roads without a bridge and the county would give them back this road. He stated they will make that approach and see what their criteria is to consider it.

Mr. Bruce Graham, a resident of Eastpoint, reported in relation to the Civil Air Patrol they have found several seniors willing to participate so they will start a unit in March-April of next year. He stated they have 12 cadets, ages 12-18, lined up and 4 seniors. Mr. Graham said they will be working to get an aircraft at the airport so they can start training and flying missions. He reported there have been conversations with the U.S. Coast Guard Auxiliary about them starting an aviation unit at the airport. He explained people that own aircraft at the airport will be getting involved and training so they can use their aircraft to assist the auxiliary in search and rescue missions and other activities. Mr. Graham reported these opportunities are coming along and it will be helpful as a safety/security effort for the local community. Mr. Graham stated the Veterans Day Celebration at St. George Island will be on November 11th at 11:00 a.m. He invited everyone who wants to support the veterans to attend.

Mr. Paul Sanders, a resident of Eastpoint, said he is a fire victim and he is having problems with Mrs. Debbie Belcher, Roumelis & Associates, in reference to getting a home through the CDBG program. He stated they need to do something so she can get him approved. Chairman Lockley asked Mr. Moron to meet with Mr. Sanders and address this situation. Commissioner Boldt thanked Mr. Sanders for telling them because it is helpful.

Department Directors Report

Howard Nabors – Superintendent of Public Works





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Mr. Nabors stated the storm came through and took down some trees and washed out 688 ft. of Alligator Point Road but it has been fixed so people can get in and out. Commissioner Boldt thanked Mr. Nabors for the work done by his department. He said they pre-staged equipment and materials and it worked with repairing the road. He stated they even had an inter-agency borrowing of equipment from Solid Waste and they had the road ready very quickly and he appreciates the coordination. Mr. Nabors reported the closer the materials and equipment are the faster they can get the work done. Mr. Pierce stated they had talked about moving some of the sand piles but this kind of storm is why they need to keep the materials close so they have a faster recovery. He said until there is another location they should leave the sand where it is. Mr. Pierce reported this storm is the county's expense and there will be no FEMA or state money. He said whatever money Mr. Nabors spent is coming out of his budget and from the taxpayers. Commissioner Boldt stated this is another item to talk to DOT about because the county has been a good steward of this road. Mr. Pierce reported the county put \$25,000 of asphalt down and it has now washed away so he does not recommend putting any more down. Mr. Pierce said they are working towards FEMA giving them approval for the road and he does not recommend doing anything until they have the final solution. Mr. Nabors reported the cost to repair the road was approximately \$36,000. Chairman Lockley said they need a bridge.

Commissioner Jones said at a previous meeting he brought up trying to see about a 5 day work week at the Road Department but after speaking with Mr. Nabors he realized he did not understand about how the state handles inmate labor. He explained the Road Department does not know how many inmates they are getting ahead of time so they cannot plan ahead and are doing the best they can. Mr. Nabors stated this morning 1 crew was able to get 1 inmate and the inmate cannot change to a different crew. Commissioner Massey reported they have to take the inmate or they will not get any tomorrow. Mr. Nabors explained whoever signs for the inmate is responsible for the inmate.

Mr. Moron read the following item from his report:

 Messer Road (Carrabelle): Commissioner Massey has received a request for the county to clear a portion of Messer Road in the Lighthouse Estates area that would allow Messer Road to connect to Frank McKamey Way. In checking with the County Planner, he states "From 2004 until 2006 the County Commissioners discussed taking over the roads in the Lighthouse Estates area west of Carrabelle. On August 1, 2006, the Commission voted to accept "the Lighthouse Point Estate Roads as county roads", but at the very next meeting the Commission voted to abandon the same roads. On September 5, 2006, the Commission voted again to accept some roads as county roads. This time the motion explicitly named the roads the County was accepting: Paradise Road, Lighthouse Road and West Road. They did not mention accepting Messer Road."




Based on this information and the overgrowth on the referenced portion of the road it is obvious that the county has not been maintaining this road in any manner and it is a private road. In order for the county to do any maintenance on this road, county acceptance of this road would have to be considered along with Mr. Howard Nabors opinion on if he has the equipment to clear the portion of Messer Road. **Staff Recommendation:** Board discussion and direction on the request to clear a portion of Messer Road.

Mr. Moron said he talked with Commissioner Massey this morning and he said part of this road was paved. Mr. Moron presented a map of the area. Mr. Nabors said the area would have to be cleared and the road built and he was not sure if it was a county road. Commissioner Massey stated the county paved this area and maintains and mows it. He pointed out on the map where they want to open the rest of the road. Commissioner Massey reported they stopped the road where the wetlands are because they could not go any further but they could come in on the back side so the person can get to their 2 acres. Chairman Lockley asked Attorney Shuler to comment on this matter. Attorney Shuler reported he just heard about this so he does not have an answer on the title question but he will be glad to look into it if the Board wants him to. He stated his recollection is the roads were not dedicated to the public when the subdivisions was platted. He said apparently the county went in and was maintaining some portion of the roads within Lighthouse Ridge Estates and Lighthouse Point Estates. He reported it is probably private property but he would need to ask to table this matter until he can do a title search and report back to the Board. Commissioner Massey stated Messer Road is paved but they could not go across the wetland. Attorney Shuler said he is referring to the wooded area. Commissioner Parrish asked if the developer paved the road. Commissioner Massey answered no, the county paved the road when former Commissioner Bevin Putnal was in office. Attorney Shuler explained the question is not about the roads that were open and maintained by the county but about the wooded area that has never been opened. He stated the developer never opened the road and the county never opened or maintained the area so he would need to check the public records to see if it was ever dedicated to the public. He said he does not think the roads had been dedicated to the public because it was a private subdivision. Attorney Shuler reported what they are talking about now is creating something new so he needs more information. Attorney Shuler said if they are interested in him coming back with a definite set of facts and a recommendation then he asking them to table this matter until the next meeting. Commissioner Massey made a motion to table this item until the next meeting. Commissioner Massey stated the road goes all the way through but they stopped at the wetlands and during that time the county came in and paved that part of the road. He said all the roads are paved except for 2 and they are county roads but are not paved yet. Attorney Shuler said it does not sound like they are talking about the existing road network. He reported the question is if this is a dedicated piece of land that has not been improved and is not a road and can they use public resources to turn it into a road. Attorney Shuler said based on experience and having been here at the time he thinks it is probably private property and they cannot do anything with it but he needs to look at the record. Chairman Lockley asked if the developer or the county is supposed to provide a road when they

are selling lots. Attorney Shuler reported under the Subdivision Ordinance in order for a road to be taken over by the county the developer has to first construct the road to county road standards. He explained once it is constructed to county road standards then the county can accept the road and maintain it at public expense. He reported it is not the county's responsibility to build roads in a private subdivision. Chairman Lockley asked if the wetlands will need to be addressed by the Department of Environmental Protection. Attorney Shuler said he is not sure because Commissioner Massey stated there is a road on the ground. Commissioner Massey provided information on the map about where the road stops. He explained the road was never pushed through and they told him it stopped when the county took the road over. Mr. Pierce stated the roads were taken over as they were built and there are no plats because this is an unplatted subdivision. He reported most of the lots were originally 5 acres but the owners may have sold off part of their property and created separate home sites. He said this 2 acre parcel was probably not there when the county accepted the roads so this would be a private driveway to a 2 acre parcel. Attorney Shuler said he remembers the roads being private and the county began a process of maintaining the roads and eventually took over ownership of the roads but now they are talking about building a new road which is a different question. Attorney Shuler stated under the Subdivision Ordinance the county does not build public roads with public resources on private property but he needs to check the record to make sure there is not a public dedication. Chairman Lockley reported they want to help people but they need to be careful because there are others that will request the same thing. Attorney Shuler agreed there are a lot of others wanting to take this action too. Commissioner Jones seconded the motion. Motion carried; 5-0.

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Fonda Davis – Solid Waste Director

Mr. Davis presented his report, as follows:

REQUESTED ACTION: Administrative Assistant Increase

I have moved Melissa West to the vacant administrative assistant position that was previously held by Link Carroll. I would ask that she be given the same \$1,500 increase that Link received when she moved to that position from scale house operator.

Commissioner Boldt asked about a conversation they had about keeping the salaries departmentalized. Commissioner Jones stated this would be a promotion. On motion by Commissioner Jones, seconded by Commissioner Boldt, and by unanimous vote of the Board present, it was agreed to move Melissa West to the vacant Administrative Assistant position with a \$1,500 increase.

Bid Opening-Used Roll Off Truck

Mr. Davis said there is one bid. Chairman Lockley asked if they can accept one bid. Attorney Shuler reported that is up to the Board because their policy on bidding does not have a





minimum number requirement for bids. He explained with federal requirements they are required to have 3 bids or re-bid. Commissioner Boldt asked what a roll off truck is. Mr. Davis responded it is a truck that carries the compactor boxes. He explained their truck is no longer viable at the transfer station and was given to them when Waste Management left. Mrs. Griffith asked if this truck was not road worthy and did not leave the landfill. Mr. Davis responded that is correct. Mr. Davis and Mr. Pierce announced the bid, as follows:

<u>Company</u>	<u>Bid Amount</u>
RDK Truck Sales & Rentals	\$39,900

Chairman Lockley asked if the money is in the budget for this purchase. Mrs. Griffith replied the money is in the Tipping Fee budget and they anticipated Mr. Davis needing to replace this truck. **On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to accept the bid.** Mrs. Griffith asked about the price of a new truck. Mr. Davis replied \$125,000. Mrs. Griffith stated the used truck was a good option.

Pam Brownell – Emergency Management Director

Mrs. Brownell read her report, as follows:

Action Items:

1. Approval and signing of the Grant for Planning and Design of New EOC in the amount of \$200,000.00

On motion by Commissioner Jones, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to approve and sign the Grant for the Planning and **Design of the New EOC in the amount of \$200,000.** Mr. Pierce reported this is the county's share of the \$1.8 million the State of Florida gave the Florida Department of Emergency Management (FDEM) for all 9 counties. He said all 9 counties received the same amount of money. Commissioner Parrish asked if they bid now. Mrs. Brownell answered yes, it is a Request for Proposals process in order to follow state and federal guidelines. Commissioner Boldt questioned when they will receive the money. Mrs. Brownell responded it is a reimbursement just like the other grants. Mr. Pierce said these are the last 9 rural counties to get money and they have been trying for 15 years to get money for a new EOC. He reported the question is where the construction money is coming from. He explained they do not know if the legislature will address this issue but the county has set aside \$1 million in Consortium funds. He explained they will do the dredging of the channels first and then this project so the county has construction money if they do not get it from somewhere else. Chairman Lockley reported Franklin County is the last county on the coast that does not have a new EOC. Mrs. Brownell stated everyone else got their grants in September but she had to call and ask for





ours. Commissioner Boldt asked if this design component assumes they are going to put the building in the same location. Mrs. Brownell said they have to decide on the site when they start their plans. She reported first they have to get signatures and the state has to sign off on it. Commissioner Boldt asked where she assumes they will put the building. Chairman Lockley commented where they tell her. Mrs. Pam stated there are several options but it will be the Board's decision. Mr. Moron said Item #1 on his report is about submitting a request for construction money as a legislative appropriation in the coming year. Commissioner Jones reported they need to know where they are going to put it. Mr. Moron stated Mrs. Brownell got the money for the design but the county may need to fight for the construction money. Chairman Lockley reported they need to ask everyone. Mrs. Brownell reported once the county has the plans then they can apply whenever there is a funding source.

2. Signing of the retroacted LSE for Tropical Storm Nestor on 10/18/19 @ 7:14 PM.

Mrs. Brownell said the county did not get declared so any costs are on the county. She stated they asked the Board to put the Local State of Emergency (LSE) in place in case they did get declared. On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to sign the retroactive LSE for Tropical Storm Nestor on 10/18/19 at 7:14 p.m.

Information Item:

- 1. Franklin County Emergency Management activated to a Level 2 on 10/18/19 at 8:00 AM for TS Nestor.
- 2. Franklin County Emergency Management activated our CERT team and assisted with the search for missing woman in Lanark Village on 10/29/19.
- 3. FCEM Staff continues to work on FEMA reimbursement claims from Hurricane Michael. This includes working with FEMA staff regarding mitigation of damaged parks, roads, etc. Mitigation takes some time but EOC Staff continue to work diligently with FEMA Staff on the most beneficial repairs for Franklin County.

Chairman Lockley thanked Mrs. Brownell and her department for going out and assisting the Sheriff with looking for the missing woman. Mrs. Brownell said they heard this weekend they will be getting their Community Emergency Response Team (CERT) grant and this is the first time they have had to activate CERT for a wide area search. She said they realized they need a refresher training and it will be open to anyone in the county that wants to participate. Chairman Lockley said it is good to show that the county is participating and looking out for their people. Commissioner Boldt stated he was glad to know they have a search and find component of the Emergency Management Department. He said he learned yesterday that there are Alzheimer's scent detection kits available now that allow blood hounds to find lost people. He reported they can swab individuals that are at risk and then the swab is placed in a sealed jar and can be used for 10 years. Commissioner Boldt stated the Sheriff has the sample kit now. Mrs. Brownell reported the Sheriff had a scent dog brought out. Chairman Lockley stated they want to thank the Sheriff's Department and everyone involved in the search.





Erik Lovestrand – Extension Office Director

Mr. Moron stated Mr. Lovestrand is not present because he is at a meeting on behalf of IFAS.

County Extension Activities October 17 – November 5, 2019

General Extension Activities:

- Extension office assisted clientele with issues related to yellow jackets, dying pine trees, injured wildlife, insect pests and treatments, and dune restoration on St. George Island.
- Extension Director participated in the ACF Stakeholder's Apalachicola Caucus conference call.
- Extension Director attended the Sunbelt Ag Expo in Moultrie to represent UF/IFAS Extension and talk with visitors.
- Participated at annual Florida Seafood Festival with Franklin County Extension exhibit.
- Set up Natural Resources exhibit at North Florida Fair.
- Contractor asked for a 12-day no-cost extension on construction at the new Extension office due to a delay in getting the lighting supplies delivered. The extension has been granted. This will push the date for "substantial completion" and walk through with the contractor to November 8th.

Sea Grant Extension:

- Extension Director participating with other faculty to assist shellfish growers with information about gear preparation before a storm event. Covering lessons learned during Hurricane Michael.
- Extension Director hosted the Natural Resources Faculty from Extension offices across the Northwest District for a 2-day meeting in Apalachicola. Annual planning for collaborative programs took place.
- Participated in Sea Grant planning call regarding the development of a seafood integrity workshop for agents and industry.
- Participated in first meeting of the Community Advisory Board for FSU's Apalachicola Bay Initiative 10-year project.

4-H Youth Development:

• Entered Franklin 4-H youth exhibits into North Florida Fair judging competition.

Family Consumer Sciences:

- Extension Director participated in interview with quality assurance staff for the FNP program
- Family Nutrition Program (FNP) Assistant teaching hands-on cooking skills with pre-K youth to 8th grade with "Kids in the Kitchen curriculum. Includes kitchen safety, cooking skills, how to follow recipes and, always the favorite part, taste testing.

Agriculture/Horticulture:

• More Apalachicola citrus samples taken to the Quincy plant diagnostic lab tested positive for citrus greening disease.



• Pine beetle attacks continue to be confirmed in the region. Still not sign of Southern Pine Beetle, fortunately.

Nikol Tschaepe – Weems Plant Operations Director – Request

Ms. Tschaepe provided the following report for the Board:

On October 29, 2019, George E. Weems Memorial Hospital Board of Directors approved the recommendation to remove obsolete and broken equipment (see attached document) from the hospital's assets management list. We are seeking final approval from the Franklin County Board of County Commissioners to remove the identified items and to donate select items to the 501c3, as previously completed last month.

Recommended Action: Discussion and action to approve the removal of identified items from the hospital's asset management list and the donation of selected items to the 501c3.

On motion by Commissioner Parrish, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to approve the removal of identified items from the hospitals asset management list and the donation of the selected items.

Synergy - Re-roofing project - Ongoing collaboration with Synergy NDS and subcontractors. Phase two is underway with the emergency department operating from the East Wing of the hospital. Again, we are anticipating an AHCA site visit in November regarding the re-roofing project. We are anticipating completion around in early December 2019. **Recommended Action:** None/Information item

Ms. Tschaepe stated the demolition of the roof was complete as of Sunday and the temporary roof is on and they are putting the permanent roof on and it is on target. Chairman Lockley asked what the target date is. Ms. Tschaepe replied early December to move back into the hospital.

New Construction – Date change for the AHCA Stage II review – November 18, 2019. **Recommended Action:** None/Information item

On October 18, 2019 two (2) project requests documents were completed for Big Bend Healthcare Coalition 2019-2020 Projects. One project request was \$10,000.00. The second project request was \$8,000.00 **Recommended Action:** None/Information item

Emergency Medical Services (EMS)

Mr. Richard Lewis, EMS Director, presented the following report:





We would like to utilize the State of Florida County EMS Grant for educational opportunities for staff. The award is \$843.00.

Recommended Action: Approve and authorize the Chairman's signature on the Resolution for the State of Florida County EMS Grant

On motion by Commissioner Parrish, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to approve and authorize the Chairman's signature on the following Resolution for the State of Florida County EMS Grant:

FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

RESOLUTION REGARDING

STATE OF FLORIDA COUNTY EMS GRANT

WHEREAS, The Board of County Commissioners of Franklin County, Florida having met in regular session this 5th day of November, 2019 and

WHEREAS, the Board of County Commissioners of Franklin County, Florida is cognizant of the fact that the Emergency Medical System (EMS) is beneficial to the citizens, residents, and visitors of Franklin County, Florida and the surrounding counties, and

WHEREAS, The Board of County Commissioners of Franklin County, Florida is aware of and agrees to the use the funds to improve or expand pre-hospital EMS and will not be used to supplant current levels of county expenditures.

BE IT THEREFORE RESOLVED by the Board of County Commissioners of Franklin County, Florida the said Board request the State of Florida through its agent to award the Board of County Commissioners of Franklin County, Florida the EMS County Grant in the amount of \$843.00.

The Chairman of the Board of County Commissioners is designated as the fiscal agent and is authorized to accept the grant and execute all appropriate documents and contracts related to the administration of the grant.

The State of Florida County EMS grant application is made a part of this resolution by reference.

Any and all laws shall be in full force and effective immediately upon passage and approval in the manner provided by this resolution.

PASSED AND ADOPTED THIS 5TH DAY OF NOVEMBER, 2019.

By: <u>s/Noah Lockley</u>, Jr. Noah Lockley, Jr., Chairman

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ATTEST:

BY: <u>s/Marcia M. Johnson</u> Marcia M. Johnson, Clerk

The ambulance crew is working out of the Apalachicola EMS station as of October 28, 2019. **Recommended Action:** None/Information item

Mr. Lewis said they now have a 24 hour a day Advanced Life Support (ALS) ambulance to respond in Apalachicola.

November 18, 2019 we are expecting the new ambulance to be in Franklin County. **Recommended Action:** None/Information item

Mr. Lewis said the new truck will be located in Apalachicola. Chairman Lockley asked what kind of ambulance this will be. Mr. Lewis responded an ALS ambulance to replace the old truck. He invited the Board to come by and see the ambulance station.

Commissioner Boldt stated there was a well-attended meeting in Lanark Village and one issue was the decommissioning of the Lanark Village residence for EMT services. He said people did a good job describing the situation and the living environment is not up to standards so they are temporarily locating near Airport Road as they plan and direct a new permanent location for EMS services. Commissioner Boldt said he appreciates the operations and thanked Mr. Lewis for talking and educating people.

Billy Fuentes – Eastpoint Water & Sewer District – Request Letter of Support

Mr. Fuentes submitted the following report prior to the meeting:

- We want to expand our district boundaries to include all of sections 15,19,20,21,22,23,28, and 30. We have customers in these areas that currently pay a 40% surcharge for water and sewer service. They do not pay ad-valorem taxes to the District as they are outside the taxing District. The majority are in the Ridge and Wilderness area which as you know is one of the poorest areas of Eastpoint that recently suffered a devastating fire. By adding these sections, these customer would see a reduction in their bills by 40%. The addition of property taxes would be nullified for the Ridge and Wilderness area based on homestead exemption.
- 2. The areas of CC Land road, Hwy 65, Gramercy and the School would also see a reduction of the surcharge which would benefit all Franklin county as it would lower the bills for the Landfill, Jail, Humane Society and the school which already are tax exempt. The customers at gramercy would see a tax increase but the revenue would allow EWSD to install sewer infrastructure that was never completed by the developer which would help in eliminating Wells and septic tanks along properties close to Apalachicola Bay.



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- 4. We are also going to change our Bid Thresh hold from \$1000 to \$10,000.
- 5. We are requesting to have the Lien powers granted in section 153.67 which we should have added in 1989.
- 6. We are seeking to clarify that the district can provide service inside and outside its boundaries which it has for over 50 years which is not expressly stated in our charter.

Mr. Fuentes requested a letter of support from the county. He explained the District has been working the last few years with Senator Bill Montford, Representative Halsey Brashear and now Representative Jason Shoaf as well as a lobbyist to amend their charter. He explained the charter was supposed to be amended in 1989 to reflect certain things the state requires and they are in that process now. He reported one of the things they are trying to do is expand their district boundaries. Mr. Fuentes presented a map showing the areas they currently serve and are considered the district boundaries and areas that they currently serve that are out of their district boundaries. He stated the areas outside the boundaries are charged a surcharge for water and sewer usage. He reported the areas of Ridge Road and Wilderness Road are split and are the fire victims and the highest concentration of poverty and pay the highest surcharge. He stated their goal is to reduce the surcharge by bringing them into the district. Mr. Fuentes reported in recent years special districts have gotten into legal issues with areas outside of their districts so since these are areas they already serve they need to bring them into the district and make them part of the boundaries. He explained Senator Montford and Representative Shoaf have listened to their lobbyist but would like to have a letter of support from the county supporting them in the process. He said even with the letter of support this will still need to go to the legislature. Mr. Fuentes explained once the provision is in the legislature then it must also go to a referendum so the people in these areas will vote whether or not they want to be in the district. Chairman Lockley asked if they have a target area for low income so it will help them get grants. Mr. Fuentes responded yes, they are looking at a way to do workforce housing. He explained up Highway 65 the District currently owns 45 acres that was supposed to be a sprayfield but is no longer needed so they have a surplus of land. He stated Commissioner Jones and several of the District Board Members have talked about a way to use this property to do workforce housing and that 5 acres could be set aside for an emergency facility and not necessarily a hospital but something to help out. Mr. Fuentes explained because they are a small district anytime they have to do financing it must be a grant or a loan and there must be a match. Chairman Lockley asked if they have the capacity. Mr. Fuentes answered yes, and said their plant is 350,000 gallons per day and they are only using about 109,000-111,000 typically so they are operating on less than 35%. He said they recently completed new sewer infrastructure, built 2 new lift stations and a new water plant. He reported the 2 lift stations are operating at about 20% capacity. Mr. Fuentes explained during the Eastpoint fire the new



well pumped 1,500 gallons per minute for 8 hours straight feeding 100 fire trucks and never had a problem. He stated their system is well tested and they completed a secondary well in 2016 and that one will pump about 1,000 gallons a minute in an emergency and it will feed the system when they do maintenance on the other well. **On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to approve a letter of support for the Eastpoint Water & Sewer District.**

The meeting recessed at 9:54 a.m.

The meeting reconvened at 10:06

Marcia M. Johnson – Clerk of Court – Report

Mrs. Griffith stated Clerk Johnson was unable to attend today. Mrs. Griffith read the following report:

1-) I have 8 resolutions for adoption on unanticipated revenue as part of the end-of-the-year bookkeeping that involve funds that weren't included in your initial budget last year because we didn't know at the time they would be received. All the funds were spent. Approval is needed to comply with Florida Statutes 129 to incorporate these funds into your budget. The 1st resolution deals with \$509,848 received from the Florida Dept. of Transportation for payment of expenses related to the marking of the airport runways. The money was put in account 170.74.540.4603, Airport Fund – Rehab Airfield Pavement. The 2nd resolution deals with \$23,823 received from the Florida Dept. of State as reimbursement for the costs associated with the special elections of 2019. We put the money into the Supervisor of Elections' Budget-District 7 Special Elections line item. The 3rd resolution deals with \$213,595 whereby we received unanticipated loan proceeds in the amount of \$173,595 from Ring Investments and \$40,000 in sales proceeds from the trade-in of a 2002 Caterpillar Motor Grader for the Road Department. We put the money into account 140.41.541.6401, Machinery & Equipment – 2019 Motor Grader. The 4th resolution deals with \$193,290 received from unanticipated tipping fee revenues from the processing of Hurricane Michael debris. We put the money into account 304.40.534.6401 Tipping Fees – Machinery & Equipment for the purchase of a new Caterpillar excavator for the Landfill. The 5th resolution deals with \$279,554 received from unanticipated property insurance damage reimbursements from the Florida League of Cities for expenses relative to building and park repairs after Hurricane Michael. We put the money into account 001.20.572.4605, Hurricane Michael Recovery Repairs. The 6th resolution deals with \$308,000 received from Leasing 2, Inc. as part of the revolving lease-purchase program for replacement dump trucks as unanticipated loan proceeds and \$25,000 in sales proceeds from the trade-in of a 2003 Mack Dump Truck from Capital Truck. We put \$308,000 into account 140.41.541.6401 Road Department - Machinery & Equipment; \$23,250 into account 140.41.541.7100 Road Department – Principal, and \$1,750 into account 140.41.541.7200 Road Department- Interest. The 7th resolution deals with \$387,627 received from the Florida Department of Economic Opportunity for the payment of expenses relative to providing permanent housing for the Eastpoint Fire Victims. We put \$40,000 into account 150.52.539.3100 CDBG Program -Professional Services and we put \$347,627 into account 150.52.539.8200 CDBG Program – Aid



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to Citizens. **The 8th resolution** deals with \$277,992 received from the Florida Division of Emergency Management as State and FEMA reimbursements for the payment of expenses relative to debris removal, emergency protective measures and miscellaneous repairs after Hurricane Michael. We put \$144,809 into account 001.20.572.4605 Hurricane Michael Recovery, Repairs; we put \$120,232 into account 001.20.511.1300 County Commission – other wages; we put \$8,346 into account 001.20.511.2100 County Commission – FICA Taxes; and we put \$4,605 into account 001.20.511.2200 County Commission – Retirement.

ACTION NEEDED: MOTION TO APPROVE THE RESOLUTIONS ON UNANTICIPATED REVENUES

Commissioner Parrish referenced Resolution #2 and asked if the county fronted the money for the special election. Mrs. Griffith explained the country fronted \$25,000 and it came out of her budget and was returned. On motion by Commissioner Parrish, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to adopt the Resolutions, as follows:

RESOLUTION FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

WHEREAS, Franklin County is a political subdivision of the State of Florida and subject to Florida Statutes Chapter 129 regarding preparation of budgets, and

WHEREAS, FS 129.06 provides for budget amendments for unanticipated revenues, and

WHEREAS, Franklin County has received unanticipated State grant revenues in the amount of \$509,848.00 from the Florida Department of Transportation for the payment of expenses relative to the marking of the airport runways and

WHEREAS, said revenue is needed to pay certain expenditures incurred in Fiscal Year 2018-2019 and

WHEREAS, FS 129.06(2)(d) provides for budget amendments in relation to receipts and expenditures of the nature that is received, and

WHEREAS, this section requires the Board of County Commission to spread on its minutes the expenditures for the purpose of:

170.74.540.4603 Airport Fund – Rehab Airfield Pavement \$ 509,848.00

NOW THEREFORE, BE IT RESOLVED, Franklin County Board of County Commissioners appropriates these unanticipated revenues in the amount of \$509,848.00 in the AIRPORT FUND in order to comply with FS129(2)(d).

THIS RESOLUTION ADOPTED by the Franklin County Board of County Commissioners this 5th day of NOVEMBER 2019.

<u>s/Noah Lockley</u> Noah Lockley - Chairman

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Attest:

<u>s/Marcia M. Johnson</u> Marcia M. Johnson - Clerk of Courts

RESOLUTION FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

WHEREAS, Franklin County is a political subdivision of the State of Florida and subject to Florida Statutes Chapter 129 regarding preparation of budgets, and

WHEREAS, FS 129.06 provides for budget amendments for unanticipated revenues, and

WHEREAS, the Franklin County Supervisor of Elections has received unanticipated reimbursements from the Florida Department of State in the amount of \$23,823.00 as reimbursement for the costs associated with the special elections of 2019 and

WHEREAS, said revenue is needed to pay certain expenditures incurred in Fiscal Year 2018-2019

WHEREAS, FS 129.06(2)(d) provides for budget amendments in relation to receipts and expenditures of the nature that is received, and

WHEREAS, this section requires the Board of County Commission to spread on its minutes the expenditures for the purpose of:

Supervisor of Elections Budget – District 7 Special Elections \$23,823.00

NOW THEREFORE, BE IT RESOLVED, Franklin County Board of County Commissioners appropriates these unanticipated revenues in the amount of \$23,823.00 in the SUPERVISOR OF ELECTIONS budget in order to comply with FS129(2)(d).

THIS RESOLUTION ADOPTED by the Franklin County Board of County Commissioners this 5th day of NOVEMBER 2019.

<u>s/Noah Lockley</u> Noah Lockley - Chairman

Attest:

and

<u>s/Marcia M. Johnson</u> Marcia M. Johnson - Clerk of Courts

RESOLUTION FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

WHEREAS, Franklin County is a political subdivision of the State of Florida and subject to Florida Statutes Chapter 129 regarding preparation of budgets, and



WHEREAS, FS 129.06 provides for budget amendments for unanticipated revenues, and

WHEREAS, Franklin County has received unanticipated installment loan proceeds in the amount of \$173,595.00 from Ring Investments and \$40,000.00 in sales proceeds from the trade-in of a 2002 Caterpillar 12H Motor Grader for the purchase of 2019 Caterpillar 120 Motor Grader for the Road Department, and

WHEREAS, said revenue is needed to pay certain expenditures incurred in Fiscal Year 2018-2019 and

WHEREAS, FS 129.06(2)(d) provides for budget amendments in relation to receipts and expenditures of the nature that is received, and

WHEREAS, this section requires the Board of County Commission to spread on its minutes the expenditures for the purpose of:

140.41.541.6401 Machinery & Equipment – Motor Grader \$213,595.00

NOW THEREFORE, BE IT RESOLVED, Franklin County Board of County Commissioners appropriates these unanticipated revenues in the amount of \$213,595.00 in the ROAD & BRIDGE FUND in order to comply with FS129(2)(d).

THIS RESOLUTION ADOPTED by the Franklin County Board of County Commissioners this 5th day of NOVEMBER 2019.

s/Noah Lockley

Noah Lockley - Chairman

Attest:

<u>s/Marcia M. Johnson</u> Marcia M. Johnson - Clerk of Courts

RESOLUTION FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

WHEREAS, Franklin County is a political subdivision of the State of Florida and subject to Florida Statutes Chapter 129 regarding preparation of budgets, and

WHEREAS, FS 129.06 provides for budget amendments for unanticipated revenues, and

WHEREAS, Franklin County has received unanticipated tipping fee revenues from the processing of Hurricane Michael Debris in the amount of \$193,290.00. These unanticipated revenues provided funding for a new Caterpillar 320 Excavator for the Franklin County Landfill, and

WHEREAS, said revenue is needed to pay certain expenditures incurred in Fiscal Year 2018-2019 and

WHEREAS, FS 129.06(2)(d) provides for budget amendments in relation to receipts and expenditures of the nature that is received, and



WHEREAS, this section requires the Board of County Commission to spread on its minutes the expenditures for the purpose of:

304.40.534.6401 Tipping Fees - Machinery & Equipment \$193,290.00

NOW THEREFORE, BE IT RESOLVED, Franklin County Board of County Commissioners appropriates these unanticipated revenues in the amount of \$193,290.00 in the TIPPING FEE FUND in order to comply with FS129(2)(d).

THIS RESOLUTION ADOPTED by the Franklin County Board of County Commissioners this 5th day of NOVEMBER 2019.

s/Noah Lockley

Noah Lockley - Chairman

Attest:

<u>s/Noah Lockley</u> Marcia M. Johnson - Clerk of Courts

RESOLUTION FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

WHEREAS, Franklin County is a political subdivision of the State of Florida and subject to Florida Statutes Chapter 129 regarding preparation of budgets, and

WHEREAS, FS 129.06 provides for budget amendments for unanticipated revenues, and

WHEREAS, Franklin County has received unanticipated property insurance damage reimbursements in the amount of \$279,554.00 from the Florida League of Cities for the payment of expenses relative to building and park repairs after Hurricane Michael, and

WHEREAS, said revenue is needed to pay certain expenditures incurred in Fiscal Year 2018-2019 and

WHEREAS, FS 129.06(2)(d) provides for budget amendments in relation to receipts and expenditures of the nature that is received, and

WHEREAS, this section requires the Board of County Commission to spread on its minutes the expenditures for the purpose of:

001.20.572.4605 Hurricane Michael Recovery, Repairs \$279,554.00

NOW THEREFORE, BE IT RESOLVED, Franklin County Board of County Commissioners appropriates these unanticipated revenues in the amount of \$279,554.00 in the GENERAL FUND in order to comply with FS129(2)(d).

THIS RESOLUTION ADOPTED by the Franklin County Board of County Commissioners this 5th day of NOVEMBER 2019.

3.

<u>s/Noah Lockley</u> Noah Lockley - Chairman

Attest:

<u>s/Marcia M. Johnson</u> Marcia M. Johnson - Clerk of Courts

RESOLUTION FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

WHEREAS, Franklin County is a political subdivision of the State of Florida and subject to Florida Statutes Chapter 129 regarding preparation of budgets, and

WHEREAS, FS 129.06 provides for budget amendments for unanticipated revenues, and

WHEREAS, as part of the revolving lease-purchase program for replacement dump trucks, Franklin County has received unanticipated installment loan proceeds in the amount of \$308,000.00 from Leasing 2, Inc., and unanticipated sales proceeds from the trade-in of a 2003 Mack Dump Truck in the amount of \$25,000.00 from Capital Truck, and

WHEREAS, said revenue is needed to pay certain expenditures incurred in Fiscal Year 2018-2019 and

WHEREAS, FS 129.06(2)(d) provides for budget amendments in relation to receipts and expenditures of the nature that is received, and

WHEREAS, this section requires the Board of County Commission to spread on its minutes the expenditures for the purpose of:

140.41.541.6401	Road Department - Machinery & Equipment	\$308,000.00
140.41.541.7100	Road Department – Principal	\$ 23,250.00
140.41.541.7200	Road Department – Interest	\$ 1,750.00

NOW THEREFORE, BE IT RESOLVED, Franklin County Board of County Commissioners appropriates these unanticipated revenues in the amount of \$333,000.00 in the General Fund in order to comply with FS129(2)(d).

THIS RESOLUTION ADOPTED by the Franklin County Board of County Commissioners this 5th day of NOVEMBER 2019.

<u>s/Noah Lockley</u> Noah Lockley - Chairman

Attest:

<u>s/Marcia M. Johnson</u> Marcia M. Johnson - Clerk of Courts

RESOLUTION FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

WHEREAS, Franklin County is a political subdivision of the State of Florida and subject to Florida Statutes Chapter 129 regarding preparation of budgets, and

WHEREAS, FS 129.06 provides for budget amendments for unanticipated revenues, and

WHEREAS, Franklin County has received unanticipated Federal grant revenues in the amount of \$387,627.00 from the Florida Department of Economic Opportunity for the payment of expenses relative to providing permanent housing for the Eastpoint Fire Victims and

WHEREAS, said revenue is needed to pay certain expenditures incurred in Fiscal Year 2018-2019

and

WHEREAS, FS 129.06(2)(d) provides for budget amendments in relation to receipts and expenditures of the nature that is received, and

WHEREAS, this section requires the Board of County Commission to spread on its minutes the expenditures for the purpose of:

150.52.539.3100	CDBG Program – Professional Services	\$ 40,000.00
150.52.539.8200	CDBG Program – Aid to Citizens	\$ 347,627.00

NOW THEREFORE, BE IT RESOLVED, Franklin County Board of County Commissioners appropriates these unanticipated revenues in the amount of \$387,627.00 in the CDBG FUND in order to comply with FS129(2)(d).

THIS RESOLUTION ADOPTED by the Franklin County Board of County Commissioners this 5th day of NOVEMBER 2019.

<u>s/Noah Lockley</u> Noah Lockley - Chairman

Attest:

<u>s/Marcia M. Johnson</u> Marcia M. Johnson - Clerk of Courts

RESOLUTION FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

WHEREAS, Franklin County is a political subdivision of the State of Florida and subject to Florida Statutes Chapter 129 regarding preparation of budgets, and

WHEREAS, FS 129.06 provides for budget amendments for unanticipated revenues, and

WHEREAS, Franklin County has received unanticipated State and Federal FEMA reimbursements in the amount of \$277,992.00 from the Florida Division of Emergency Management for the payment of



expenses relative to debris removal, emergency protective measures and miscellaneous repairs after Hurricane Michael, and

WHEREAS, said revenue is needed to pay certain expenditures incurred in Fiscal Year 2018-2019 and

WHEREAS, FS 129.06(2)(d) provides for budget amendments in relation to receipts and expenditures of the nature that is received, and

WHEREAS, this section requires the Board of County Commission to spread on its minutes the expenditures for the purpose of:

001.20.572.4605	Hurricane Michael Recovery, Repairs	\$1	44,809.00	
001.20.511.1300	County Commission – Other Wages	\$1	20,232.00	
001.20.511.2100	County Commission – FICA Taxes	\$	8,346.00	
001.20.511.2200	County Commission – Retirement	\$	4,605.00	
	RE IT RESOLVED Franklin County Roard	of	ounty Com	~

NOW THEREFORE, BE IT RESOLVED, Franklin County Board of County Commissioners appropriates these unanticipated revenues in the amount of \$277,992.00 in the GENERAL FUND in order to comply with FS129(2)(d).

THIS RESOLUTION ADOPTED by the Franklin County Board of County Commissioners this 5th day of NOVEMBER 2019.

<u>s/Noah Lockley</u> Noah Lockley - Chairman

Attest:

<u>s/Marcia M. Johnson</u> Marcia M. Johnson - Clerk of Courts

2) **For action**: the Finance Department needs the following budget amendments approved to amend the last year's budget. The budget amendments move budgeted values from one line item to another.

The budget amendments below are needed to move line items within departmental budgets to cover the excess costs incurred by departments during Hurricane Michael response:

DECREASE 001.40.534.1200	Solid Waste-Regular Salaries	\$	16,421.00
DECREASE 001.40.534.2200	Solid Waste-Retirement	\$	9,505.00
DECREASE 001.40.534.2400	Solid Waste-Workers Comp	\$	7,292.00
DECREASE 001.40.534.3100	Solid Waste-Professional Services	\$	20,000.00
DECREASE 001.40.534.7100	Solid Waste-Principal	\$	23,016.00
DECREASE 001.53.562.4600	Animal Control-Repair & Maintenance	\$	10,000.00
DECREASE 001.70.572.4600	Parks & Recreation-Repair & Maintenance	\$	10,000.00
INCREASE 001.40.534.4400	Solid Waste-Rentals & Leases	\$	21,000.00
INCREASE 001.40.534.4600	Solid Waste-Repair & Maintenance	\$	61,004.00
INCREASE 001.40.534.5200	Solid Waste-Operating Supplies	\$	14,230.00
DECREASE 304.40.534.5200	Tipping Fees-Operating Supplies	\$ 1	144,917.00
INCREASE 304.40.534.3100	Tipping Fees-Professional Services	\$ 1	117,193.00



INCREASE 304.40.534.4600 Tipping Fees-Repair & Maintenance

ACTION NEEDED: MOTION TO APPROVE THE LINE ITEM BUDGET AMENDMENTS

On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to approve the line item budget amendments.

Alan Pierce – RESTORE Coordinator – Report

Mr. Pierce read his report, as follows:

1- Update on Eastpoint and Two Mile Dredging Project- On Oct. 18, Josh Adams, ARPC staff, and I completed a conference call with Mr. Nate Lovelace, USACOE Mobile, regarding the county's two dredging projects. Mr. Dan Duarte, Gulf Consortium staff, was also on the call.

Eastpoint- Around the beginning of December the Corps will have received 3 preliminary designs for building the spoil area and dredging the channel to its original design depth of 8 feet. The Corps will share the designs with the county with a recommendation. Once the county and the Corps agree on the design and disposal area then the Corps will go to FDEP and finalize the permit. The Corps thinks they can get a permit out of FDEP by March, 2020, and if they can they will use an existing contract to mobilize a dredge contractor to start dredging by May/June 2020. By using an existing contract the Corps will save months of time it would otherwise have to use in going out for bid for this specific job.

The Corps hopes their funds will cover the cost of dredging the Eastpoint channel, but if it does not the county will provide the additional funds by using some of our Consortium funds. The Corps will provide us a proposed budget in December.

Two Mile- the Corps has done the initial assessment of the Two Mile Channel and the disposal area. The Two Mile disposal area is not in that bad of shape and the Corps says it will not take a lot of work to rehab it because they will be using a smaller dredge that will not pump as much water into the disposal area. At this time they intend to use the same dredge at Two Mile as they use at Eastpoint, so in a perfect schedule the Corps would finish Eastpoint and move the dredge to Two Mile. The Corps will provide the county with a cost estimate for Two Mile in December, but the general numbers we discussed are within the funds the county allocated with the Consortium. Mr. Duarte said that normally there is a 4-6 month process to get final approval for Consortium projects through the Gulf Council, and remember the Gulf Council is the federal interagency that has final approval of all Consortium expenditures, but Mr. Duarte said that because this is a Corps project there is a mechanism for the county to get pre-approval from the Gulf Council. Josh Adams will begin the application process with Mr. Duarte once the Corps gives the county a proposed budget.

So, if the projects move forward without any problems then the Eastpoint Channel and the Two Mile Channel should both be dredged in the summer/fall of 2020.

Mr. Pierce said hopefully they will know more in a month. He reported the dredging of both channels are allocated in the Consortium so they have the money to cover the projects. He stated they were the second and third projects as EOC was the first project but these projects are coming along sooner. Mr. Pierce commented if they do not get Legislative





money for a new EOC then in 2021 they will have construction money in Consortium. He stated it will take until 2021 to get the design finished anyway. Commissioner Boldt asked navigationally what they gain. Mr. Pierce explained the Two Mile Channel is a safety access and described the location of the channel. He said the intercoastal waterway comes out and goes left to Carrabelle and there is a spur that goes through Bob Sikes Cut that is also part of a local channel. Mr. Pierce reported there is also a new boat ramp at the end of the Two Mile Channel which can be used when the channel is cleaned out. He reported the Eastpoint Channel has not been dredged in 20 years and they have lost their working waterfront so what comes back in is open for discussion. Commissioner Jones stated it is actually not a channel but a mooring because there is one way in and one way out. He said it will not only give revitalization to the waterfront area but also provides safe harbor for vessels during storms. Chairman Lockley pointed out they do not use it for oystering now but they use it for commercial fishing. Mr. Pierce said one of the critical items for getting the seafood industry functioning is ice and Barber's Seafood has ice. He stated fuel is also a factor.

2- Update on TRIUMPH application for the fuel farm and the back-up generator at the airport. There was a meeting yesterday at the airport with Centric Aviation, TRIUMPH staff, and I. TRIUMPH staff is looking to enhance the county's application and move it forward to the TRIUMPH Board. The next TRIUMPH Board meeting is here in Apalachicola on Wednesday, Nov. 20.

Mr. Pierce explained they are trying to add educational components to the application because there is training that can be done to help kids get jobs at other airports. He said Mr. Andrew Hartman, Centric Aviation, is a Certified Fuel Quality Control Inspector through the National Air Transportation Association, and Ms. Tara Maugham, Centric Aviation, was appointed to the National Air Transportation Association Aviation Aviation Business Committee. He said these two individuals with Centric Aviation are motivated and involved in the aviation community and Triumph will build on their activities and the airport. He stated Centric will continue to get educational components at the airport. Mr. Pierce reported they are finding a way to move forward with their \$1 million application and get it approved and hopefully Triumph will vote on something on November 20th.

2- Update on Alligator Drive, post- Tropical Storm Nestor. As the Board should be aware, the storm did not create enough damage state wide for a FEMA declaration, so all the damage done to Alligator Drive, which involved losing all of the asphalt the county out down in the 1100 foot area that was damaged by Hurricane Michael in 2018, is a county expense. Commissioner Boldt may have some more information regarding any assistance coming from the state but I have not heard of any. The status of the \$4.7M repairs as bid by Anderson Columbia is still under review by FEMA Regional office in Atlanta. Senator Rubio's office has reached out to the county to see if we have any FEMA issues so I have advised Mr. Josh Gabel in the Senator's office of our situation.

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Mr. Pierce encouraged anyone to call and try to help. He stated the issue is FEMA does not want to increase the share of repairs to Alligator Point on the federal level. He explained Hurricane Hermine had a certain match and Hurricane Michael had a different match and if they shift all the cost to Hurricane Michael then it increases the federal share. He stated because they got the Department of Economic Opportunity (DEO) money to cover the local share it does not matter. He said FEMA just needs to find the mechanism to move forward and tell them what the local share is. Mr. Pierce reported he cannot seem to get this message to the right person to make the difference but they have the funds to cover whatever the match is. Chairman Lockley asked if that is the money to put the road back. Mr. Pierce replied yes. Chairman Lockley questioned if a road that close to the water is going to help. Mr. Pierce said the road needs further protection in his opinion and that means a beach. He explained what they are doing now does not include a beach as the beach is a separate project. Mr. Pierce stated they have put a request in through Mr. Mike Dombrowski for design money to finish the design or beach renourishment for a smaller area. He reported if they do not get further protection the ends of the road will wash out again. He went on to say there is another 1,000 ft. that is only separated from the Gulf of Mexico by private property and private retaining walls. He stated if they built a bridge it would face the same problem with the ends. Mr. Pierce explained they must have a mile long beach to protect the area. Chairman Lockley asked about the price of sand. Mr. Pierce estimated it will cost \$8-\$10 million. He explained they are going to ask the state for half and he proposes using Restore money for the other half but the burden is who is going to pay to maintain the area. He reported there is no reason to put the sand there on a critically eroding shoreline if there is not a mechanism to keep it in place. Mr. Pierce said if they have a hurricane FEMA will help but if they do not have a hurricane they will need \$4 million every 8 years. He stated normally the funding source would be the property owners who benefit from the sand being placed there. Mr. Pierce reported this has been discussed with the Alligator Point community and has been turned down once and the other time the response was neutral. He explained there are other options to defray the costs such as parking fees or a road toll. Mr. Pierce stated normally it would be a Municipal Service Benefit Unit (MSBU) assessment on the property owners that benefit from the protection. He said they have not resolved who will pay. Chairman Lockley stated they must do what they have to. Mr. Pierce agreed and said at this point everyone is losing because the property values are not rising like they are in other places because they are at risk. Chairman Lockley reported if they put the road and sand they must have a mechanism in place to keep it going for 10 years or they will be back to the same place. Mr. Pierce stated he is not going to recommend putting sand there the first time if there is not a mechanism in place. Commissioner Parrish commented if a bridge was placed there the water would cut through Alligator Point because there is no protection from further erosion. He said if they do not do something it will continue to erode. Mr. Pierce stated there is no way to build a bridge with a ramp that provides access to the houses. Commissioner Boldt reported they heard a historical overview and they are working on a way to rebuild the road and protect it. He said they need to work on strategy on how they build the beach in front of the road and keep FEMA informed that they are protecting their investment. He explained they also care enough to maintain the beach going forward. Mr. Pierce stated he wishes FEMA had a better program for hazard mitigation but they have a

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strong division between what was there before and after the storm. He went on to say if there was not an engineered beach then they will not help put it there the first time. He explained the county has to get a beach there some other way than FEMA but they will help after the engineered beach is there. Commissioner Boldt asked if they should contact U.S. Senator Marco Rubio for help. Mr. Pierce said they can contact anyone but the first time will not be with federal money. He reported years ago they looked at the Corps of Engineers to see if they could barge the spoil from the river to Alligator Point but that fell through. He said there are other federal partners but it will not be FEMA. Chairman Lockley stated people elected them to be good stewards and once this issue is resolved they have to address the protection so they will not have problems later on. Mr. Pierce reported the last repair of the road costs \$36,000 from the general Road Department budget and they could work on this same area several times before the end of the fiscal year which could amount to guite a bit of money. He said that beach is critical to keep the overall road budget intact. Mr. Feifer said the community will come together for a funding mechanism to support beach renourishment in some way. He stated not just the people in front of the beach benefit from this beach renourishment. He reported in the last year they have to put boards on the beach for the fire truck because it could not get around the road. Mr. Feifer said FWC has used 4 wheel drive vehicles in the last 30 days to evacuate someone that was in physical distress. He explained property values all along Alligator Point and Bald Point have been affected and there will be a consensus of the people at Alligator Point. Mr. Feifer asked the Board to be a partner with them as they will not fight the Board but will work with them. Mr. Feifer thanked the Board for this continued fight. He said he will reach out to Senator Marco Rubio and encouraged anyone who has political contacts to reach out to them. He reported the problem is in the FEMA office in Atlanta. He said the problem is not just for the people in front of the beach to be renourished but for everyone since it is a life safety and economic issue. Mr. Pierce stated unless there is a 100% buy-in there is a risk of someone suing over the fairness of the assessment. He explained there must be a rational nexus between the assessment and the value someone gains from it. He said they will need to determine the area to be covered by the assessment. Mr. Pierce stated he will contact Mr. Dombrowski because he was going to put together a proposal to help determine what the assessment should be. He reported they may also need to go back to GSG for legal advice on this matter. Chairman Lockley said he is willing to do this but he will not vote for having the whole county pay for it as it should be contained to that area. Mr. Pierce explained traditionally that is how it is done everywhere so that the area that benefits pays the assessment. Mr. Feifer asked if they have looked at tax increment financing and explained how it works. Mr. Pierce said it is similar to a Community Redevelopment Assessment. Mr. Feifer said this idea like toll roads, MSBU and help from the TDC have not been fully vetted yet. Mr. Pierce explained the tax increment freezes the value of the properties for general revenue purposes so any increase goes to a certain fund so overall Alligator Point would not be contributing as much to the overall cost of government because the overall increase will be reimbursed.

4- Board action to direct the County Attorney to negotiate an easement across Lot 5, Apalachee Dunes Subdivision, on Bald Point to provide access to the houses served by the



relocated Gulf Shore Blvd. The easement is necessary as the final step to provide access to 3 existing houses that are separated from the relocated road by a large wetland. I have met with the owner of Lot 5, Mr. Steve Brown, and have discussed the situation with him. Board action.

Mr. Pierce said he recommends the Board take this action along with a \$50,000 payment for the easement. He stated this is fair considering the cost of relocating the road. He reported the survey has been done and they are ready to move forward. On motion by Commissioner Boldt, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to direct the County Attorney to negotiate an easement across Lot 5, Apalachee Dunes Subdivision on Bald Point and approve the payment of \$50,000 for the easement. Mr. Pierce stated the funding will come from the Bald Point Trust Fund.

Commissioner Jones said in reference to the prior comments he does not think TDC has enough size or tax revenue to address road infrastructure. He stated he thinks they must have in excess of \$10 million in bed tax to address this item.

Mr. Pierce reported they finished public comment for the second time on dune restoration for St. George Island. He said it has been sent to the U.S. Treasury for their review.

Chairman Lockley stated the Board will work with the people at Alligator Point as much as they can.

Michael Morón – County Coordinator – Report

Mr. Moron presented his report, as follows:

Action Items

1. Legislative 2020 Appropriations Budget Requests: At your October 15th meeting I requested Board action to authorize a request for funds to construct a new Emergency Operations Center as the only item on the County's Legislative 2020 Appropriation Budget request list. Since that meeting, USDA informed staff that of the \$150 Million that was proposed and advertised to help communities affected by Natural Disasters, only \$2 million has been allocated for the entire State of Florida. Based on that information, I decided to add the Fort Coombs Armory to the Legislative 2020 Appropriations Budget request lists. In addition, I received three requests from the City of Apalachicola to rank and add to the submission list. I reached out to the City of Carrabelle who informed me that they were working on an application and would send me a copy once completed. As the submission deadline was Friday, November 1st, I submitted the applications and the ranking list to Senator Montford and Representative Shoaf's offices on Tuesday, October 22nd without Carrabelle's application. The list in ranked order is as follows:



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- a. New Emergency Operations Center (\$1,500,000) County Project
- b. Fort Coombs Armory Fire Sprinkler Installation (\$250,000) County Project
- c. Wastewater Treatment Plant Repairs (\$528,000) City of Apalachicola
- d. Drinking Water and Facilities Planning and Design (\$112,250) City of Carrabelle
- e. Inflow and Infiltration Study and Repairs (\$370,000) City of Apalachicola
- f. Lift Station #4 Improvement and Repair Project (\$492,000) City of Apalachicola

Staff Recommendation: Board action to ratify the 2020 Legislative Appropriation Budget request list as ranked and submitted.

On motion by Commissioner Parrish, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to ratify the 2020 Legislative Appropriation Budget request list as ranked and submitted. Mr. Moron stated Representative Shoaf asked for a separate list of projects that was not an appropriation and 1 of the items submitted was the state (DOT) taking back Alligator Drive. He explained he sent the history of the expenses on Alligator Drive and the white paper. He said if they called Representative Shoaf and asked that they pay attention to that package it would help. Mr. Moron stated Commissioner Boldt will be meeting with DOT. Chairman Lockley reported they need to tell them about the sand too because it will not be good to build the road without some protection. Commissioner Boldt agreed and said they can show what they have done for the road in the last 30 years and about the protection of the road.

- 2. This item was addressed during the Road Department Report.
- 3. CR 67 Project/CEI Rankings: At your October 15th meeting, the Board opened and read aloud Requests for Proposals for Construction Engineering and Inspections (CEI) services for County Road 67 (Tallahassee Street) Sidewalk project. There were three firms that submitted proposals and Dewberry Engineers, Inc. was ranked the number one firm. The rankings have been submitted to and approved by FDOT for negotiations. Staff Recommendation: Board action authorizing staff to start negotiations with Dewberry Engineers for CEI services.

On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to authorize staff to start negotiations with Dewberry Engineers for CEI services.

4. **2019 Eastpoint Christmas Parade and Celebration:** Mrs. Dottye Thornburg, event coordinator, is requesting Board approval to temporarily close Highway 98 for the 2019 Eastpoint Christmas Parade. The Celebration event will be on Thursday, December 6th with the parade line-up starting at 4:00 pm and the parade itself starting at 4:30 pm. The parade route will begin at behind Webb Seafood at the corner of Power Drive and C. A. Gillespie Street, then a left turn (Eastwards) onto Highway 98 with the parade ending in front of Fisherman's Choice. Once approved, Mrs. Thornburg will be required to contact FDOT for a permit and the Sheriff's Office to assist with traffic control.





Staff Recommendation: Board action to authorize the temporary closing of Highway 98 on Friday, December 6th for the 2019 Eastpoint Christmas Parade.

On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to authorize the temporary closing of Highway 98 on Friday, December 6th, for the 2019 Eastpoint Christmas Parade.

5. FSU Marine Lab: It has been over two months since the County Commission sent a letter to the Governor and Cabinet, requesting they convert the old FSU Marine Lab on Alligator Point into a public boat ramp, and we have not heard anything from any State office or agency about this matter. Does the board want to continue to pursue a boat ramp at this location or try to find another available site?
Staff Recommendation: Board discussion and direction relating to a boat ramp in the Alligator Harbor area.

Mr. Moron said this was based on complaints the Board received that the state issued all the aquaculture leases and there is no access to the leases. He reported this was also sent as an item as the county does not issue the leases but is trying to help residents get access. Commissioner Massey suggested calling Senator Montford instead of writing a letter. He stated the state sold the leases and are not providing any access for the people to use. Commissioner Massey said people are trying to make a living on these leases. Mr. Moron stated he can contact Representative Shoaf and Senator Montford. Commissioner Boldt said they can add this to the meeting with Representative Shoaf. He recommended they try an alternative boat ramp off Highway 98. Chairman Lockley said the state opened the leases. Commissioner Parrish reported the state needs to get a boat ramp as they gave out the leases. He explained this should have been taken care of before the leases were issued. Commissioner Parrish stated they created the problem and they need to establish a boat ramp with their money for the people to use. Commissioner Massey explained Leonard's Landing will not work and they need a boat ramp. Commissioner Boldt inquired if they want the state to provide access to Alligator Harbor off Highway 98 and then the oyster farmers can use their money to prepare the boat ramp. Commissioner Massey answered no, the state sold the leases for \$10,000 apiece and they should take that money and open a boat ramp. Commissioner Boldt said they want the state to create access and take their money to make the boat ramp and that is what they will present to Representative Shoaf. The Board agreed. Chairman Lockley said that is the state's job not the county's. He explained they are always making things mandatory for the county but when they issued the leases they knew the people needed access to the leases. Commissioner Boldt reported they can present the data for how much money was collected from the leases. Mr. Moron clarified the individuals have to pay a certain amount for the lease so the state should take that money and create a boat ramp so people have access to the leases. Commissioner Massey asked if Tallahassee Community College (TCC) has a lease. Mr. Pierce said TCC through the Wakulla Institute has a lot of things going on in Ochlocknee Bay but he is not sure if they have one in Alligator Harbor. Chairman Lockley stated access should have been the first thing they did.



6. Grants/Special Project Coordinator: In August the Board authorized the creation and advertisement for a Grants/Special Project Coordinator position at a \$35,000 salary. The Board requested that I include a four-year degree and some grant management experience as part of the job requirements. The County received 4 applications and of the four two didn't have the required degree, one applicant asked to be removed from consideration, and the other decided not to accept the position. So, after some discussion with Mr. Mark Curenton and Mr. Alan Pierce I recommend the following: promote Mrs. Cortni Bankston from Permitting Clerk to an Administrative Assistant. Mrs. Bankston's primary role would be to assist Mr. Curenton with FDOT and other grants and her secondary role would be to assist me with some of the Board's administrative duties. The salary for this position will be \$27,500. I will then advertise for a new Permitting Clerk at a salary of \$25,000. At some point in the near future Mr. Alan Pierce will discuss his recommendation for a RESTORE Coordinator replacement. Staff Recommendation: Board action to authorize a change to Mrs. Bankston's job description and salary as stated and advertise for a Permitting Clerk at \$25,000.

On motion by Commissioner Jones, seconded by Commissioner Boldt, and by unanimous vote of the Board present, it was agreed to authorize a change to Cortni Bankston's job description and salary as stated and advertise for a Permitting Clerk at \$25,000.

Mr. Pierce said he appreciates the Board's support and the county has a RESTORE coordinating firm but there still needs to be a contact person for the county and there is money in the RESTORE fund to pay for that position. He explained the problem is he has done more than just RESTORE and some of what he does is because he is knowledgeable about the county. He went on to say they can call this position RESTORE Coordinator but the person may not be able to do all the things he is doing so those other items will need to be covered by someone else. Mr. Pierce indicated Mr. Moron will be the likely person to address these other items. Chairman Lockley asked how much time they have. Mr. Pierce said he is slowly getting rid of items and he is happy but does not want to add any items to his job.

7. Advisory Board of Adjustment Appointment (ABOA): Mr. Joe Hambrose has informed Mrs. Amy Ham-Kelly that he is resigning from his District 2 seat as a County Advisory Board of Adjustment member. Mrs. Kelly contacted Commissioner Boldt about a replacement and the commissioner has recommended Mr. Benjamin Houston. Mrs. Kelly and Mr. Houston have talked about the role of the ABOA and she finds that he is very interested and seems knowledgeable with the ABOA process. Both Commissioner Boldt and Mrs. Kelly recommend appointing Mr. Benjamin Houston to the ABOA. Staff Recommendation: Board action to appoint Mr. Benjamin Houston to serve as District 2 representative on the County's Advisory Board of Adjustment.

Mr. Moron said Mr. Houston is here. **Commissioner Parrish made a motion to appoint Mr. Benjamin Houston. Commissioner Massey seconded the motion.** Commissioner Boldt stated this is a good example of people volunteering for public service. He said Mr. Houston attends

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these meetings and this will be a nice transition. He thanked Mr. Houston for volunteering. Chairman Lockley said he will be a good member. **Motion carried; 5-0.**

8. **Capital Improvement Schedule:** Mr. Curenton has informed me that it is time for the County Commission to do its annual update of the Capital Improvements Schedule. The County is required to update the capital improvements schedule in its comprehensive plan annually. If there is a potential capital improvement project you would like to pursue within the next five years, contact Mr. Curenton so he can include it in the proposed schedule. A public hearing is required to amend the capital improvement schedule in the comprehensive plan. The current list is attached to my report. **Staff Recommendation:** Board action to authorize a public hearing to amend the capital improvement schedule in the comprehensive plan.

On motion by Commissioner Jones, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to authorize a public hearing to amend the Capital Improvement Schedule in the Comprehensive Plan.

9. **2020 Census Complete Count Committee:** At your last meeting I informed the Board of the need to create a Franklin County Complete Count Committee for the 2020 U. S. Census. I have "recruited" Mrs. Pat O'Connell and Mrs. Buena Brown to serve as the Chair and Vice Chair, organize this committee, and "recruit" other members. I met with Pat, Buena, and Evelin (Census Bureau) on Thursday to discuss the creation and the role of the CCC. Pat and Buena will be on future agendas to discuss the importance of the Census, as it relates to promotions and getting as many people as possible in the county to participate in the census. As we all are aware Census participation equals money for the county.

Staff Recommendation: Board action to approve the creation of the 2020 Census Complete Count Committee and appoint Mrs. Pat O'Connell and Mrs. Buena Brown as the Chair and Vice-Chair.

Mr. Moron said the county had a 40% and 60% participation rate so they have to do a better job. Mr. Moron reported it is online now which is positive and it is private and secure. **Commissioner Massey made a motion to approve the creation of the 2020 Census Complete Count Committee and appoint Mrs. Pat O'Connell as the Chair and Mrs. Buena Brown as the Vice-Chair. Commissioner Jones seconded the motion.** Commissioner Boldt said these individuals also attend the meetings and are volunteering. Mr. Moron recognized both Mrs. O'Connell and Mrs. Brown who were present. **Motion carried; 5-0.**

10. Commissioner Boldt request: Commissioner Boldt informed me that he was planning to attend a Florida Department of Education Public Hearing entitled "The Strengthening Career & Technical Education for the 21st Century Act". Unfortunately, the one-day Public Hearing was scheduled for yesterday November 4th in Leon County, prior to today's meeting, so there was not an opportunity to bring this to the Board for approval before today.





Staff Recommendation: Board action to authorize travel and expenses for Commissioner Boldt attendance at the Department of Education Public Hearing.

On motion by Commissioner Parrish, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to authorize travel and expenses for Commissioner Boldt to attend the Department of Education Public Hearing. Commissioner Boldt stated they are looking for future funding for Franklin County Schools. He explained he presented on behalf of the County Commission and the idea was to help reinforce career and technical education they are planning to do in the future relative to a course on how to study. He stated this may be a good source of funding in the future for Franklin County and that is why he attended. Chairman Lockley said it is good because they want to help the schools and cities.

Information Items

11. Healthcare Proposals: During the month of November the County Commission along with the Weems Board of Directors (BOD) heard proposals from Alliant/TMH and Ascension Sacred Heart regarding the future of healthcare in Franklin County at two separate workshops. The Weems (BOD) is now tasked with discussing both proposals and forwarding a recommendation to you at a future meeting. To assist with their decision making, the Weems BOD has scheduled a public hearing to allow the general public to voice their preferences and concerns on Thursday, November 14th at 5:30 pm here in your meeting room. This meeting will be properly noticed. I will encourage representatives from both cities to continue to attend all meetings and public hearings, relating to healthcare services in the county, so that they remain as informed as possible. The information will be essential to both cites when the county receives a recommendation from the Weems BOD.

Mr. Moron said they will notice that 1 or more of the Commissioners may attend the meeting.

- 12. **St. George Island Bathroom Project:** Commissioner Jones has been working with the Finance Office on using TDC funds for new bathrooms on St. George Island beach for the last few months. They have found a possible option that includes a loan repayment plan that Commissioner Jones will bring to TDC, perhaps at the next regular meeting for discussion. After the TDC has discussed this matter, a recommendation will be sent to this Board. Let Commissioner Jones know if you have any concerns that you would like discussed at that TDC meeting regarding this project.
- 13. Aquaculture Lease Application: At your last meeting I provided a link to a new aquaculture dock lease that the county received from the Division of Aquaculture. As this week is the deadline, send your comments or objections to me or directly to the department. Below is the link I provided at the last meeting. https://franklincountyfl-

my.sharepoint.com/:b:/g/personal/michael_franklincountyfl_onmicrosoft_com/EZQkfH_ Z0iZDnYafqPXe7a8BAhE_9p6xHJr8ylZJT3RaDg?e=IDk6Br





14. Living Shoreline Interagency Meeting: I, along with Commissioners Jones and Boldt, attended the first Living Shoreline Interagency meeting on Thursday October 24th. There were quite a few state agencies in attendance via phone and Mr. Rick Harter of Ecology and Environment, Inc. led the meeting. Mr. Harter provided a background of the project but asked the attendees to share historical knowledge of the site, assist with development of the project goals and vision, and assist with identifying any project constraints. The next steps and action items were discussed as preparation for the next meeting. I will inform the Board of the next meeting date, time, and location as soon as it is confirmed. Below is a link to the meeting documents.

https://franklincountyfl-

my.sharepoint.com/:f:/g/personal/michael_franklincountyfl_onmicrosoft_com/Esk894X MVtFCvv4q-Tvg26IBHnhbrIUApxVd07cOGIh9cA?e=txfQrA

Mr. Moron said earlier Commissioner Jones handed out some notes from the meeting. He stated the Board can provide comments and he will forward them to Mr. Harder before the next meeting. Mrs. Grove reported the meeting is on November 14, 2019 at 6:00 p.m. Mr. Moron stated he will forward the meeting information to the Board. He explained they will also provide notice that 1 or more Commissioners may attend the meeting.

15. **DEP Notice of Intent Drilling Permits in Calhoun County:** As part of Chris Doolin's November 1, 2019 daily briefings, there was an article that stated, "DEP has given thumbs up to issuing permits for Oil and gas drilling in Calhoun County." These permits for six oil wells which would be located between the Apalachicola River, Dead Lakes and Chipola River in Calhoun County was submitted in the Fall of 2018, prior to Hurricane Michael. On October 22, Ms. Georgia Ackerman, Riverkeeper's Executive Director, sent you an email stating the Riverkeeper's position regarding these six exploratory oil permits. I have included Ms. Ackerman's email and Mr. Doolin's daily briefing as they both contain links with additional information on these exploratory oil permits.

Mr. Moron said the Riverkeeper's did a good job of explaining why they are against the wells. Chairman Lockley stated this is a done deal. Mr. Moron answered yes but depending on the results of the exploratory permits they may have to go back to DEP for additional permits. He explained hopefully the results will be posted and the county will be informed so they will have a chance to object if they want to.

16. **Library Director:** Mr. Corey Bard, your new Library Director, started yesterday. He will be on a future meeting agenda to introduce himself to the Board.

Commissioner Massey said they have not been told the truth from the Library Advisory Board. He explained there is not a requirement for a Master's Degree for the Library Director in order to get grants written. He reported they hired someone from out of state and they had someone from Franklin County in the office that could have taken the job. Commissioner Massey stated the Library Advisory Board did not tell them anything about the background



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3.

check or that they were going to hire Mr. Bard. He said they should have told the Board they were going to hire him. Commissioner Massey reported the last Library Director left as soon as she got her Master's Degree. He stated the Library Advisory Board should come before this Board before they hire someone. Chairman Lockley asked if he wants to make this a rule. Commissioner Massey said they should because they had someone on staff that could have taken the job. Chairman Lockley stated he agrees with hiring local. Commissioner Massey explained he wants everyone to know they were not told the truth. He stated he has been telling Mr. Moron that they are not required to have a Master's Degree if they work under Wakulla County. Mr. Moron explained Commissioner Massey asked him to check on this and they can work under the Wilderness Coast Consortium Master's Degree to qualify for grants as long as the Library Director is a full time county employee and the library is open a certain amount of hours. He went on to say the Master's Degree is not a requirement but more of a preference on the county's end. Commissioner Massey questioned if they normally come forward and say the background has passed and recommend hiring and said that was not done this time. Mr. Moron explained once the Board made the offer that gives them the green light to move forward with the background check. Mr. Moron agreed as a courtesy they usually come back and inform the Board the background was good, provide the starting date and ask if there are questions or concerns. Chairman Lockley said he would like a motion so they cannot do this anymore. Attorney Shuler stated his recommendation is that he draft a new rule for hiring a Library Director and also other departments and the Board can adopt it or modify it. He reported if they have a rule it should be written down and they can review it and make a decision at the next meeting. Commissioner Massey said he is upset because the county had someone that could have done the job. Commissioner Jones made a motion to direct Mr. Moron to get in touch with Mrs. Kate Aguiar and Friends of the Library so they can address some of the concerns that have been expressed today by the Commission and direct Attorney Shuler to come up with a rule for their review and possible adoption. Commissioner Massey stated from the beginning Mrs. Aguiar has told them they must have a Master's Degree but he said they did not and she insisted they did. Commissioner Boldt seconded the motion. Chairman Lockley said people from Franklin County vote for him and not people from other states. Commissioner Boldt stated local respect for people who have had longevity is appropriate. He said they should also think of credentialing overall and many times people come with high credentials that can move the county forward. Commissioner Massey explained he understands that but they had someone that can do the job that is working there then they should give them the job. He reported that person is there to climb the ladder and every other person they have hired gets their Master's Degree and leaves. Commissioner Boldt said they may need to think of other qualified people in different departments but they must be properly vetted and credentialed. Chairman Lockley stated he understands and they know they need professional people in some instances but this is the Library Director. Motion carried; 5-0.

17. Florida Department of Transportation (FDOT) Project: The County has been informed by the local FDOT contractor, Ferrovial, that there is an upcoming Fender System and Lighting repair project for Franklin and Gulf Counties. This work should include repairs to



the navigation lighting systems, repairs and replacement to the bridge lighting systems, and fender system repairs. In addition, FDOT is also evaluating the pavement on US 98 in Franklin that was damaged by Hurricane Michael and hopefully, will add funding for design next fiscal year and funding for construction around 2023.

Chairman Lockley said they have been addressing the repairs to the lights in Bay County too. He explained this is a hazard with boats and also if someone is walking on the bridge. Chairman Lockley stated it is not lit properly and needs to be fixed.

Commissioner Parrish referenced Item #12 and said according to the unanticipated revenue they should have more revenue than was budgeted. He questioned why they cannot take excess revenue and fund the bathrooms instead of going through the loan process. Commissioner Jones responded because it is considered a beach park facility they can only use 10% annually. He stated they are trying to work within the restrictions. Chairman Lockley inquired if they will have enough to make the payment. Commissioner Jones stated that should not be a problem.

Commissioner Jones asked Mr. Moron to contact Mr. Davis and get a date of when the used oil containers will be in place. Mr. Moron agreed to contact him.

Commissioner Parrish said he wants an update on the access road at the airport. He asked Mr. Moron to check with the airport engineers and get the status of this project. Commissioner Parrish stated they have awarded the bid and they were supposed to scale down the project to the budgeted amount of money and nothing has happened in 3 months. He said he wants to know what has happened because he is ready to move on this project.

Chairman Lockley referenced the man who appeared earlier in the meeting talking about homes for the fire victims in Eastpoint and he asked Mr. Moron to find out what is going on. Mr. Moron explained he got the list yesterday from Mrs. Deborah Belcher, Roumelis & Associates, but he failed to put it on his report. He said the report will be sent to the Board and Mrs. Belcher may attend the next meeting because she has a couple of action items to approve. Mr. Moron stated he will find out what is going on. Chairman Lockley said they want to know who is supposed to get homes and why the other people are not getting homes. He explained someone needs to explain it to the people involved.

Michael Shuler – County Attorney – Report

Attorney Shuler said he does not have a report and there was nothing that needed to be taken care of.

Commissioners' Comments

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Commissioner Jones stated he cannot attend the Florida Association of Counties (FAC) Conference in Broward County. He said he thinks Commissioner Parrish wants to go because he is on the Consortium Board and they are having a meeting. He asked if travel has already been approved. Mr. Moron said this was already taken care of. Commissioner Massey agreed they have already voted on it. Chairman Lockley asked when the meeting is. Commissioner Parrish replied the Consortium meeting is on the 20th.

Adjourn

There being no further business to come before the Board, the meeting was adjourned at 11:20 a.m.

Noah Lockley - Chairman

Attest:

Marcia M. Johnson - Clerk of Courts

December 3, 2019 Franklin County Road Department Detail of Work Performed and 5. rial Hauled by District Detail from 11/14/2019 - 11/26/2019

District 1

Work Performed:	<u>Date</u>	Road
Litter Pickup, Trim Trees, Cut bushes back	11/14/2019	2nd Street
Trim Trees, Cut bushes back, Litter Pickup	11/14/2019	2nd Street
Remove Trees, Cut Trees down and removed	11/14/2019	E Sawyer Street
Cut bushes back	11/18/2019	Patton Street
Cut bushes back	11/18/2019	Bruce Street
Cut bushes back	11/18/2019	Quinn Street
Cut bushes back	11/18/2019	Wing Street
Cut bushes back	11/18/2019	Bledsoe Street
Bike Path (Edged, cut grass off of concrete), Cut grass along shoulders of road on county right of way, Weed Eat & Cut Grass around signs & Culverts	11/18/2019	Bike Path (St. George Island)
Trim Trees, Cut bushes back	11/18/2019	1st Street
Trim Trees, Cut bushes back	11/18/2019	Avenue A
Cut bushes back	11/18/2019	McCloud Street
Cut bushes back	11/18/2019	Howell Street
Trim Trees	11/19/2019	Avenue A
Cut bushes back	11/19/2019	W 8th Street
Cut bushes back	11/19/2019	Gibson Street
Cut bushes back	11/19/2019	Palmer Street
Cut bushes back	11/19/2019	Randolph Street
Cut bushes back	11/19/2019	Buck Street, St. George Island
Trim Trees	11/19/2019	1st Street
Trim Trees	11/19/2019	School Road
Cut bushes back	11/19/2019	Marks Street
Cut bushes back	11/19/2019	W Bay Shore Drive
Cut bushes back	11/19/2019	Land Street
Cut bushes back	11/20/2019	E Sawyer Street
Cut bushes back	11/20/2019	W Sawyer Street
Cut bushes back	11/20/2019	Bradford Street
Cut bushes back	11/20/2019	Brown Street
Weed Eat & Cut Grass around signs & Culverts, Cut grass in ditches	11/20/2019	Avenue A
Trim Trees, Cut bushes back	11/20/2019	Avenue A
Trim Trees, Cut bushes back	11/20/2019	1st Street
Trim Trees, Cut bushes back	11/20/2019	3rd Street
Cut bushes back	11/21/2019	Porter Street
Box drag	11/21/2019	W Pine Avenue
Box drag	11/21/2019	W 11th Street
Box drag	11/21/2019	Land Street
Box drag	11/21/2019	Buck Street, St. George Island
Box drag	11/21/2019	Wing Street
Box drag	11/21/2019	Patton Street
Pot hole Repair (Fill)	11/21/2019	W 10th Street
Cut bushes back	Page 68	Nedley Street
Box drag	11/21/2019	Bruce Street

District 1

Work Performed:

Cut grass along shoulders of road on county right of way

Cut grass along shoulders of road on county right of way

Litter Pickup

Date 11, 5. 11/25/2019

11/25/2019

Road

Patton Drive

2nd Street

South Bay Shore Drive

0 Road Cubic Yards Tons **Material HAUL From:** Date Trees 11/14/2019 2nd Street 27 0 11/14/2019 0 Trees E Sawyer Street 18 11/18/2019 9 0 Trees 1st Street 11/18/2019 Trees Avenue A 18 0 11/19/2019 0 1st Street 1 Trees Trees 11/19/2019 School Road 1 0 Trees 11/19/2019 Avenue A 1 0 11/20/2019 1st Street 9 0 Trees 11/20/2019 Avenue A 9 0 Trees 11/20/2019 0 Trees 3rd Street 9 102 0 Trees TOTAL **Material HAUL To:** Date Road Cubic Yards Tons Dirty 89 Lime Rock 11/21/2019 0 W Pine Avenue 18 TOTAL **Dirty 89 Lime Rock** 18 0 Rip Rap 11/14/2019 N Bay Shore Drive 9 0 9 TOTAL 0 **Rip Rap**

District 2

Work Performed:	<u>Date</u>	Road
Box drag	11/19/2019	4th Street NE
Box drag	11/19/2019	3rd Street E
Box drag	11/19/2019	Avenue J NE
Box drag	11/19/2019	Jeff Sanders Road
Pot hole Repair (Fill)	11/21/2019	Spoonbill Court
Pot hole Repair (Fill)	11/21/2019	Kookaburra Lane
Driveway repair	11/21/2019	13th Street SE
Cut grass along shoulders of road on county right of way	11/21/2019	Apalachee Street
Box drag	11/25/2019	Harry Morrison
Box drag	11/25/2019	Cypress Street
Box drag	11/25/2019	Alligator Drive (Temporary Road)
Box drag	11/25/2019	St Teresa Ave
Box drag	11/25/2019	Donax Place
Box drag	11/25/2019	Bay Front Drive
Box drag	11/25/2019	Harbor Circle
Box drag	11/25/2019	Fernway Road
Box drag	11/25/2019	Harbor Circle
Box drag	11/25/2019	Surf Drive
Box drag	11/25/2019	Lakeview Drive

			0	
Material HAUL To:	<u>Date</u>	Road	Cubic Yards	Tons
Cold Mix, Asphalt	Page 69	Spoonbill Court	3	0
Cold Mix, Asphalt		TOTAL	3	0

Material HAUL To:	Date	Road	Cubic Yards	<u>Tons</u>
virty 89 Lime Rock	11/ 5 .	13th Street SE	3	0
Pirty 89 Lime Rock	11/26/2019	Carrabelle City Hall	9	0
Dirty 89 Lime Rock		TOTAL	12	0
/illed Asphalt	11/21/2019	Kookaburra Lane	3	0
Ailled Asphalt		TOTAL	3	0
District 3				
<u>Vork Performed:</u>	Date	<u>Road</u>		
ut grass along shoulders of road on county right of way, Litter ickup	11/14/2019	Timberwood Court		
ulvert Misc	11/20/2019	Weems Memorial Hospital		
arking lot repair	11/21/2019	Weems Memorial Hospital		
itter Pickup	11/21/2019	Avenue I		
itter Pickup	11/21/2019	Martin Luther King Jr. Ave.		
itter Pickup	11/25/2019	Earl King Street		
itter Pickup	11/25/2019	Earl King Street		
			0	
Material HAUL From:	Date	Road	Cubic Yards	<u>Tons</u>
itter	11/14/2019	Timberwood Court	1	0
itter		TOTAL	1	0
Material HAUL To:	Date	Road	Cubic Yards	Tons
lack Dirt	11/20/2019	Weems Memorial Hospital	9	0
lack Dirt	11/21/2019	Weems Memorial Hospital	0	0
Black Dirt		TOTAL	9	0
District 4				
Nork Performed:	Date_	Road		
	<u></u>			
iut grass along shoulders of road on county right of way, Litter ickup	11/14/2019	26th Avenue		
ut grass along shoulders of road on county right of way, Litter		26th Avenue Kevin Road		
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District 2

District 4		
Work Performed:	Date	Road
Cut grass along shoulders of road on county right of way	11/ 5 . 9	Squire Road
Cut grass along shoulders of road on county right of way	11/20/2019	Johnson Lane
Pot hole Repair (Fill), Parking lot repair	11/20/2019	Emergency Management (Apalachicol
Cut grass along shoulders of road on county right of way	11/20/2019	Linden Road
Cut grass along shoulders of road on county right of way	11/20/2019	Abercrombie Lane
Cut grass along shoulders of road on county right of way	11/20/2019	Sas Road
Cut grass along shoulders of road on county right of way	11/20/2019	Peachtree Road
Pot hole Repair (Fill), Parking lot repair	11/20/2019	Health Department (Apalachicola)
Cleaned ditches, Cut grass in ditches, Weed Eat & Cut Grass around signs & Culverts	11/20/2019	Bluff Road
Box drag	11/20/2019	Lombardi Project
Pot hole Repair (Fill), Parking lot repair	11/20/2019	Gibson Road

Cut grass along shoulders of road on county right of way	11/20/2019	Johnson Lane
Pot hole Repair (Fill), Parking lot repair	11/20/2019	Emergency Management (Apalachicola)
Cut grass along shoulders of road on county right of way	11/20/2019	Linden Road
Cut grass along shoulders of road on county right of way	11/20/2019	Abercrombie Lane
Cut grass along shoulders of road on county right of way	11/20/2019	Sas Road
Cut grass along shoulders of road on county right of way	11/20/2019	Peachtree Road
Pot hole Repair (Fill), Parking lot repair	11/20/2019	Health Department (Apalachicola)
Cleaned ditches, Cut grass in ditches, Weed Eat & Cut Grass around signs & Culverts	11/20/2019	Bluff Road
Box drag	11/20/2019	Lombardi Project
Pot hole Repair (Fill), Parking lot repair	11/20/2019	Gibson Road
Cut grass along shoulders of road on county right of way	11/20/2019	Bluff Road
Box drag	11/20/2019	Magnolia Circle
Box drag	11/20/2019	Teat Road
Cut grass along shoulders of road on county right of way	11/20/2019	Long Road
Litter Pickup	11/21/2019	Health Department (Apalachicola)
Cleaned ditches, Cut grass in ditches	11/21/2019	Bluff Road
Cut grass along shoulders of road on county right of way	11/21/2019	Hathcock Road
Cut grass along shoulders of road on county right of way	11/21/2019	Chapman Road
Cut grass along shoulders of road on county right of way	11/21/2019	Marks Street
Cut grass along shoulders of road on county right of way	11/21/2019	Bayshore Drive
Cut grass along shoulders of road on county right of way	11/21/2019	Thomas Drive
Cut grass along shoulders of road on county right of way	11/21/2019	Peachtree Road
Cut grass along shoulders of road on county right of way	11/21/2019	Alan Drive
Litter Pickup	11/25/2019	26th Avenue
Litter Pickup	11/25/2019	26th Avenue
Litter Pickup	11/25/2019	2nd St
Litter Pickup	11/25/2019	Bluff Road
Litter Pickup	11/25/2019	Paradise Lane
Litter Pickup	11/25/2019	Bluff Road
Litter Pickup	11/25/2019	Paradise Lane
Sign Maintenance	11/25/2019	Moses Road
Cut grass along shoulders of road on county right of way	11/26/2019	Tilton Road
Cut grass along shoulders of road on county right of way	11/26/2019	CR30A
Cut grass along shoulders of road on county right of way	11/26/2019	Sas Road
Cut grass along shoulders of road on county right of way	11/26/2019	Moses Road
Cut grass along shoulders of road on county right of way	11/26/2019	Teat Road

			0	
Material HAUL From:	Date Ro	bad	Cubic Yards	Tons
Debris	11/18/2019 13	Mile	18	0
Debris	11/18/2019 10	Mile	36	0
Debris	11/18/2019 81	Vile	18	0
Debris		TOTAL	72	0
Litter	11/14/2019 Jal	kie Whitehurst Street	1	0
Litter	<u>11/14/2019</u> Blue	uff Road	1	0
Litter	Page 71 26	th Avenue	1	0
Litter	11/14/2019 Br	ownsville Road	1	0

District 4

Material HAUL From:	Date	Road	<u>Cubic Yards</u>	<u>Tons</u>
Litter	11 , 5. 9	Kevin Road	1	0
Litter	11/14/2019	Oyster Road	1	0
Litter		TOTAL	6	0
Material HAUL To:	Date	Road	Cubic Yards	<u>Tons</u>
Cold Mix, Asphalt	11/20/2019	Emergency Management (Apalachicola)	4	0
Cold Mix, Asphalt	11/20/2019	Gibson Road	4	0
Cold Mix, Asphalt		TOTAL	8	0
Dirty 89 Lime Rock	11/18/2019	10 Mile	9	0
Dirty 89 Lime Rock	11/18/2019	8 Mile	9	0
Dirty 89 Lime Rock	11/20/2019	Lombardi Project	18	0
Dirty 89 Lime Rock		TOTAL	36	0
District 5				
Work Performed:	Date	Road		
Box drag	11/19/2019	Avenue D NE		
Box drag	11/19/2019	9th Street E		
Box drag	11/19/2019	Mill Road		
Box drag	11/19/2019	5th Street E		
Cut grass along shoulders of road on county right of way	11/20/2019	Magnolia Lane		
Sign Maintenance	11/25/2019	Bloody Bluff Road		
Sign Maintenance	11/25/2019	Magnolia Lane		
Culvert installation, Dig out ditches	11/25/2019	River Road		
Culvert installation, Dig out ditches	11/26/2019	River Road		
Box drag	11/26/2019	Mill Road		
Culvert installation	11/26/2019	River Road		
Travel	11/26/2019	Cook Street		
Box drag	11/26/2019	Cook Street		
Culvert installation	11/26/2019	River Road		
			0	
Material HAUL To:	Date	Road	Cubic Yards	<u>Tons</u>

Material HAUL To:	Date	Road	Cubic Yards	<u>Tons</u>
Black Dirt	11/25/2019	River Road	54	0
Black Dirt	11/25/2019	River Road	36	0
Black Dirt	11/25/2019	River Road	54	0
Black Dirt	11/25/2019	River Road	18	0
Black Dirt	11/25/2019	River Road	36	0
Black Dirt	11/26/2019	River Road	72	0
Black Dirt		TOTAL	270	0
Dirty 89 Lime Rock	11/26/2019	Cook Street	9	0
Dirty 89 Lime Rock		TOTAL	9	0
C30A - FRAME COUNTY, FL ESTIMATE OF PROBABLE CONSTRUCTION COSTS 2 PATCH AREAS AND SHOULDER FILL (WEST OF APALACHICOLA)

TEN	1 DESCRIPTION	QTY.	UNIT	UNIT PRICE	TOTAL				
	GENERAL	- Vin-	1.01						
1	MOBILIZATION (10% OF BID MAX)	1	LS	\$29,884.93	\$29,884.93				
2	BONDS AND INSURANCE (2% OF BID MAX)	1	LS	\$5,976.99	\$5,976.99				
3	MAINTENANCE OF TRAFFIC	1	LS	\$15,000.00	\$15,000.00				
			·	SUBTOTAL	\$50,861.92				
10	AREA CLOSEST TO APALACH	ICOLA		S. W. 108 3	12 Fr Fi 17 A.				
4	CLEAR & GRUB INCLUDING DEMOLITION	0.32	AC	\$100,000.00	\$32,000.00				
5	ASPHALT PATCH INCLUDING BASE	79	SY	\$75.00	\$5,958.33				
6	EXCAVATION REGULAR	102	CY	\$9.00	\$918.00				
7	EXCAVATION BORROW	2,750	CY	\$17.50	\$48,125.00				
8	SILT FENCE	600	LF	\$3.50	\$2,100.00				
9	6" WHITE STRIPE (PAINT)	300	LF	\$2.00	\$600.00				
10	6" YELLOW STRIPE (PAINT)	300	LF	\$2.00	\$600.00				
11	SLOPE STABILIZATION	1,528	SY	\$4.00	\$6,112.00				
				SUBTOTAL	\$96,413.33				
12	AREA FURTHEST FROM APALA	CHICOLA	51						
12	CLEAR & GRUB INCLUDING DEMOLITION	0.47	AC	\$100,000.00	\$47,000.00				
13_	ASPHALT PATCH INCLUDING BASE	128	SY	\$75.00	\$9,625.00				
14	EXCAVATION REGULAR	181	CY	\$9.00	\$1,629.00				
15	EXCAVATION BORROW	3,136	CY	\$17.50	\$54,880.00				
16	SILT FENCE	1,000	LF	\$3.50	\$3,500.00				
17	REMOVE AND REPLACE EXISTING RIP RAP & FILTER FABRIC	506	TONS	\$120.00	\$60,720.00				
18	BEDDING STONE	225	TONS	\$90.00	\$20,250.00				
19	6" WHITE STRIPE (PAINT)	500	LF	\$2.00	\$1,000.00				
20	6" YELLOW STRIPE (PAINT)	500	LF	\$2.00	\$1,000.00				
21	SLOPE STABILIZATION	708	SY	\$4.00	\$2,832.00				
SUBTOTAL									
TOTAL ESTIMATED CONSTRUCTION COST									
ENGINEERING (10%) \$34,97									
				CEI (10%)	\$34,971.13				
	TOTAL STATES	TOOLETS & A DE	TID DD	DJECT COST	\$419,653.50				

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C30A - FRANKLIN C ^{6.} TY, FL (MITIGATION) ESTIMATE OF PROBABLE CONSTRUCTION COSTS 2 PATCH AREAS AND SHOULDER FILL (WEST OF APALACHICOLA)

ITEM	DESCRIPTION	QTY.	UNIT	UNIT PRICE	TOTAL		
	GENERAL	11.20	5-3.1				
1	MOBILIZATION (10% OF BID MAX)		LS	\$69,301.60	\$69,301.60		
2	BONDS AND INSURANCE (2% OF BID MAX)	1	LS	\$13,860.32	\$13,860.32		
3	MAINTENANCE OF TRAFFIC	1	LS	\$25,000.00	\$25,000.00		
				SUBTOTAL	\$108,161.92		
1812	AREA CLOSEST TO APALACHIC	OLA					
4	ARTICULATING CONCRETE BLOCK (INCLUDES BLOCK, BEDDING STONE, AND FILTER FABRIC) AREA CLOSEST TO APALACHICOLA	1528.00	SY	\$180.00	\$275,040.00		
				SUBTOTAL	\$275,040.00		
	AREA FURTHEST FROM APALACH	ICOLA		- Carlos and the second			
	ARTICULATING CONCRETE BLOCK (INCLUDES BLOCK, BEDDING STONE, AND FILTER FABRIC) AREA FURTHEST FROM						
5	APALACHICOLA	2287.00	SY	\$180.00	\$411,660.00		
6	SLOPE STABILZATION	1579.00	SY	\$4.00	\$6,316.00		
				SUBTOTAL	\$417,976.00		
	TOTAL ESTIMATED CONSTRUCTION COST						
	ENGINEERING (10%)						
_	CEI (10%)						
	TOTAL E	STIMATI	ED PR	OJECT COST	\$961,413.50		



28 Airport Road Apalachicola, Florida 32320 (850) 653-8977, Fax (850) 653-3643 <u>Em3frank@gtcom.net</u>

Report to Board of County Commissioners

Date: December 3, 2019

Action Items:

1. Boards direction on C30 West Repair vs Mitigation FEMA project. (See Attached)

Information Item:

- 1. 11/25/19 EOC Staff attended the After-Action Meeting at the Franklin County Sheriff's Department regarding the Search for Ms. Majerus in Lanark Village.
- 2. 11/21/19 EOC Staff participated in the Alert Florida Group Conference Call.
- 3. 12/04/19-12/06/19 Director Pamela Brownell will be attending CIEM (Current Issues in Emergency Management) in Tallahassee.
- 4. 12/12/19 EOC Staff will be attending the Region 2 Meeting in Cross City.
- 5. FCEM Staff continues to work on FEMA reimbursement claims from Hurricane Michael. This includes working with FEMA staff regarding mitigation of damaged parks, roads, etc. Mitigation takes some time but EOC Staff continue to work diligently with FEMA Staff on the most beneficial repairs for Franklin County.

Pamela Brownell

Pamela Brownell Director



County Extension Activities November 20 – December 3, 2019

8.

General Extension Activities:

- Extension office assisted clientele with issues related to native plants, tree health, and local gardening.
- Work underway on annual report of accomplishments/plan of work, as required by UF/IFAS each year.
- Extension Office renovation project "walk-through" completed and contractor working on 15-day "punch list" items prior to beginning move-in.

Sea Grant Extension:

• Extension Director presented to a review panel in Gainesville regarding the sea turtle/beach lighting work done over the past 4 years. This was part of the Florida Sea Grant 5-year review process.

4-H Youth Development:

- 4-H Tropicana speech competition completed at the classroom and school levels. Our County competition will be held in February.
- Franklin County youth won many blue ribbons for their photography exhibits entered in the North Florida Fair competition.

Family Consumer Sciences:

• Family Nutrition Program (FNP) Assistant teaching hands-on cooking skills with pre-K youth to 8th grade with "Kids in the Kitchen curriculum. Includes kitchen safety, cooking skills, how to follow recipes and, always the favorite part, taste testing.

Agriculture/Horticulture:

• Several new Master Gardener students finishing up course being taught by Wakulla CED in Franklin County.

University of Florida's Institute Food and Agricultural Sciences

Franklin County Educational Team

Erik Lovestrand, County Extension Director/Sea Grant Regional Specialized Agent

Michelle Huber, Office Manager/Program Assistant, Franklin County

Kayle Mears, Family Nutrition Program Assistant

Samantha Kennedy, Wakulla County Family and Consumer Sciences

Rachel Pienta, Ph.D., Wakulla County 4-H Youth Development

Scott Jackson, Sea Grant/Agriculture/Technology, Regional Specialized Agent Bay County

Melanie G. Taylor, Gulf County 4-H/Family and Consumer Sciences

Ray Bodrey, Gulf County CED/Agriculture/Horticulture/Sea Grant

Heather Kent, 4-H Regional Specialized Agent

Les Harrison, Wakulla County CED/Agriculture/Small Farms/Horticulture

John Wells, Northwest Extension District Information Technology Expert

Pete Vergot III, Ph.D., Northwest District Extension Director

The Foundation for The Gator Nation An Equal Opportunity Institution

ORDINANCE 2019-____ FRANKLIN COUNTY, FLORIDA

AN ORDINANCE AMENDING THE FRANKLIN COUNTY COMPREHENSIVE PLAN TO ADOPT A NEW FIVE-YEAR SCHEDULE OF CAPITAL IMPROVEMENTS.

WHEREAS, Franklin County is required to annually update the Five-Year Schedule of Capital Improvements in its Comprehensive Plan,

NOW, THEREFORE, BE IT ORDAINED BY THE FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS that the currently adopted Five Year Schedule of Capital Improvements is repealed and a new Five-Year Schedule of Capital Improvements, as shown in the attached Exhibit A, is adopted.

Any other ordinances in conflict with the provisions of this ordinance are herewith repealed.

This ordinance shall take effect as provided by law.

This ordinance adopted this _____ day of December 2019, in a regular meeting of the Franklin County Board of County Commissioners.

THE FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS

BY: ____

Noah Lockley, Jr., Chairman

ATTEST: _

Marcia M. Johnson, Clerk

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9.

Ex 9. t A CAPITAL IMPROVEMENTS SCHEDULE 2019-2024

PROJECT	2	2019-2020	2	020-2021	2021-2022		2022-2023	20	023-2024	Funded	Funding Source
Infrastructure	1					1					
New Emergency Operation Center					\$ 1,000,000					Unfunded	Grant Funding
SGI Stormwater Improvements						\$	5,000,000			Unfunded	Grant Funding
Parks and Recreation											
Fort Coombs Armory Phase III					\$ 1,750,000					Unfunded	Grant Funding
Fort Coombs Armory Sprinkler Sys.	\$	250,000								Unfunded	USDA Grant
Vrooman Park Improvements			\$	500,000						Unfunded	FRDAP
SGI Beach Access Walkovers			\$	200,000						Unfunded	FRDAP
Carrabelle Beach Wayside Park - Repair Picnic Shelters					\$ 100,000					Unfunded	FRDAP
SGI Lighthouse Park - Restroom											Grant Funding
Renovation			\$	150,000						Unfunded	C
Will Kendrick Park			\$	200,000						Unfunded	FRDAP
SGI Fishing Pier Restrooms					\$ 234,520					Unfunded	Grant Funding
SGI Seawall Replacement			\$	614,310						Funded	Grant Funding
Old Ferry Dock Boat Ramp Const.			\$	572,479						Unfunded	FBIP
Transportation Facilities											
Alligator Drive Reconstruction	\$	3,000,000								Funded	FEMA
CR 30A - 13 Mile to Hwy 98					\$ 3,768,000					Funded	FDOT
CR30A - 13 Mile to Gulf County			\$	1,376,000						Funded	FDOT
CR 370 Alligator Dr. Sidewalk			\$	371,000						Funded	FDOT LAP
CR 370 Alligator Dr. Sidewalk Ph III	\$	1,569,000								Funded	FDOT LAP
CR 379 Mill Road Reconstruction						\$	1,086,026			Unfunded	FDOT SCOP
CR 67 Tallahassee St Repaving			\$	4,110,000						Funded	FDOT SCOP
CR 67 Repaving - Bridge to SFR 166						\$	2,076,000			Funded	FDOT SCRAP
CR 67 Womack Creek Culverts					\$ 900,000					Unfunded	FDOT Grant
CR 67 Repaving - SFR 166 to Liberty County						\$	3,600,000			Unfunded	FDOT Grant
CR 67 Tallahassee Street Sidewalk	\$	373,000	\$	119,000						Funded	FDOT LAP
Apalachicola Airport - Stormwater & Drainage						\$	600,000			Funded	FDOT Aviation
Apalachicola Airport - Pavement Rehab						\$	800,000			Funded	FDOT Aviation
Apalachicola Airport - Pavement Marking			\$	300,000						Funded	FDOT Aviation
Apalachicola Airport - Utility Imp.								\$	800,000	Funded	FDOT Aviation

Ex CAPITAL IMPROVEME	9.	tA
CAPITAL IMPROVEME	412	SCHEDULE 2019-2024

Ex 9. t A CAPITAL IMPROVEMENTS SCHEDULE 2019-2024							
PROJECT	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024	Funded	Funding Source
Apalachicola Airport - Mowing Equip		\$ 150,000				Funded	FDOT Aviation
TOTAL	\$ 5,192,000	\$ 8,662,789	\$ 7,752,520	\$ 13,162,026	\$ 800,000		

10.

RESOLUTION

FRANKLIN COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

WHEREAS, the Florida Department of Transportation (FDOT) has completed a Trail Feasibility Report for the Franklin County segment of the Capital City to Sea Trail (CC2ST).

WHEREAS, the FDOT is soliciting proposals for the funding of projects under the Shared-Use Nonmotorized (SUN) Trail program due on December 20, 2019.

WHEREAS, this trail is needed to improve safety of pedestrians and bike riders.

WHEREAS, this trail is needed to enhance ecotourism in Franklin County.

WHEREAS, the county comprehensive plan includes the goal to "Provide a safe and efficient multi-modal transportation system for all residents and visitors to Franklin county with minimum delays to thru traffic movement."

NOW, THEREFORE, BE IT RESOLVED BY THE FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS that the Board does support the grant application to the FDOT through the SUN Trail program to fund the furtherance of the Franklin County segment of the CC2ST. The Board also affirms that Franklin County will accept responsibility for the maintenance of the trail upon its construction. The Board also authorizes Mark C. Curenton, County Planner, to act as Project Manager for this project, and he has the authority to apply for and administer the grant on behalf of the Franklin County Board of County Commissioners.

This resolution adopted by the Franklin County Board of County Commissioners this _____ day of _____ 2019.

BY: ____

Noah Lockley, Jr., Chairman Board of County Commissioners

ATTEST:

Marcia M. Johnson, Clerk

Weems Annual Hospital Audit – We are during our Annual Audit and after the Audit is completed, we will ask CRI to give a presentation to the Board of County Commission with the findings.

October 2019 Request for Funds Update – In October 2019, we had anticipated needing additional funding from the County to assist us with our payroll for last month because we had 3 payroll dates. We made our payroll without needing the additional money. Therefore, we did not request it.

Managed Care Contracting Update – We are still in the process of reviewing and renegotiating our Managed Care Contracts. Our current contract rates are low, and we are re-negotiating for higher rates. Blue Cross/Blue Shield has been re-negotiated for better rates.

Florida Department of Health Office of Rural Health – The Office of Rural Health assisted us with applying for a grant with the Center for Optimizing Rural Health at Texas A & M University. Texas A & M has a Vulnerable Rural Hospital Assistance Program which offers Technical Assistance to vulnerable hospitals. Notifications of grant awards will be release at the end of December 2019.

Partnership with Franklin County Health Department – Will have partnered with the local health department to provide Hepatitis and Rabies Vaccinations.

IT Update – We need to update our IT equipment and systems. Our IT equipment is very outdated. A more pressing need is to update our email software for protection against phishing and outside threats. We have a quote for \$9,516 to update our email and web protections.

FSU School of Medicine – We had a great phone call with Dr. Bryant Howren at FSU College of College of Medicine 's Rural Health Policy & Research Center. He is interested in partnering with us to jointly apply for federal grants which targets Population Based Health Initiatives in Rural communities.

12.

Re-roofing project - Keith Bassett with SynergyNDS will provide a MS PowerPoint presentation. **Recommended Action:** None/Information item

New Construction – AHCA Stage II review was completed on November 18, 2019. We are waiting the ACHA letter to be issued. **Recommended Action:** None/Information item

Emergency Medical Services (EMS)

Update on the status of the ambulance fleet. **Recommended Action:** None/Information item

FRANKLIN COUNTY CDBG PROGRAM, MOBILE H

Replacement Bid Pkg #2, Due Date: <u>11/14/2019</u> Property Owner: <u>Annie/William Banks</u> Address: <u>638 Ridge Road, Eastpoint, FL 32328</u>

DEALER	MAKE/MODEL PRICE	COMMENTS	MAKE/MODEL PRICE	COMMENTS	MAKE/MODEL PRICE	COMMENTS
Ironwood Homes of	Live Oak					
Perry	U-5763E \$76,335.56		¢			
Clayton Homes	Waycross	Maynardville	Maynardville	Southern Homes	Savannah	Cavalies
Panama City	Breeze 16×72 \$73,514.64	Classic 16×66 \$76,028.42	Maynardville Extreme 16 × 66 \$ 76,571.19	Southern Homes Wakofield 16x68 \$76,849.06	Savannah Anniversary 16×76 \$79,158.69	Cavalies Averett 16×18 \$91,419.09
			1			
		•				-
Titan Factory Direct	Champion					
Homes	RH2683B					
	\$84,334.42					
						*

Proposals opened by:

Mars C. Curenton

___11/14/2019____

Diborch Bolaker

Witnessed by:

Date



Application documents are not to exceed 12 pages, including all supplemental and required documents. <u>MUST USE THIS APPLICATION FORM</u>

I. <u>TITLE PAGE</u>

1. PROJECT TITLE: <u>Alligator Point Coastal Resilience Study: Vulnerability Assessment and</u> <u>Alternatives Analysis</u>

(Limited to 100 characters)

2. GRANTEE Contact Information:

Organization Name: Franklin County Board of County Commissioners

Name of Authorized Signer: <u>Noah Lockley, Jr.</u>

Title: <u>Chairman</u>

Address: 33 Market St. Suite 203

City: Apalachicola

Zip Code: ______ 32320

Area Code and Telephone Number: 850-653-9783, ext 100

E-mail Address: noah@franklincountyflorida.com

3. GRANT MANAGER Contact Information:

Organization Name: <u>Franklin County Board of County Commissioners</u>

Name: Michael Moron

Title: <u>County Coordinator</u>

Address: 33 Frobes St. Suite 1

City: Apalachicola

Zip Code: 32320

Area Code and Telephone Number: 850-653-5373

E-mail Address: Michael@franklincountyflorida.com

4. FISCAL AGENT Contact Information:

Organization Name: Franklin County Board of County Commissioners

Name: Erin Griffith

Title: _____ Finance Officer

Address: 33 Market St., Suite 203

City: Apalachicola

Zip Code: 32320

Area Code and Telephone Number: 850-653-8861, ext 172

E-mail Address: _____ egriffith@franklinclerk.com

FRCP Grant Application

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16.

Comment [CR1]: Just needs to be

ARPC

5. FEID No. (a.k.a.Tax ID#): <u>59-6000-612</u>

MFMP Contact Name listed under if more than one listing for the FEID No.:

(Must be filed and match with MFMP Organization Name & Address website, please refer to instructions.)

6. WORK PERFORMED BY: (Select only one)

_____ Grantee ONLY

_____ Subcontractor ONLY

_____ BOTH the Grantee & Sub-Contractor

X To Be Determined

7. SUBCONTRACTORS CONTACT INFORMATION: (If applicable & known)

Organization Name: Apalachee Regional Planning Council

Name: Josh Adams

Title: Planner

Address: 2507 Callaway Road Suite 200

City: Tallahassee

Zip Code: 32303

Area Code and Telephone Number: ____(850)488-6211

E-mail Address: _____jadams@thearpc.com

8. PROJECT LOCATION:

A. List of County(ies): Franklin County

- B. List of City(ies)/Town(s)/Village(s): Alligator Point
- C. State Lands Lease Agreement Number(s): N/A Provide lease agreement number(s) for any work that will be performed on State Lands. If work will not be on any state lands, please indicate N/A.

Remainder of this page intentionally left blank.

FRCP Grant Application

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II. WORK PLAN



9. PROJECT SUMMARY: (Limited to 100 words.) Franklin County proposes to conduct a coastal resilience study that will identify and recommend alternatives to mitigate against sea level rise, erosion, and flooding in order to reduce associated impacts to residents, infrastructure, and natural habitat of Alligator Point, Florida, particularly in the areas where Alligator Point Road has been damaged by recent storms.

10. PROJECT DESCRIPTION:

The proposed project consists of a vulnerability study and resilient alternatives analysis to establish informed, viable strategies to address recurring damage to Alligator Drive, as a result of storm activity and sea-level rise (SLR).

As outlined in the attached budget, we are proposing to utilize an award of \$59,920. \$36,323 will be from FDEP and \$23,597 from NGMSSC.

Steps involved will include evaluating shoreline dynamics; alternative development and evaluation; and regulatory, policy, community, and resource partner input.

This study will help leverage and open available state and federal funding by providing the groundwork for an evidence-based assessment and alternatives analysis. As part of the post-Hurricane Michael long-term Integrated Recovery Coordination (IRC) effort between FEMA and other federal agencies, the Florida Division of Emergency Management (FDEM) may also providing staff and technical support to the community, as well as assistance in identifying and pursuing funding opportunities. To date, members of FEMA, USDA, USDOI, USACE, HUD, EPA, FDEM and other agencies have come together in a collaborative effort to enact a long-term resilience strategy for Alligator Point.

11. PROJECT NEED AND BENEFIT:

A. Explain the demonstrated need, which the project addresses.

The Alligator Point community has endured repetitive flooding, erosion, storm surge and other impacts caused or exacerbated by sea-level rise (SLR) for several decades. As a result, this community of more than 400 homes continues to experience annual population retreat and outmigration, damage to critical infrastructure, property, and natural habitat; threats to coastal water supply; and overall risk to human health and safety.

The entirety of Alligator Point is located within the Special Flood Hazard Area, in flood zones VE and AE. As a barrier island along the Gulf of Mexico, the peninsula sits primarily at a low elevation ranging from 1 to 3 feet. The area is comprised of estuarine and marine wetlands in addition to freshwater forested and shrub wetlands. The Alligator Point beach coastline has a 1.1-mile segment designated as critically eroded by the Florida Department of Environmental Protection (FDEP) on the east end of Alligator Point between the Southwest Cape and Lighthouse Point on St. James Island. Much of the peninsula is located below the Coastal

FRCP Grant Application

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<u>Construction Control Line (CCCL) which has historical</u> 16. d available options for coastal protection and mitigation.

Due to its vulnerable geographic location, as well as a lack of local-level resources, Alligator Point has faced challenges in enacting effective solutions. The unresolved issue has accounted for the loss of 30-35 homes due to erosion (according to local residents), more than \$10 million dollars in repairs dating back to 1985, and an estimated 1 to 3 feet reduction of shoreline due to SLR-induced flooding and erosion. Of the vulnerability/risk factors, one of the most disabling and persistent issues has been the severe and repetitive damage to Alligator Drive, the sole access and evacuation route for the community. The aggregate force of Hurricanes Hermine (2016) and Michael (2018) and associated flooding and storm surge destroyed several segments of the road and proximate houses, displacing many residents. In addition, the damaged Alligator Point Volunteer Fire Department, which serves as the only emergency facility for the area, has faced access issues preventing timely response due to the post-hurricane road conditions and related damage.

Without a long-term resilience plan substantiated by technical analysis and stakeholder input, Alligator Point remains increasingly vulnerable to SLR and its associated hazards.

- B. Explain how the proposed project meets the purpose of one or more of the Goals and Priorities for FRCP. (See documents on the website: <u>https://floridadep.gov/resilience</u> under Grants.) This project meets Priority Number Three for FRCP. Franklin County proposes to conduct a vulnerability study and an alternatives analysis to determine future flood risks outside the minimum Peril of Flood Requirements, as well as, considering adaptation strategies to these risks.
- C. Discuss how the project is feasible and can be completed by the grant period deadline. This project will maximize existing studies to the extent possible to expedite project completion within the limited timeframe. The full project scope will rely on partnership between FDEP, NGMSSC, and Franklin County to maximize resource sharing and expertise in order to protect the public and vulnerable community assets.
- D. Explain how this project is addressing social vulnerability or vulnerability of historic resources or stormwater management systems. This project addresses social vulnerability by considering socioeconomic factors as part of the Vulnerability Analysis, which will be used to understand the populations, financial assets, ecosystem, and public infrastructure at risk. The study will also identify the presence of any special populations that may require additional consideration in an alternatives evaluation. This and other studies will assist with determining Alligator Point's geographic areas susceptible to flooding, storm surge, and sealevel rise. Among other variables, these determinations will also include review of critical community assets, such as the Water Management District and Volunteer Fire Department. The results will then assist Franklin Ccounty and Franklin County with determining social vulnerabilities, such as residents currently affected, residents/stakeholders that will be affected.
- 12. DESCRIPTION OF PROJECT OUTCOMES: Resulting from Project Outputs. ___[Each deliverable listed for a task are to be specific, measurable, quantifiable and tangible.]_

FRCP Grant Application

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13. BUDGET SUMMARY: Complete the grant amount that is being requested to complete the project, within the grant dollar amount limitations as advertised.

FIXED PRICE	Grant Amount Requested
AGREEMENT TOTAL	\$36,323

- A. Describe how the project costs was determined: <u>The FDEP funding timeline will require</u> 50%-60% of total project work to be completed by April 2020. The NGMSSC funding timeline will extend through October 2020, when the remainder of project work is to be completed. Project cost shares were determined between the partners, FDEP and NGMSSC.
- **B.** Other Project Funding Sources:

OTHER PROJECT FUNDING SOURCES

Source Name (only if applicable)	Task 1	Task 2	Task 3	Task 4	TOTAL
NGMSSC	\$4,057	\$	\$16,200	\$3,340	\$23,597
	Total	1200304		- Charles	\$23,597

14. PROJECT TIMELINE: Complete the table below.

SPECIAL NOTE: Be sure to allow enough time for any possible delays when choosing your deliverable due dates. Late submittals will incur financial consequences.

	PROJECT TIMELINE					
Task No.	Task Title	Deliverable Due Date	FDEP Task Amount	NGMSSC Task Amount		
	Select Project Team Consultant	1/15/2020	\$0	\$0		
1	Stakeholder Engagement Meetings (except Final Presentation to Franklin County Board of County Commissioners [BOCC])	4/30/2020	\$20,913	\$0		
1	Stakeholder Engagement Meetings (Final Presentation to BOCC)	10/15/2020	\$0	\$4,057		
	Quarterly Report #1	01/05/2020	\$0	\$0		
2	Vulnerability Assessment	03/01/2020	\$15,410	\$0		
	Quarterly Report #2	04/06/2020	\$0	\$0		
3	Resilient Alternatives Analysis and Adaptation Strategy	10/15/2020	\$0	\$16,200		
4 Project Management, Evaluation, and Closeout		10/30/2020	\$0	\$3,340		

15. FUTURE RECOMMENDATIONS & ESTIMATED COSTS FOR THEM:

Include an estimated cost for each recommendation listed and how you determined that estimate. Future actions will include the completion of the Resilient Alternatives Analysis, to be funded by the Northern Gulf of Mexico Sentinel Site Cooperative (NGMSSC) and completed by October 31, 2020. Alternatives identified through the analysis will vary in estimated cost(s), and

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additional funding through state and federal resources w funding strategy and implementation plan.

plored to develop a subsequent

III. TASKS & DELIVERABLES

Task #1

- A. Title: <u>Task 1: Stakeholder Engagement</u>
- B. Goal: The goal is to incorporate stakeholder input and participation into the project.

16.

C. Description: Develop a plan to determine strategy for engagement of impacted stakeholders (Franklin County BOCC, APSTA, Franklin County residents, advisory committee members), frequency and timeline of public meetings to discuss and develop the project goals and deliverables, and the method of communication/information exchange between Franklin County and stakeholders. This task will involve a series of meetings throughout the project to seek input / feedback from multiple agencies and the general public. Below is a tentative list of meetings, but this list can be adjusted to meet project needs:

Initial Interagency Meeting – Identify issues and assets

Initial Public Meeting - Identify issues and assets

Interagency Meeting – Review/discuss proposed top alternatives for analysis

 Public Presentation at Franklin County BOCC Meeting – Present findings and recommendations

D. Deliverable(s):

1) Agendas, sign-in sheets, and meeting notes for any stakeholder meetings held.

E. Task Total Requested: \$<u>20,913 (for all meetings except Public Presentation at</u> <u>BOCC Meeting)</u> (Due by April 30, 2020) Other Source Funds Applied: \$<u>4,057 (Public Presentation at BOCC Meeting (Due</u> by October 15, 2020)

<u>Task #2</u>

- A. Title: <u>Vulnerability and Assets Assessment</u> (Limited to 100 Characters.)
- B. Goal: Evaluate the full range of vulnerabilities from sea level rise, extreme events and geomorphic evolution. Develop an Adaptive Capacity component that will assist the local community with emergency responses.
- C. Description: <u>This task will involve the compilation and summarization of existing information relevant to the previous and anticipated erosion of the portions of Alligator Point Road that have washed out in recent years. This includes review of available wave/surge and sea level rise data from online sources, road maintenance and shoreline</u>

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armoring records from Franklin County, parcel/own ¹⁶. Iformation, and stakeholder input (from Task 1).

- **D. Deliverable(s):** (List format that is specific to the task description above, and is tangible, quantifiable, measurable, and verifiable.)
 - <u>A report section that identifies key potential vulnerabilities to natural hazards, as well as adaptive capacity assets in Alligator Point. (Due date is March 1, 2020)</u>
- E. Task Total Requested: <u>\$ 15,410</u> Other Source Funds Applied: <u>\$ 0</u> (*if applicable*)

<u>Task #3</u>

- A. Title: Coastal Resilience Alternatives Analysis and Adaptation Strategy Development
- B. Goal: <u>The goal is to analyze resilience options for Alligator Point, to incorporate into an</u> <u>adaptation strategy that can later be implemented.</u>
- C. Description: <u>This task will prioritize Alligator Point's adaptive needs, based on the</u> findings of Task 2. Based on these adaptive needs, several strategies (alternatives) will be identified, evaluated, and prioritized using a priority matrix and/or cost/benefit analysis.
- **D. Deliverable(s):** (List format that is specific to the task description above, and is tangible, quantifiable, measurable, and verifiable.)
 - 1) <u>An outline document that includes general project plan and timeline for the</u> <u>completion of a Coastal Resilience Alternatives Analysis Report.</u>
 - 2) Note: This task will be completed through another funding program Northern Gulf of Mexico Sentinel Site Cooperative (NGMSSC) Resilience to Future Flooding program. The Coastal Resilience Alternatives Analysis is not a deliverable included within this (FDEP) grant application. This report section will list potential strategies to address the adaptive needs (identified in Task 2). This list will likely include a combination of hard and soft interventions, such as coastal armoring, offshore reefs, dune vegetation, beach nourishment, and relocation of infrastructure away from the water's edge. Each alternative will be qualitatively evaluated based on pros/cons; implementation timing (near-term, mid-term, long-term); estimated cost (low, medium, high, both for capital and maintenance); likely range of effectiveness; and barriers to implementation and uncertainty. The report will also include a recommendation of options based on collaborative inputs and analysis of the alternatives identified.
- E. Task Total Requested: <u>\$ 0</u> Other Source Funds Applied: <u>\$ 16,200 (NGMSSC. Due date: Oct 15, 2020).</u>

<u>Task #4</u>

A. Title: Project Management, Evaluation, and Closeout

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- B. Goal: <u>The goal is to meet FDEP reporting r</u> 16. <u>ents per the grant agreement and the Grant Work Plan.</u>
- C. Description: <u>Progress Reports, as a required by the Payment Request process, will</u> provide information for all tasks and deliverables identified for the following reporting periods:

Reporting Period:	Due:
August 1 to December 31, 2019	January 5, 2020
January 1 to March 31, 2020	April 5, 2020
April 1 to June 30, 2020	July 5, 2020

This task involves coordination of project activities and progress reporting to meet grant requirements. Each Quarterly Report will contain information for all tasks and deliverables within the respective reporting period, including:: A summary of project accomplishments for the reporting period; a comparison of actual accomplishments to goals for the period; if goals were not met, reasons why; and an update on the estimated time for completion of the task and an explanation for any anticipated delays and identify by task.

The report sections developed in the tasks above will be compiled into a Final Project Report containing the following sections: Executive Summary, Methodology, Outcome, and Further Recommendations. The Final Project Report will comply with the publication requirements in the Grant Agreement. One electronic copy will be submitted to the Department's Grant Manager, for approval.

D. Deliverable(s):

4

- 1) Exhibit A, Progress Report Forms
- 2) Payment Request Forms
- 3) Final Project Report (due by October 30, 2020)

E. Task Total Requested: \$_0

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IV. CERTIFICATION STATEMENT

Grantee's Certification Statement

Grantee's Organizations Name: _____ Franklin County Board of County Commissioners____

"By signing this title page, the undersigned certifies that:

- a. This application is in all respects fair and submitted in good faith without collusion or fraud;
- b. If selected through this application process, the recipient will work in good faith and in partnership with the Florida Resilient Coastlines Program to manage its subcontractors in a timely and accurate manner;
- c. Any funds awarded as a result of this application process will not be used to supplant or replace any state or local funds;
- d. Any funds awarded as a result of this application process will not be used as matching funds to apply for or receive other state or federal funds;
- e. The applicant local government's adopted comprehensive plan has been found to be in compliance with Chapter 163, Part II, F.S.;
- f. The undersigned has full authority to bind the applicant."

	Noah Lockley, Jr.	
Signature	Printed Name	
Director		
Director Title	Date	

If applicant is partnering with a Florida college, community college, state university, regional planning council, or national estuary program this section **must** be completed. Enter the name of the partner, the authorized signature, name, title of contact for partnering entity, and the date signed. Partners are to provide written communication on their letterhead, explaining their involvement with the project, as a one-page attachment to this application.

Northern Gulf of Mexico Sentinel Site Cooperative Partner Entity Name

Signature of Partner

Printed Name

Title

Date

For further information, contact:

Florida Department of Environmental Protection (FDEP) ATTN: FRCP Grants Manager 3900 Commonwealth Blvd., MS 235 Tallahassee, FL 32399 (850) 245-2094 <u>Resilience@FloridaDEP.gov</u>

FRCP Grant Application

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16.

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FRANKL^{16.} COUNTY

REPLY TO: D BOARD OF COUNTY COMMISSIONERS 33 MARKET STREET, SUITE 203 APALACHICOLA, FL 32320 (850) 653-8861, EXT. 100 (850) 653-4795 FAX



REPLY TO: X PLANNING & BUILDING DEPARTMENT 34 FORBES STREET, SUITE 1 APALACHICOLA, FL 32320 (850) 653-9783 (850) 653-9799 FAX

November 25, 2019

Mr. Jared Moskowitz, Director Bureau of Recovery FDEM 2555 Shumard Oak Blvd Tallahassee, FL 32399-2100

Re: 2nd Amendment to Franklin County Hurricane Michael Recovery Grant Proposal

Dear Mr. Moskowitz:

Please accept this letter and attachment as additional information to the Franklin County Hurricane Michael Recovery Proposal. On Nov. 18, 2019, Franklin County submitted an amendment to its project requesting reimbursement for lost revenue from Weems Memorial Hospital. The loss of revenue was documented in a letter from the Weems Hospital CEO which was attached to the amendment. After further review of the damages incurred by Hurricane Michael on Weems Hospital, Mr. David Walker, CEO, has revised the losses from Hurricane Michael to include revenue and operational costs.

Franklin County now seeks reimbursement for total losses at Weems Hospital due to Hurricane Michael at \$1,113,149.00. Please see the attached letter.

If you have any questions, please feel free to contact me at <u>alanp@fairpoint.net</u>, or on my cell phone at 850-653-5727.

Sincerely, AL C Phe

Alan C. Pierce, RESTORE Coordinator

Cc: Amanda Kampen, FDEM Kim Schoffel, FDEM Franklin County Commission

NOAH Page 95 , JR. DISTRICT THREE

JOSEPH PARRISH DISTRICT FOUR

WILLIAM MASSEY DISTRICT FIVE



November 25, 2019

Dear Alan,

George E. Weems Memorial Hospital (Weems) is a 25-bed Critical Access Hospital which provides vital health care services to citizens and visitors in Franklin County. Weems is the only hospital in Franklin County and is one of twelve Critical Access Hospitals in the State of Florida. Weems serves the most vulnerable population in the Region and has been a staple in providing healthcare services in Franklin County for over 60 years.

During Hurricane Michael, Weems had to evacuate patients and suspend all operational services and could not re-open until approval from the Agency for Health Care Administration. Weems suffered significant damage, structurally and financially. The entire roof had to be replaced and hospital operations had to be halted and moved to a temporary location. Between October 9, 2018 through December 31, 2018, hospital operations were limited to non-existent, however, financial obligations to staff and vendors had to be fulfilled. Weems Revenue Loss during this time was \$226,578.78 while operational deficits were \$886,570.22. The financial operating deficits were substantial for a small Critical Access Hospital, serving a geographically isolated community with limited healthcare options. Weems total loss of revenue including operational deficits was \$1,113,149.00.

Sincerely,

David Walker

Interim CEO



5230 West Highway 98 Panama City FL 32401 P: 850.913.3285 F: 850.913.3269 Careersourcegc.com

CAREERSOURCE GULF COAST

MODIFICATION TO WORKSITE AGREEMENT

17.

Whereas Section 13 of the current worksite agreement states that "There shall be no modification or amendment of this agreement, except in writing, executed with the same formalities as this instrument. Therefore, find below a letter of modification to the current worksite agreement:

A modification of the original Worksite Agreement between the Gulf Coast Workforce Board dba CareerSource Gulf Coast and <u>Franklin County Board of County Commission</u> must be executed to extend the effective date of the original worksite agreement to a begin date of <u>November 6, 2018</u> and an end date of <u>September 30, 2020</u> OR until funds are no longer made available by CareerSource Gulf Coast.

IN WITNESS THEREOF, the parties hereto having been duly authorized and representing that they have the power and authority to execute this Agreement and perform the responsibilities specified herein have made and executed this Agreement on the respective dates under each signature.

Signature	Signature
Noah Lockley, Jr.	Kimberly L. Bodine
Typed Name	Typed Name
Franklin BOCC Chair	Executive Director
Typed Title	Typed Title
Date	Date
59-6000612	5230 W. US Highway 98, Panama City, FL 32401
Federal ID #	Location
Michael Moron	850-913-3285
Contact Name	Phone Number
850-653-9783, ext. 155	850-913-3269
Phone number	Fax Number
850-653-9799	kbodine@careersourcegc.com
Fax number	Email address
michael@franklincountyflorida.com	
Email address	_
Jennifer Conoley, Chair Johanna White, Vice Chair F	Page 97 line, Executive Director

Good morning Mike, Andrea and Linda,

I am emailing today to provide an update on lighting changes for several types of light fixtures and one type of light pole offered by Duke Energy Florida. The Florida Public Service Commission recently approved an adjustment to the current LS-1 lighting tariff. The adjustment has restricted use of Metal Halide (MH), High Pressure Sodium (HPS) and Sodium Vapor (SV) for existing installations only. Moving forward, only LED fixtures will be installed for new light fixture installations. This transition away from MH/HPS/SV lighting is due to industry changes and customer demand towards more efficient and reliable LED lighting technologies.

For existing lights that need repair, the existing HPS/MH/SV light fixture will be repaired if it can be repaired with another HPS/MH/SV bulb or a photo cell replacement. However, if the repair requires more than the replacement of a bulb or photo cell, the full light fixture will be replaced. These HPS/MH/SV fixtures will be replaced with the available similar style LED fixture.

The new tariff also restricts fiberglass poles from being installed for new installations. When fiberglass poles fail or require replacement, an aluminum or concrete pole will be used as the replacement.

Changes to light fixtures or light poles will be reflected in customer billing to indicate the change of equipment and pricing. Duke Energy Florida will begin to implement this tariff adjustment in November 2019. However, it will take years to transition from MH/HPS/SV lighting and from fiberglass poles.

Thank you for working together in this transition, and feel free to contact me if you have questions or need further information.

Sincerely,

Kathleen M. Gardner Kathleen M. Gardner CEM | Account Executive, Large Account Management 25 Millender Lane, Crawfordville, FL 32327 2850-745-7025 | 0407-489-3053 Duke Energy appreciates your business, thank you!

Duke Energy Efficiency Programs

Duke Energy, Energy Services

Duke Energy Outdoor Lighting

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KG

17.

The Franklin County Board of County Commissioners Job An Franklin County - ublic Library

Position Title: Library Assistant / Permanent Part time Salary: \$12.00 hour / 29 hours per week This position will close to applicants on December 6, 2019 at 4:00 pm

Job applications available on the county website: http://www.franklincountyflorida.com/resources/job-postings/ Applications can also be picked up at any county office.

Job applications need to be returned to the Planning and Building Department County Office, 34 Forbes St, Suite 1, Apalachicola Florida or the County Finance Office

The Franklin County Board of Commissioners is an Equal Opportunity/Affirmative Action Drug Free Workplace Employer.

Typical work example but not limited to:

• Check library materials in and out; Issues library cards according to established procedures; Computes and collects fines and makes cash transactions

• Organize and shelve or file materials appropriately, such as alphabetically or by Dewey decimal classification number

• Assess patron needs and provide assistance using printed materials, online databases and other library technologies

• Instruct patrons in the basic usage of the public access to the Internet, online services and resources, and other library technologies; including but not limited to copiers, faxes, scanners

• Respond and resolve requests for library materials, including assistance to physical lo- cation of library materials; process requests to other Library Cooperatives or interlibrary loan request

• Complete special projects and other duties, as assigned, to assist with programs and library services

Knowledge, Skills and Abilities: High level of computer usage and skills required. Excel- lent customer service skills and experience, sequential skills (Dewey decimal system) and the ability to work at a fast-paced environment are necessary; willingness to learn new skills and attend training is imperative; preparing re- ports and lifting required. Skills in organizing, planning, and record keeping are essential.

Minimum Qualifications: High School Diploma, At least 2 years' experience working in a library is preferred. Any equivalent combination of training and experience that provide the required knowledge, skills and abilities may be considered. Must relate well with the general public, other library staff, volunteers, children and young adults, be adaptable and flexible, willing to work evenings and week- ends; and willing to work, if requested, at another library branch. Ability to make decisions, to implement policies and procedures, and maintain quality standards is necessary.



11/20/2019

Deputy Clerk Lori Hines Franklin County 33 Market St. Suite 203 Apalachicola, FL 32320

Dear Deputy Clerk Lori Hines,

The purpose of this letter is to inform you that, on or about December 22, 2019, Mediacom will be implementing the following rate adjustments:¹

Product:	Old Rate:	New Rate:	Net Change:
Local Broadcast Station			0
Surcharge ²	\$ 13.91	\$ 16.06	\$ 2.15
Regional Sports			
Surcharge	\$ 4.69	\$ 5.08	\$ 0.39
TV Essentials	\$ 60.95	\$ 70.95	\$ 10.00
Family TV	\$ 79.49	\$ 83.99	\$ 4.50
Prime TV	\$ 95.49	\$ 99.99	\$ 4.50
HD DTA	\$ 3.99	\$ 6.00	\$ 2.01
SD DTA	\$ 3.99	\$ 6.00	\$ 2.01
Starz	\$ 11.00	\$ 12.00	\$ 1.00
Xtream Bronze	\$ 169.98	\$ 179.98	\$ 10.00
Xtream Silver	\$ 189.98	\$ 199.98	\$ 10.00
Xtream Gold	\$ 209.98	\$ 219.98	\$ 10.00
Xtream Platinum	\$ 229.98	\$ 239.98	\$ 10.00
TV Essentials 60	\$ 149.98	\$ 159.98	\$ 10.00
Family 60 Plus	\$ 209.98	\$ 219.98	\$ 10.00
Trip Charge	\$ 29.00	\$ 49.00	\$ 20.00

In addition, several packages which are no longer offered for sale to new customers will also be going up in price by \$10.00 per month. Those include the Elite Pak, Whole Home Pak, Performance Pak and One Star Packages.

The decision to make price adjustments is always a difficult one as we know when we raise prices, we lose customers. This is an issue plaguing our entire industry. Analysts project that cable and satellite companies will lose over 6 million video customers in 2019 and over 6 million more in 2020. AT&T/DirecTV lost over 1.4 million customers in the 3rd quarter of 2019 alone.

Despite massive customer migration away from traditional pay TV services, the owners of the channels we carry continue to raise their rates. Instead of adjusting their prices to help slow customer losses, the channel owners are getting even more aggressive, driving prices higher and higher for the remaining cable and satellite customers. At the same time, many of these same channel owners are making much of their

¹ Depending on the terms of each customer's promotional package, these rate changes may not impact a customer until their current promotional package expires.

² Mediacom bills monthly in advance. As a result, the increases for both the Local Broadcast Surcharge and Regional Sports Surcharge are based on our best estimate of the cost increases our company will incur for broadcast and regional sports programming. Mediacom will "true up" customer bills in a subsequent month if it turns out that our estimate was too high or too low.

content available direct to consumer over the internet in smaller packages and, in many cases, for better prices.

The long-term effect of all the price increases pushed down by the channel owners onto cable and satellite companies is that traditional video bundle is no longer affordable. This has forced many consumers to migrate to web based over-the-top services for their entertainment needs.

It is becoming more evident that the future of video is over the internet, so we have tried to make it easy for customers to access content online by deploying consumer friendly TiVo devices that easily navigate between traditional television and over-the-top services like Netflix and Hulu. In addition, we have continued to invest in our fiber-rich network to make sure our customers have access to the ultra-fast broadband speeds needed to support bandwidth intensive online video services they are increasingly using.

To accommodate price sensitive customers, Mediacom introduced a lower cost broadband service earlier this year called Access Internet 60 with retail price of \$29.99. In addition, Mediacom has broadly launched a low-cost internet service for low-income customers featuring 10 Mbps download speeds for \$9.95 per month. The service, called Connect2Compete, is offered in partnership with EveryoneOn and is available to families with students participating in the National School Lunch Program. Additional information is available at <u>www.mediacomc2c.com</u>.

Mediacom appreciates the opportunity to continue to serve your community's telecommunications needs. If you have any questions, please contact me directly at (850) 934.2551 or clord@mediacomcc.com.

Yours sincerely, Christopher Lord Government Relations Manager, Coastal Region Mediacom Communications

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